



REPUBLIC OF THE PHILIPPINES
HOUSE OF REPRESENTATIVES
Quezon City, Manila

FIFTEENTH CONGRESS
THIRD REGULAR SESSION



COMMITTEE REPORT NO. **2491**

Submitted by the Committee on Health on 04 DEC 2012

Re : House Bill No. **6735**

Recommending its approval in substitution of House Bills No. 564, 2615, 4207, 4412 and 4855

Sponsors : Representatives Alfredo D. Marañon III, Juan Edgardo M. Angara, Joseph Emilio A. Abaya, Angelo B. Palmones, Lani M. Revilla, Rufus Rodriguez, Alfredo D. Marañon III, Romeo M. Acop, Randolph S. Ting, Deogracias B. Ramos, Jr., Philip A. Pichay, Eufanio C. Eriguel, Monique Yazmin Q. Lagdameo, Maximo B. Rodriguez, Jr., Imelda G. Calixto-Rubiano, Daisy A. Fuentes, Romero Federico S. Quimbo, Benhur L. Salimbangon, Herminia B. Roman, Anthony Rolando T. Golez, Jr., Mary Mitzi L. Cajayon, Linabelle Ruth R. Villarica, Irvin M. Alcala, Susan A. Yap, Ma. Carmen Zamora-Apsay, Jeci A. Lapus, Bernadette R. Herrera-Dy, Alfredo A. Garbin, Jr., Christopher S. Co, and Rodel M. Batocabe

Mr. Speaker:

The Committee on Health to which were referred House Bill No. 564 introduced by Rep. Juan Edgardo M. Angara, entitled:

AN ACT INSTITUTIONALIZING THE PHILIPPINE NATIONAL HEALTH RESEARCH SYSTEM, ESTABLISHING THE PHILIPPINE NATIONAL HEALTH RESEARCH FUND PROVIDING FOR ITS ADMINISTRATION AND FOR OTHER PURPOSES";

House Bill No. 2615 introduced by Rep. Joseph Emilio A. Abaya, entitled:

AN ACT INSTITUTIONALIZING THE PHILIPPINE NATIONAL HEALTH RESEARCH SYSTEM, ESTABLISHING THE PHILIPPINE NATIONAL HEALTH RESEARCH FUND PROVIDING FOR ITS ADMINISTRATION AND FOR OTHER PURPOSES;

House Bill No. 4207 introduced by Rep. Angelo B. Palmones, entitled:

AN ACT INSTITUTIONALIZING THE PHILIPPINE NATIONAL HEALTH RESEARCH SYSTEM, ESTABLISHING THE PHILIPPINE NATIONAL HEALTH

RESEARCH FUND PROVIDING FOR ITS ADMINISTRATION AND FOR OTHER PURPOSES;

House Bill No. 4412 introduced by Rep. Lani Mercado-Revilla, entitled:

AN ACT INSTITUTIONALIZING THE PHILIPPINE NATIONAL HEALTH RESEARCH SYSTEM, ESTABLISHING THE PHILIPPINE NATIONAL HEALTH RESEARCH FUND PROVIDING FOR ITS ADMINISTRATION AND FOR OTHER PURPOSES; and

House Bill No. 4855 introduced by Reps. Rufus B. Rodriguez and Maximo B. Rodriguez, Jr., entitled:

AN ACT INSTITUTIONALIZING THE PHILIPPINE NATIONAL HEALTH RESEARCH SYSTEM, ESTABLISHING THE PHILIPPINE NATIONAL HEALTH RESEARCH FUND PROVIDING FOR ITS ADMINISTRATION AND FOR OTHER PURPOSES

6735

has considered the same and recommends that the attached House Bill No. _____, entitled:

AN ACT INSTITUTIONALIZING THE PHILIPPINE NATIONAL HEALTH RESEARCH SYSTEM"

be approved in substitution of House Bills No. 564, 2615, 4207, 4412 and 4855 with Juan Edgardo M. Angara, Joseph Emilio A. Abaya, Angelo B. Palmones, Lani M. Revilla, Rufus Rodriguez, Alfredo D. Maraño III, Romeo M. Acop, Randolph S. Ting, Deogracias B. Ramos, Jr., Philip A. Pichay, Eufanio C. Eriguel, Monique Yazmin Q. Lagdameo, Maximo B. Rodriguez, Jr., Imelda G. Calixto-Rubiano, Daisy A. Fuentes, Romero Federico S. Quimbo, Benhur L. Salimbangon, Herminia B. Roman, Anthony Rolando T. Golez, Jr., Mary Mitzi L. Cajayon, Linabelle Ruth R. Villarica, Irvin M. Alcala, Susan A. Yap, Ma. Carmen Zamora-Apsay, Jeci A. Lapus, Bernadette R. Herrera-Dy, Alfredo A. Garbin, Jr., Christopher S. Co, Rodel M. Batocabe and Alfredo D. Maraño III as authors thereof.

Respectfully submitted,


HON. ALFREDO D. MARAÑO III
Chairperson
Committee on Health

THE HONORABLE SPEAKER
House of Representatives
Quezon City

Republic of the Philippines
House of Representatives
Quezon City

FIFTEENTH CONGRESS
Third Regular Session

HOUSE BILL NO. **6735**

(In substitution of House Bills No. 564, 2615, 4207, 4412 and 4855)

Introduced by Reps. Juan Edgardo M. Angara, Joseph Emilio A. Abaya, Angelo B. Palmones, Lani M. Revilla, Rufus Rodriguez, Alfredo D. Maraño III, Romeo M. Acop, Randolph S. Ting, Deogracias B. Ramos, Jr., Philip A. Pichay, Eufanio C. Eriguel, Monique Yazmin Q. Lagdameo, Maximo B. Rodriguez, Jr., Imelda G. Calixto-Rubiano, Daisy A. Fuentes, Romero Federico S. Quimbo, Benhur L. Salimbangon, Herminia B. Roman, Anthony Rolando T. Golez, Jr., Mary Mitzi L. Cajayon, Linabelle Ruth R. Villarica, Irvin M. Alcala, Susan A. Yap, Ma. Carmen Zamora-Apsay, Jeci A. Lopus, Bernadette R. Herrera-Dy, Alfredo A. Garbin, Jr., Christopher S. Co, Rodel M. Batocabe and Jane Castro as authors thereof.

AN ACT
INSTITUTIONALIZING THE PHILIPPINE NATIONAL HEALTH RESEARCH
SYSTEM

*Be it enacted by the Senate and the House of Representatives of the Philippines
in Congress assembled:*

Article 1

1 SECTION 1. *Short Title.* - This Act shall be known as the "Philippine National
2 Health Research System Act of 2012."

3
4
5 SEC. 2. *Declaration of Policy.* - It is hereby declared the policy of the
6 State to protect and promote the right to health of the people, instill health
7 consciousness among them and improve the quality of life of every Filipino through
8 health research and development initiatives.

9
10
11 SEC. 3. *Definition of Terms.* - For the purpose of this Act, the following
12 terms shall be defined as follows:

13
14 a) *Health* shall refer to a state of optimal physical, mental and social well-
15 being and ability to function at the individual level.

1 b) *Health research stakeholders* shall refer to the national and the local
2 public and private agencies/organizations, policymakers, the academe, medical and
3 health societies, people's organizations, and others who are concerned with and
4 affected by health and development.

5
6 c) *National Unified Health Research Agenda* shall refer to a set of
7 research priorities determined by the country's stakeholders which addresses the
8 health needs of the population vis-a-vis the health sector's goal for universal health
9 care. This agenda is a platform to advocate for local, national, and international
10 support.

11
12 d) *Philippine Council for Health Research and Development (PCHRD)*
13 shall refer to one of the sectoral planning councils of the Department of Science
14 and Technology (DOST) which provides central direction, leadership and
15 coordination in health Science and Technology (S & T).

16
17 e) *Philippine Health Research Ethics Board (PHREB)* shall refer to
18 national policymaking body on health research ethics, created under the
19 Department of Science & Technology Special Order 091, which is mandated to
20 ensure that all phases of health research shall adhere to the universal ethical
21 principles that value the protection and promotion of the dignity of health research
22 participants.

23
24 f) *Philippine National Health Research System (PNHRS)* shall refer to
25 a framework anchored on the principles of Essential National Health Research on
26 inclusiveness, participation, quality, equity, efficiency and effectiveness, which
27 connect to, and converge with, the wider health, economic, political, educational
28 and science and technology (S & T) systems of the country.

29
30
31 g) *Regional Health Research Systems* shall refer to the regional health
32 research consortia or communities in the 17 regions of the country which mirror the
33 PNHRS framework at the regional level.

34
35 h) *Research* shall refer to the development of knowledge with the aim of
36 understanding health challenges and mounting and improved response to them. This
37 covers the full spectrum of research in five generic areas of activity; measuring the
38 problem; understanding its cause(s); elaborating solutions; translating the solutions
39 or evidence into policy, practice and products; and evaluating the effectiveness of
40 solutions.

41 42 43 Article 2

44 45 The Philippine National Health Research System

46
47 SEC. 4. *Institutionalization of the Philippine National Health Research System*
48 *(PNHRS).* - The Philippine National Health Research System, initiated through a
49 Memorandum of Understanding between the Department of Science and
50 Technology and the Department of Health in 2003 and 2007, is hereby
51 institutionalized within the mandate of the Philippine Council for Health Research
52 and Development (PCHRD), the national coordinating body for health research.

1 SEC.5. *Objectives of the Philippine National Health Research System.* - The
2 PNHRS aims to improve the health status, productivity, and the quality of life of
3 Filipinos by:

- 4
- 5 a) ensuring that health research is linked to the health system needs;
- 6
- 7 b) ensuring that investments in health research yield the most benefit;
- 8
- 9 c) promoting good governance among health research organizations
10 through efficient, effective, transparent and ethical health research
11 management system;
- 12
- 13 d) engaging in national and international partnerships and networks for
14 health research development; and
- 15
- 16 e) ensuring sustainability of resources for health research.
- 17

18
19 SEC. 6. *Composition of the PNHRS.* - The PNHRS shall be composed of the
20 Governing Council (GC), Steering Committee, the Technical Working Committees
21 (TWC) and the Secretariat, as described in Section 9 hereof. The whole health
22 research community shall be deemed an indispensable partner and contributor in the
23 effort to strengthen the PNHRS. The interrelationships among these various
24 components shall be described in the Implementing Rules and Regulation of this Act.
25

26 SEC. 7. *The PNHRS Governing Council.* - The Philippine Council for Health
27 Research Development Governing Council, created under Executive Order (EO) 784
28 of 1982 and EO 128 of 1987, shall be the Governing Council of the PNHRS. The
29 PNHRS Governing Council shall be composed of the following:
30

- 31 (1)The Secretary of the Department of Science and Technology (DOST), as
32 Chair;
- 33
- 34 (2)The Secretary of the Department of Health (DOH) as Co-Chair;
- 35
- 36 (3)The Chair of the Commission on Higher Education (CHED);
- 37
- 38 (4)The Chancellor of the University of the Philippines, Manila (UPM);
- 39
- 40 (5) The National Nutrition Council Executive Director;
- 41
- 42 (6) The PCHRD Executive Director; and
- 43
- 44 (8 -11) Five (5) Representatives from the Private Sector.
- 45

46
47 SEC. 8. *Power and Functions of the PNHRS Governing Council.*- The
48 PNHRS Governing Council shall:
49

- 50 a) set policies and directions for the PNHRS;

- b) periodically review and approve the long-term plans and programs of the PNHRs;
- c) evaluate and approve the National Unified Health Research Agenda, and identify areas that will serve as the foci of the National Health Research Agenda;
- d) review, approve or disapprove research programs; and
- e) create committees as the need arises to facilitate and ensure the achievement of its objectives.

SEC. 9. *The PCHRD Executive Director and Secretariat.* - The PCHRD Secretariat shall be headed by an Executive Director who shall be appointed by the President of the Philippines upon the recommendation of the DOST Secretary. The Executive Director shall be responsible for, among others, the smooth implementation of programs and projects and shall, in pursuit thereof, exercise an oversight functions over the System. The Executive Director shall be assisted by the PCHRD secretariat.

The Secretariat shall provide technical and administrative support to the PCHRD in the following areas:

Research and Development Management
Institution Development
Research Information, Communication and Utilization
Finance and Administration

SEC. 10. *Creation and Functions of the Steering Committee.* -

a) The GC shall create a Steering Committee to be headed by the PCHRD Executive Director. It shall be composed of the following:

1. The Executive Director, Department of Science and Technology-Philippine Council for Health Research and Development (DOST-PCHRD);
2. The Director, Department of Health-Health Policy Development and Planning Bureau (DOH-HPDPB);
3. The Director-Commission on Higher Education, Office of Policy, Planning, Research and Information (CHED – OPPRI);
4. The Executive Director, University of the Philippines, Manila-National Institutes of Health (UP- NIH);
5. The Director of the Social Development Services of National Economic and Development Authority (NEDA);
6. The Chair of the Philippine Health Research Ethics Review Board (PHREB);
7. A Representative from the Philippine Health Insurance Corporation (PHIC);
8. A Representative from the National Statistics Office (NSO);

9. A Representative from the Professional Regulations Commission (PRC);
10. A Representative from the DOTC-Land Transportation Office (DOTC – LTO);
11. A Representative from the DENR-Environment Management Bureau (DENR – EMB);
12. A Representative from the Local Government Units (LGUs); and
13. The Chairpersons of relevant PNHRS Technical Working Committees.

b) The Steering Committee shall perform the following functions:

- (1) recommend policies to the Governing Council;
- (2) perform oversight function on the implementation and harmonization of PNHRS activities and allocation of PNHRS Fund;
- (3) coordinate and harmonize the activities of the six PNHRS Technical Working Committees, and
- (4) monitor and report to the Governing Council the progress of the PNHRS programs.

SEC.11. *Creation of Technical Working Committees.*- The Governing Council shall create Technical Working Committees aligned with research themes which are based on the country's health needs and the six building blocks of the World Health Organization (WHO) to attain universal healthcare.

The Committees shall develop and monitor their respective strategic plans. They shall work closely with the stakeholders and the Secretariat.

SEC.12. *The Philippine Health Research Ethics Board (PHREB).*- The PHREB, created under DOST Special Order 091 s. 2006, shall ensure adherence to the universal principles for the protection of human participants in research. It shall, among other things, 1) formulate and update guidelines for the ethical conduct of human health research; 2) develop guidelines for the establishment and management of ethics review committees and standardization of research ethics review; 3) monitor and evaluate the performance of institutional ethics review committees in accordance with procedures outlined in a prior agreement; 4) promote the establishment of functional and effective ethics review committees; 5) provide advice and make recommendations to the PNHRS Governing Council and other appropriate entities regarding programs, policies and regulations as they relate to ethical issues in human health research; 6) initiate and contribute to discourse and discussions on ethical issues in human health research; and 7) network with relevant local, national and international organizations.

SEC.13. *Regional Health Research Systems.*- The PNHRS framework shall be mirrored in all the regions of the country, forming a network of regional research consortia. The consortium set-up varies depending on the culture and resources of the region. Each regional health research system shall address concerns relating to

1 health research agenda, development of human resource in health research,
2 conduct of researches, dissemination of research results, research utilization,
3 resource mobilization, leadership and management.
4
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6

7 Article 3
8

9 Final Provisions
10

11 SEC. 14 *Monitoring, Evaluation, Accountabilities, and Annual Report.*-
12 Regular monitoring and evaluation mechanisms shall be done by the GC through the
13 Secretariat to determine the accountabilities of the System to the Contributing
14 Agencies. The specifics/details of monitoring, evaluation, accountabilities and
15 annual reporting shall be provided for in the Implementing Rules and Regulations of
16 this Act.

17 SEC.15. *Implementing Rules and Regulations.*- The Department of Science
18 and Technology-Philippine Council for Health Research and Development (DOST-
19 PCHRD), the Department of Health (DOH)), the Commission on Higher Education
20 (CHED), and the University of the Philippines, Manila-National Institutes of Health
21 ((UPM-NIH) shall promulgate the Implementing Rules and Regulations of this Act
22 within 60 days after the effectivity hereof.
23

24 SEC.16. *Separability Clause.* - If any provision or part hereof, is held invalid
25 or unconstitutional, the remainder of the law or the provision not otherwise affected
26 shall remain valid and subsisting.
27

28 SEC. 17. *Repealing Clause.* - Any law, Presidential Decree or issuance,
29 Executive Order, Letter of Instruction, administrative order, rule or regulation contrary
30 to or inconsistent with the provisions of this Act is hereby repealed, modified or
31 amended accordingly.
32

33 SEC. 18. *Effectivity Clause.* - This Act shall take effect fifteen (15) days after
34 its publication in any newspaper of general circulation.
35
36

37 Approved

FACT SHEET

House Bill No. **6735**

(In substitution of HBs No. 564, 2615, 4207, 4412 and 4855)

(As Approved by the Committee on Health on June 8, 2011)

NATIONAL HEALTH RESEARCH SYSTEM ACT OF 2012

Introduced by: REPS. JUAN EDGARDO M. ANGARA, JOSEPH EMILIO M. ABAYA, ANGELO B. PALMONES, LANI M. REVILLA AND RUFUS RODRIGUEZ

Committee Referral: COMMITTEE ON HEALTH (Primary)

Committee Chairperson: REP. ALFREDO D. MARAÑON III

OBJECTIVES:

- To ensure that health research is linked to the health system needs
- To ensure that investments in health research yield the most benefit
- To promote good governance in research towards high performing and ethical health research organizations
- To establish a viable system that shall strengthen national and international networking partnerships for health research development

KEY PROVISIONS:

- Institutionalizes the Philippine National Health Research System (PNHRS) within the mandate of the Philippine Council for Health Research and Development which is the coordinating body for health research
- Creates the organizational structure of the PNHRS by identifying the composition and functions of the Governing Council, the Steering Committee, the Technical Working Committees and the Secretariat

RELATED LAWS:

- DOST Special Order 091 s. 2006
- Executive Order (EO) No. 784 s.1982 & EO of 1987