

Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City

THIRTEENTH CONGRESS
First Regular Session

HOUSE BILL NO. 3053

Introduced by Representative Nanette Castelo Daza

EXPLANATORY NOTE

The Metropolitan Manila embracing the cities of Caloocan, Manila, Mandaluyong, Makati, Pasay, Pasig, Quezon, Marikina and Muntinlupa, and the municipalities of Las Piñas, Malabon, Navotas, Parañaque, Petros, San Juan, Taguig and Valenzuela was constituted into a special development and administrative region directly under the supervision of the President of the Philippines by virtue of Presidential Decree No. 824. And to administer the affairs of this region, the Metropolitan Manila Authority was organized under Executive Order No. 392, now replaced by Metropolitan Manila Development Authority or MMDA.

With the vast metro-wide scope of the MMDA, problems involving basic services such as solid waste disposal and management, flood control and sewerage system, health and sanitation, traffic and transport management, land use and housing, as well as public order and security have become unmanageable and difficult to handle. Notwithstanding that the nearby cities and municipalities have been also affected by these perennial crisis in Metro Manila.

One way to address this is to re-cluster the different cities and municipalities and create a new special development and administrative region to be known as the Metropolitan Quezon Development Authority to give special focus and hasten the total development and improvement of the six (2) eastern areas of Metro Manila comprising Quezon City, Marikina City, Antipolo City, San Mateo, Rodriguez (Montalban) and San Jose del Monte.

Article X, Section 13 of the Constitution provides that "the local government units may group themselves, consolidate or coordinate their efforts, services and resources for purposes commonly beneficial to them in accordance with law". It is believed that the creation of the Metropolitan Quezon Development Authority or MQDA will not in any way jeopardize the status quo of the component cities and municipalities as their political identities and autonomies shall be retained. In fact, such development will redound to faster growth and progress for all the LGUs concerned.

In the light of the foregoing, immediate approval of this bill is earnestly requested.


NANETTE CASTELO DAZA
Representative
Fourth District of Quezon City

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**AN ACT
CREATING THE METROPOLITAN QUEZON DEVELOPMENT
AUTHORITY, DEFINING ITS POWERS AND FUNCTIONS
AND APPROPRIATING FUNDS THEREFOR AND FOR
OTHER PURPOSES**

Be it enacted by the Senate and House of Representatives of the Republic of the Philippines in Congress assembled:

SECTION 1. *Declaration of Policy.* - It is hereby the policy of the State to promote a just and dynamic social order that will ensure the prosperity and free the people from poverty through policies that provide adequate social and certain basic services, promote full employment, a rising standard of living and an improved quality of life for all. It is expected that adequate metro-wide services be efficiently and effectively planned, supervised and coordinated by a development authority as created herein, without prejudice to the autonomy of the affected local government units.

In pursuance of this policy, a special development and administrative region embracing the cities of Quezon, Marikina, Antipolo, San Mateo, Rodriguez (Montalban), and San Jose del Monte is hereby constituted and shall be referred to as Metropolitan Quezon.

SEC. 2. Creation of the Metropolitan Quezon Development Authority. -

The affairs of the Metropolitan Quezon shall be administered by the Metropolitan Quezon Development Authority, hereinafter referred to as the MQDA. The MQDA shall be subject to direct supervision of the President of the Philippines.

The MQDA shall perform planning, monitoring and coordinative functions, and in the process exercise regulatory and supervisory authority over the delivery of metro-wide services within Metropolitan Quezon without diminution of the autonomy of the local government units concerning purely local matters.

The creation of Metropolitan Quezon Development Authority shall not prejudice the status quo of the component cities and municipalities concerned as their political identities and autonomy shall be retained. There shall be an association of the local officials of the concerned cities and municipalities under the Metropolitan Quezon.

SEC. 3. Scope of MQDA Services. - Metro-wide services under the jurisdiction of the MQDA are services which have metro-wide impact and transcend local political boundaries or entail very huge expenditures that cannot be handled individually by the local government units comprising the Metropolitan Quezon. These services include but not limited to:

- a. Solid waste management and disposal which include formulation of and implementation of standards, policies, programs and projects for sanitary waste disposal. It shall include implementation of alternative programs intended to reduce, reuse and recycle solid waste;
- b. Flood control and sewerage management which include the formulation and implementation of policies, standards, programs and projects for an integrated flood control, drainage and sewerage system;
- c. Pollution control, environmental protection as well as health and sanitation which include the formulation and implementation of policies, rules and regulations, standards, programs and projects for

the promotion of and safeguarding of health and sanitation of the region and for enhancement of ecological balance, prevention control and abatement of environmental hazards;

- d. Public order and security which include the formulation and implementation of programs and policies and procedures to achieve public safety, including preparedness for preventive or rescue operations in times of calamities and disasters; including mobilization of resources and implementation of contingency plans for rehabilitation and relief operations in coordination with concerned national agencies;
- e. Traffic and transport management which include the formulation, coordination, and monitoring of policies, standards, programs and projects to rationalize the existing operations of different transportations, infrastructure requirements,, use of thoroughfares and promotion of safe and convenient movement of persons and goods; likewise, it includes the provision for mass transport system and the institution of a system to regulate metro-wide transport facilities; administration and implementation of traffic enforcement operations, traffic engineering services and instituting a single ticketing system in Metropolitan Quezon; and
- f. Urban planning, zoning, land use as well as provision of shelter services which include the formulation and implementation of policies, standards, rules and regulations, programs and projects to maximize and optimize land use, urban planning and rehabilitation and development of slum areas and lands for mass housing for squatters.

SEC. 4. *The Metropolitan Quezon Council.* – The Metropolitan Quezon shall be governed by a policy-making body which shall be known as the Metropolitan Quezon Council, composed of the mayors of the six (6) cities and municipalities enumerated in Section 1 hereof, the president of the Metropolitan Quezon Vice Mayors League and the president of the Metropolitan Quezon Councilors League.

The Secretaries and/or heads of the Department of Public Works and Highways (DPWH), Department of Transportation and communications (DOTC), Department of Interior and Local Government (DILG), Department of Environment and Natural Resources (DENR), Department of Tourism (DOT), Department of Budget and Management (DBM), Housing and Urban Development Coordinating Committee (HUDCC), National Disaster Coordinating Council and the Philippine National Police (PNP) or their duly authorized representatives shall attend the meetings of the Council as non-voting members.

The Metropolitan Quezon Council shall be headed by a Chairman, who shall be appointed by the President of the Philippines and whose term of office shall be co-terminus with the appointing authority. He shall be vested with the rank, rights, privileges, disqualifications, and prohibitions of a cabinet member.

The Chairman of the Metropolitan quezon Development Authority shall be assisted by a General Manager, an Assistant General Manager for finance and Administration, an Assistant General Manager for Planning and an Assistant General Manager for Operations, all of whom shall be appointed by the President of the Philippines with the concurrence of the majority of the members of the Council, subject to civil service laws, rules and regulations. They shall enjoy security of tenure and may be removed only for cause in accordance with law.

SEC. 5. Functions of the Metropolitan Quezon Council. - As the policy making body of the Metropolitan Quezon Development Authority, the Council shall have the following functions:

- a. Approve metro-wide plans, programs and projects and issue rules and regulations as well as resolutions deemed necessary to carry out the provisions of this Act;
- b. Promulgate rules and regulations and set policies and standards for metro-wide application governing the delivery of social and basic services, prescribe and collect service and regulatory fees, and impose and collect fines and penalties;

- c. Fix the compensation of the officers and personnel of the Metropolitan Quezon Development Authority and approve the annual budget thereof for submission to the Department of Budget and Management (DBM). It may likewise increase the rate of allowances and per diems of the members of the Council to effectively and efficiently discharge their duties and responsibilities during their term; and
- d. Perform such other functions necessary to pursue the objectives and of the Metropolitan Quezon Development Authority.

SEC. 6. Functions of the Chairman. – The Chairman of the Metropolitan Quezon Development Authority shall:

- a. Appoint, subject to the civil service laws, rules and regulations, all subordinate officers and employees, who shall enjoy security of tenure and may be removed only for cause in accordance with law; the Chairman is hereby authorized to engage the services of experts and/or consultants either on a full time or part-time basis, as may be required in the performance of his functions and duties;
- b. Execute the policies and measures approved by the Metropolitan Quezon Council and take responsibility in the effective and efficient day-to-day management of the operations of the metropolitan Quezon Development Authority;
- c. Prepare the annual budget required for the operations of the Metropolitan Quezon Development Authority for submission to the Council;
- d. Submit for consideration of the Council such other policies and measures as he may deem necessary to carry out the objectives and purposes of this Act;
- e. Subject to the guidelines and policies set by the Council, prepare the staffing pattern and fix the number of subordinate officials and employees of the Metropolitan Quezon Development Authority;

- f. Exercise the power to discipline subordinate officials and employees under the provisions of law;
- g. Prepare annual report of accomplishments of the Metropolitan Quezon Development Authority at the close of each calendar year for submission to the Council and to the President of the Philippines;
- h. Perform such other functions and duties that may be assigned to him by the President and/or the Council.

SEC. 7. Functions of the General Manager. – The General Manager shall:

- a. Assist the Chairman in the administration of the Metropolitan Quezon Development Authority and supervision of its personnel;
- b. Assist the Chairman in the supervision of the operation of the various offices and operating units of the Metropolitan Quezon Development Authority;
- c. Assist the Chairman in the review of plans and programs for the Metropolitan Quezon Development Authority and in the preparation of the annual report of accomplishments of the MQDA; and
- d. Perform such other functions and duties as may be lawfully delegated or assigned by the Chairman.

SEC. 8. Functions and Powers of the Metropolitan Quezon Development Authority. – The Metropolitan Quezon Development Authority shall have the following functions and powers:

- a. Formulate, coordinate and regulate the implementation of medium and long-term plans and programs for the delivery of metro-wide social and basic services, efficient and effective urban planning, land use and physical development within the region, consistent with the national development objectives;

- b. Undertake and manage its own metro-wide programs and projects for the delivery of services enumerated in Section 3 hereof, subject to the approval of the Council. To effectively and efficiently pursue this, the Metropolitan Quezon Development Authority can create appropriate project management offices;
- c. The Metropolitan Quezon Development Authority shall set policies concerning traffic enforcement and management within the Metropolitan Quezon area, in coordination with concerned government agencies and affected local government units within the region and the nearby localities;
- d. Institute a single ticketing system within the Metropolitan Quezon and the Metropolitan Manila area, in coordination with the Metropolitan Manila Development Authority or MMDA. For this purpose, the Council shall formulate rules and regulations to implement the single ticketing system within the aforementioned areas;
- e. Perform such other functions that may be required to achieve the objectives and pursue the scope of services of the Metropolitan Quezon Development Authority.

SEC. 9. Linkages of the Metropolitan Quezon Development Authority. -

The Metropolitan Quezon Development Authority shall, in carrying out its functions, consult, coordinate and work closely with the local government units (LGUs), the National Economic Development Authority (NEDA) and other government agencies enumerated in Section 4 hereof, accredited people's organizations (POs), non-governmental organizations (NGOs), and the private sector.

The Chairman or his authorized representative from among the council members, shall be *ex officio* member of the boards of government corporations and committees of the departments and offices of government whose activities are relevant to the objectives and responsibilities of the Metropolitan Quezon Development Authority which shall include but not limited to the Metropolitan Waterworks and Sewerage system (MWSS), DOTC, DPWH, HUDCC, and the DILG.

The Metropolitan Quezon Development Authority shall have a master plan that shall serve as the framework for the local development plans of the component local government units. It shall submit its development plans and investment programs to the NEDA for integration into the Medium-Term Philippine Development Plan (MTPDP) and other public investment programs.

The implementation of the MQDA's plans, programs and projects shall be undertaken by the LGUs, the concerned government agencies, the POs, the NGOs, and the private sector wherever appropriate. For this purpose the MQDA may enter into contracts, memoranda of agreement and other cooperative arrangements with these bodies for the delivery of the required services within Metropolitan Quezon area.

It shall likewise interface with foreign assistance agencies, in coordination with NEDA and the Department of Finance for purposes of obtaining financing support, grants and donations in support of its programs and projects.

SEC. 10. Sources of Funds and Operating Budget of the Metropolitan Quezon Development Authority. - To carry out the provisions of this Act, the sum of One billion pesos (P1,000,000,000.00) is hereby authorized to be appropriated for the initial operations fo the Metropolitan Quezon Development Authority. Thereafter, the annual expenditures including capital outlays shall be provided in the General Appropriations Act following its enactment into law.

It shall be empowered to levy fines, impose fees and charges for various services rendered.

It shall require equal sharing of the Internal Revenue Allotment (IRA) currently allocated to the MMDA.

It shall likewise impose five percent (5%) of the total gross revenue of the preceeding year net of the internal revenue allotment, or each local government unit mentioned in Section 1 hereof, shall accrue and become payable monthly to the MQDA by each LGU concerned. In case of failure to remit the said fixed contributions, the DBM shall cause the disbursement of the same to the MQDA chargeable against the IRA allotment of the concerned LGU.

SEC. 11. Separability Clause. - If any part of this Act is declared invalid or unconstitutional, the other parts or provisions thereof shall remain valid and effective.

SEC. 12. Repealing Clause. - All laws, decrees, rules or regulations or parts thereof inconsistent with the provisions of this Act are hereby repealed, amended or modified accordingly.

SEC. 13. Effectivity. - This Act shall take effect upon its approval.

Approved.