

Republic of the Philippines
HOUSE OF REPRESENTATIVES
QUEZON CITY

FIFTEENTH CONGRESS
Second Regular Session

House Bill No. 5872



Introduced by HON. PAOLO EVERARDO S. JAVIER

EXPLANATORY NOTE

The state recognizes the vital role of communication and information in nation-building.¹ The impact of information and communication exchange has been great in shaping and building our nation. This was clearly seen by the Filipino People in the last three major political upheavals that has changed the political landscape of our country through the EDSA People Power Movements, when cellular phones, television, and the internet played vital roles in disseminating information among our countrymen.

The impact of Telecommunications, however, is not only confined to the political arena, it is a declared Policy of the State considering that telecommunications is essential to the economic development, integrity and security of the Philippines, and as such it shall be developed and administered as to safeguard, enrich and strength the economic, cultural, social and political fabric of the Philippines².

In order to fully realize this, it is incumbent upon congress, to assist and participate in sustaining and encouraging the development of the Telecommunications Industry through healthy competition.

Philippine Global Communications, which was granted Legislative Franchise in 1965, is seeking to renew and amend its Legislative Franchise in order that it may be able to fully relevant and responsive to the need of the times, for the Franchise it was granted is no longer responsive and applicable in this digital age.

The Franchise it was granted will expire on June 19, 2015, and considering the process for which a bill is passed into law, the introduction of this bill now is timely. Philippine Global Communications must be able to provide security to its investors and to entice future investors through the renewal of their Legislative Franchise for this cannot be done, considering the impending expiration of its Legislative Franchise.

In view of the foregoing, approval of this bill is earnestly requested.

HON. PAOLO EVERARDO S. JAVIER



¹ ARTICLE II, SEC. 24, 1987 CONSTITUTION

² SE. 4 (F), R.A. 7925

**AN ACT RENEWING AND AMENDING THE FRANCHISE GRANTED
TO PHILIPPINE GLOBAL COMMUNICATIONS, INC. (RCA
COMMUNICATIONS, INC.) UNDER REPUBLIC ACT NO. 4617**

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

Sec 1. REPUBLIC ACT NO. 4617, is hereby amended to read as follows:

"Sec 1. Nature and Scope and Franchise. - Subject to the provisions of the Constitution and applicable laws, rules and regulations, there is hereby granted to PHILIPPINE GLOBAL COMMUNICATIONS, INC. (RCA COMMUNICATIONS, INC.), hereunder referred to as the grantee, its successors or assigns, a franchise to construct, install, establish, operate and maintain for commercial purposes and in the public interest, throughout the Philippines and between the Philippines and other countries and territories, wire and/or wireless telecommunications systems, including but not limited to mobile, cellular, paging, fiber optic, multi-channel distribution system (MMDS), local multi-point distribution system (LMDS), satellite transmit and receive systems, switches, and their value-added services such as, but not limited to transmission of voice, data, facsimile, control signs, audio and video, information services bureau and all other telecommunications systems technologies as are at present available or will be made available through technological advances or innovations in the future; and construct, acquire, lease and operate or manage transmitting and receiving stations, lines, cables or systems, as is, or are, convenient or essential to efficiently carry out the purpose of this franchise.

"SEC 2. Manner of Operation of Stations or Facilities. The stations or facilities of the grantee shall be constructed and operated in a manner as will, at most, result only in the minimum interference on the wavelengths or frequencies of existing stations or other stations which may be established by law, without in any way diminishing its own right to use its selected wavelengths or frequencies and the quality of transmission or reception thereon as should maximize rendition of the grantee's services and/or the availability thereof.

"SEC 3. Authority of the National Telecommunications Commission (NTC). - The grantee shall secure from the NTC, hereinafter referred to as the Commission, a certificate of public convenience and necessity or the appropriate permits and licenses for the construction, installation and operation of its telecommunications systems/facilities. In issuing the certificate, the Commission shall have the power to impose such conditions relative to the construction, operation, and maintenance or service level of the telecommunications system. The Commission shall have the authority to regulate the construction and operation of its telecommunications systems. The grantee shall not use any frequency in the radio spectrum without having been authorized by the Commission. Such certificate shall state the areas covered and the date the grantee shall commence the service. The Commission, however, shall not unreasonably withhold or delay the grant of any such authority, permits or licenses.

"Sec. 4. Ingress and Egress. - For the purpose of erecting and maintaining poles or other supports for said wires or other conductors for the purpose of laying and maintaining underground wires, cables or other conductors, it shall be lawful for the grantee, its successors or assigns, with the prior approval of the Department of Public Works and Highways (DPWH), to make excavations or lay conduits in any of the public places, highways, streets, lanes, alleys, avenues, sidewalks or bridges of said provinces, cities and/or municipalities: Provided, however, That a public place, highway, street, lane, alley, avenue, sidewalk or bridge disturbed, altered or changed, by reason

of the erection of poles or other supports or the underground laying of wires, other conductors or conduits, shall be repaired and replaced in a workmanlike manner by said grantee, its successors or assigns, in accordance with the standards set by the DPWH. Should the grantee, its successors or assigns, after the ten (10) days notice from the said authority, fail, refuse or neglect to repair or replace any part of public place, road, highway, street, lane, alley, avenue, sidewalk or bridge altered, changed or disturbed by said grantee, its successors or assigns, then the DPWH shall have the right to have the same repaired and placed in good order and condition at double expense to be charged against the grantee, its successors or assigns.

"Sec. 5. Responsibility to the Public. - The grantee shall conform to the ethics of honest enterprise and shall not use its stations/facilities for obscene or indecent transmission or for dissemination of deliberately false information or willful misrepresentation, or assist in subversive or treasonable acts.

"The grantee shall provide basic or enhanced telephone service in any municipality in the Philippines where it has an approved certificate of public convenience and necessity for the establishment, operation and maintenance of a local exchange service, without discrimination to any applicant therefor, in the order of the date of their applications, up to the limit of the capacity of its local telephone exchange, and should the demand for the telephone service at any time increase beyond the capacity thereof, the grantee shall increase the same to meet such demand: Provided, That in case the total demand to be satisfied by the expansion is less than the smallest viable local exchange available in the market as determined by the Commission, the grantee shall not be obliged to furnish such service, unless the applicant for telephone service defrays the actual expenses for the installation of the telecommunication apparatus necessary for such services and in such case, the Commission may extend the time within which the grantee shall furnish such service.

"The grantee shall operate and maintain all its stations, lines, cables, systems and equipment for the transmission and reception of messages, signals and pulses in a satisfactory manner at all times, and as far as economical and practicable, modify, improve or change such stations, lines, cables, systems and equipment to keep abreast with the advances in science and technology.

"Sec. 6. Rates for Services. - The charges and rates for telecommunication services of the grantee, except the rates and charges on those that may hereafter be declared or considered as non-regulated services, whether flat rates or measured rates or variation thereof, shall be subject to the approval of the Commission or its legal successor. The rates to be charged by the grantee shall be unbundled, separable and distinct among the services offered and shall be determined in such a manner that regulated services do not subsidize the unregulated ones.

"Sec. 7. Right of Government. - A special right is hereby reserved to the President of the Philippines, in times of war, rebellion, public peril, calamity, emergency, disaster or disturbance of peace and order, to temporarily take over and operate the stations, transmitters, facilities or equipment of the grantee, to temporarily suspend the operation of any station, transmitter, facility or equipment in the interest of public safety, security and public welfare, or to authorize the temporary use and operation thereof by any agency of the government, upon due compensation to the grantee for the use of said stations, transmitters, facilities or equipment during the period when they shall be so operated.

"The radio spectrum is a finite resource that is a part of the national patrimony and the use thereof is a privilege conferred upon the grantee by the State and may be withdrawn anytime, after due process.

"Sec. 8. Term of Franchise. - This franchise shall be for a term of twenty-five (25) years from the date of effectivity of this Act, unless sooner revoked or cancelled. This franchise shall be deemed ipso facto revoked in the event the grantee fails to comply with any of the following conditions:

"(a) Commence operations within three (3) years from the approval of its operating permit or provisional authority by the NTC;

"(b) Operate continuously for two (2) years; and

"(c) Commence operations within five (5) years from the effectivity of this Act.

"Sec. 9. Acceptance and Compliance. - Acceptance of this franchise shall be given in writing within sixty (60) days from the effectivity of this Act. Upon giving such acceptance, the grantee shall exercise the privileges granted under this Act. Non acceptance shall render the franchise void.

"Sec. 10. Bond. - The grantee shall file a bond issued in favor of the NTC, which shall determine the amount, to guarantee the compliance with and fulfillment of the conditions under which this franchise is granted. If, after five (5) years from the date of the approval of its permit by the Commission, the grantee shall have fulfilled the same, the bond shall be cancelled by the Commission. Otherwise, the bond shall be forfeited in favor of the government and the franchise ipso facto revoked.

"Sec. 11. Right of Interconnection. - The grantee is hereby authorized to connect or demand connection of its telecommunications systems to any other telecommunications systems installed, maintained and operated by any other duly authorized person or entity in the Philippines for the purpose of providing extended and improved telecommunications services to the public, under such terms and conditions mutually agreed upon by the parties concerned and the same shall be subject to the review or modification of the Commission.

"Sec. 12. Gross Receipts. - The grantee, its successors or assigns, shall keep a separate account of the gross receipts of the business transacted by it in the Philippines and shall furnish the Commission on Audit (COA) and the National Treasury a copy of such account not later than the thirty-first (31st) day of January of each year for the preceding twelve (12) months.

"Sec. 13. Books and Accounts. - The books and accounts of the grantee, its successors or assigns, shall always be open to the inspection of the Commissioner on Audit or his duly authorized representatives, and it shall be the duty of the grantee to submit to the COA two (2) copies of the quarterly reports on the gross receipts, the net profits and the general condition of the business.

"Sec. 14. Warranty in Favor of National and Local Governments. - The grantee shall hold the national, provincial, city and municipal governments of the Philippines harmless from all claims, accounts, demands or actions arising out of accidents or injuries, whether to property or to persons, caused by the construction or operation of the stations, transmitters, facilities and equipment of the grantee.

"Sec. 15. Sale, Lease, Transfer, Usufruct, etc.- The grantee shall not lease, transfer, grant the usufruct of, sell nor assign this franchise or the rights and privileges acquired thereunder to any person, firm, company, corporation or other commercial or legal entity, nor merge with any other corporation or entity, nor shall the controlling interest of the grantee be transferred, whether as a whole or in parts and whether simultaneously or contemporaneously, to any such person, firm, company, corporation or entity without the prior approval of the Congress of the Philippines.

Any person or entity to which this franchise is sold, transferred or assigned shall be subject to the same conditions, terms, restrictions and limitations of this Act.

"Sec. 16. Dispersal of Ownership. - In accordance with the constitutional provision to encourage public participation in public utilities, the grantee shall offer at least thirty percentum (30%) of its outstanding capital stock or a higher percentage that may hereafter be provided by law in any securities exchange in the Philippines within five (5) years from the commencement of its operations. Noncompliance therewith shall render the franchise ipso facto revoked.

"Sec. 17. Equality Clause. - Any advantage, favor, privilege, exemption or immunity granted under existing franchises, or may hereafter be granted, shall ipso facto become part of previously granted telecommunications franchises and shall be accorded immediately and unconditionally to the grantees of such franchises; Provided, however, That the foregoing shall neither apply to nor affect provisions of telecommunications franchises concerning territory covered by the franchise, the life span of the franchise, or the type of service authorized by the franchise.

"Sec. 18. Separability Clause. - If any of the sections or provisions of this Act is held invalid, all the other provisions not affected thereby shall remain valid.

"Sec. 19. Repealability and Nonexclusivity Clause. - This franchise shall be subject to amendment, alteration or repeal by the Congress of the Philippines when the public interest so requires and shall not be interpreted as an exclusive grant of the privileges herein provided for.

"Sec. 20. Reportorial Requirement. - The grantee shall submit an annual report to the Congress of the Philippines on its compliance with the terms and conditions of its franchise and on its operations within sixty (60) days from the end of every year."

"Sec. 21. Renewal/Extension of Franchise. - The term of this franchise granted under Republic Act No. 4617, is hereby renewed/extended to another twenty-five (25) years from the date of its expiration, subject to renewal for another twenty-five (25) years thereafter. This franchise shall be deemed ipso facto revoked in the event the grantee fails to operate continuously for two (2) years.

"Section 22. Effectivity Clause. - This Act shall take effect fifteen (15) days from the date of its publication, upon the initiative of the grantee, in at least two (2) newspapers of general circulation in the Philippines.