



Republic of the Philippines  
HOUSE OF REPRESENTATIVES  
Quezon City



SIXTEENTH CONGRESS  
Second Regular Session

HOUSE BILL NO. 5194

---

Introduced by **REP. ELEANDRO JESUS F. MADRONA**

---

#### EXPLANATORY NOTE

This Bill seeks to renew and amend the franchise of Enrique M. Orozco and Sons, Inc. granted under Republic Act Number Thirty-Two Hundred Twenty-Nine, as amended, entitled "An Act Granting Enrique M. Orozco and Sons, Inc., Residing at Number Four Hundred Forty-One-C, Isabel, Sampaloc, Manila, Philippines, A Temporary Permit to Construct, Install, Maintain and Operate Public Radiotelephone and Radiotelegraph Coastal Stations, and Public Fixed and Public Based and Land Mobile Stations for the Reception and Transmission of Radiotelephone and Radiotelegraph Communications within the Philippines" to another twenty-five years from the date of effectivity of this Act.

Enrique M. Orozco and Sons, Inc. is one of the pioneers in telecommunications industry in the Philippines. They have been in operation since 1960's. Their main core of business is ship to shore radio communication service which provides communication link between seafarers in the sea with their families and loved ones in the land.

Despite the advancement of technology in the telecommunication industry, there are still a lot of people who use the radio communication service provided by Enrique M. Orozco and Sons, Inc. since it is cheaper as compared to satellite telephone system being used by other seamen.

In view of the foregoing, approval of this bill is earnestly requested.

**ELEANDRO JESUS F. MADRONA**



Republic of the Philippines  
**HOUSE OF REPRESENTATIVES**  
Quezon City

**SIXTEENTH CONGRESS**  
Second Regular Session

**HOUSE BILL NO. 5194**

---

Introduced by **REP. ELEANDRO JESUS F. MADRONA**

---

AN ACT

RENEWING AND AMENDING THE FRANCHISE GRANTED TO OROZCO AND SONS, INC. UNDER REPUBLIC ACT NO. 3229 ENTITLED "AN ACT GRANTING ENRIQUE M. OROZCO, RESIDING AT NUMBER FOUR HUNDRED FORTY-ONE-C, ISABEL, SAMPALOC, MANILA, PHILIPPINES, A TEMPORARY PERMIT TO CONSTRUCT, INSTALL, MAINTAIN AND OPERATE PUBLIC RADIOTELEPHONE AND RADIOTELEGRAPH COASTAL STATIONS, AND PUBLIC FIXED AND PUBLIC BASED AND LAND MOBILE STATIONS FOR THE RECEPTION AND TRANSMISSION OF RADIOTELEPHONE AND RADIOTELEGRAPH COMMUNICATIONS WITHIN THE PHILIPPINES" FOR ANOTHER TWENTY-FIVE (25) YEARS FROM THE EFFECTIVITY OF THE ACT.

*Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:*

SECTION 1. The franchise granted to Mr. Enrique M. Orozco and Sons, Inc. under Republic Act No. 3229 is hereby renewed for another twenty-five (25) years from the effectivity of this Act.

SEC. 2. Section 1 of Republic Act No. 3229 is hereby amended to read as follows:

"SECTION 1. *Nature and Scope of Franchise.* - Subject to the provisions of the 1987 Philippine Constitution and applicable laws, rules and regulations, there is hereby granted to Mr. Enrique M. Orozco hereunder referred to as the grantee, its successors or assigns, a franchise to construct, install, establish, operate and maintain for commercial purposes and in the public interest, in the Philippines, wire and/or wireless telecommunications systems, including but not limited to mobile, cellular, paging, fiber optics, multi-channel multi-point distribution system (MMDS), local multi-point distribution system (LMDS), satellite transmit and receive systems, switches, and their value-added services such as, but not limited to, transmission of voice, data, facsimile,

control signs, audio and video, information services bureau and all other telecommunications systems technologies as are at present available or will be made available through technological advances or innovations in the future; and/or construct, acquire, lease and operate or manage transmitting and receiving stations, lines, cables or systems as are convenient or essential to efficiently carry out the purpose of this franchise."

SEC. 3. *Manner of Operation of Stations or Facilities.* – The stations or facilities of the grantee shall be constructed and operated in a manner as will, at most, result only in the minimum interference on the wavelengths or frequencies of existing stations or other stations which may be established by law, without in any way diminishing its own right to use its selected wavelengths or frequencies and the quality of transmission or reception thereon as should maximize rendition of the grantee's services and/or availability thereof.

SEC. 4. *Authority of the National Telecommunications Commission (NTC).* – The grantee shall secure from the NTC a Certificate of Public Convenience and Necessity or the appropriate permits and licenses for the construction, installation and operation of its telecommunications systems/facilities. In issuing the certificate, the NTC shall have the power to impose such conditions relative to the construction, operation, maintenance, or service level of the telecommunications system. The NTC shall have the authority to regulate the construction and operation of its telecommunications systems. The grantee shall not use any frequency in the radio spectrum without authorization from the NTC. Such certificate shall state the areas covered and date the grantee shall commence the service. The NTC, however, shall not unreasonably withhold or delay the grant of any such authority, permits or licenses.

SEC. 5. *Excavation and Restoration Works.* – For the purpose of erecting and maintaining poles or other supports for said wires or other conductors for the purpose of laying and maintaining underground wires, cables or other conductors, it shall be lawful for the grantee, its successors or assigns, with the prior approval of the Department of Public Works and Highways (DPWH) or the local government unit concerned, as may be appropriate, to make excavations or lay conduits in any of the public places, highways, streets, lanes, alleys, avenues, sidewalks or bridges of said province, cities and/or municipalities: *Provided, however,* That a public place, highway, street, lane,

alley, avenue, sidewalk or bridge disturbed, altered or changed by reason of erection of poles or other supports or the underground laying of wires, other conductors or conduits, shall be repaired and replaced in workmanlike manner by said grantee, its successors or assigns, in accordance with the standards set by DPWH or the local government unit concerned. Should the grantee, its successors assigns, after the ten (10) day notice from the said authority, fail, refuse or neglect to repair or replace any part of public place, road, highway, street, lane, alley, avenue, sidewalk or bridge altered, changed or disturbed by the said grantee, its successors or assigns, then the DPWH or the local government unit concerned shall have the right to have the same repaired and placed in good order and condition at double expense to be charged against the grantee, its successors or assigns.

SEC. 6. *Responsibility to the Public.* - The grantee shall conform to the ethics of honest enterprise and not use its stations/facilities for obscene or indecent transmission or for dissemination of deliberately false information or willful misrepresentation, or assist in subversive or treasonable acts.

The grantee shall provide basic or enhanced telephone service in any city and/or municipality in the Philippines where it has an approved Certificate of Public Convenience and Necessity for the establishment, operation and maintenance of a local exchange service, without discrimination to any applicant therefor, in the order of the date of their applications, up to the limit of the capacity of its local telephone exchange, and should the demand for the telephone service at any time increase beyond the capacity thereof, the grantee shall increase the same to meet such demand: *Provided*, That in case the total demand to be satisfied by the expansion is less than the smallest viable local exchange available in the market as determined by the NTC, the grantee shall not be obliged to furnish such service unless the applicant for telephone service defrays the actual expenses for the installation of the telecommunications apparatus necessary for such services and in such case, the NTC may extend the time within which the grant shall furnish such service.

The grantee shall operate and maintain all its stations, lines, cables, systems, and equipment for the transmission and reception of messages, signals and pulses in a satisfactory manner at all times, and as far as economical and practicable, modify, improve or change such stations, lines,

cables, systems, and equipment to keep abreast with the advances in science and technology.

SEC. 7. *Rates for Services.* – The charges and rates for telecommunications services of the grantee, except the rates and charges on those that may hereafter be declared or considered as non-regulated services, whether flat rates or measured rates or variation thereof, shall be subject to the approval of the NTC or its legal successor. The rates to be charged by the grantee shall be unbundled, separable and distinct among the services offered and shall be determined in such a manner that regulated services do not subsidize the unregulated ones.

SEC. 8. *Right of Government.* – A special right is hereby reserved to the President of the Philippines, in times of war, rebellion, public peril, calamity, emergency, disaster or disturbance of peace and order, to temporarily take over and operate the stations, transmitters, facilities or equipment of the grantee, to temporarily suspend the operation of any station, transmitter, facility or equipment in the interest of public safety, security and public welfare, or to authorize the temporary use and operation thereof by any agency of the government, upon due compensation to the grantee for the use of said stations, transmitters, facilities or equipment during the period when they shall be so operated.

The radio spectrum is a finite resource that is part of the national patrimony and the use thereof is a privilege conferred upon the grantee by the State and may be withdrawn anytime after due process.

SEC. 9. *Term of Franchise.* – This franchise shall be in effect for a period of twenty-five (25) years from the date of effectivity of this Act, unless sooner cancelled. This franchise shall be deemed *ipso facto* revoked in the event the grantee fails to operate continuously for two (2) years.

SEC. 10. *Acceptance and Compliance.* – Acceptance of this franchise shall be given in writing to the Congress of the Philippines, through the Committee on Legislative Franchises of the House of Representatives and the Committee on Public Services of the Senate within sixty (60) days from the effectivity of this Act. Upon giving such acceptance, the grantee shall exercise the privileges granted under this Act. Non-acceptance shall render the franchise void.

SEC. 11. *Right of Interconnection.* - The grantee is hereby authorized to connect or demand connection of its telecommunications systems to other telecommunications systems installed, operated and maintained by any other duly authorized person or entity in the Philippines for the purpose of providing extended and improved telecommunications services to the public, under such terms and conditions mutually agreed upon by the parties concerned and the same shall be subject to the review and modification of the NTC.

SEC. 12. *Gross Receipts.* - The grantee, its successors or assigns, shall keep a separate account of the gross receipts of the business transacted by it and shall furnish the Commission on Audit (COA) and the National Treasury a copy of such account not later than the thirty-first (31st) day of January of each year for the preceding twelve (12) months.

SEC. 13. *Books and Accounts.* - The books and accounts of the grantee, its successor or assigns, shall always be open to the inspection of the Commission on Audit (COA) and its duly-authorized representatives. It shall be the duty of the grantee to submit to the COA two (2) copies of the quarterly reports on the gross receipts, the net profits and the general condition of the business.

SEC. 14. *Warranty in Favor of the National and Local Governments.* - The grantee shall hold the national, provincial, city and municipal governments of the Philippines free from all claims, accounts, demands or actions arising out of accidents or injuries, whether to property or to persons, caused by the construction or operation of the stations, transmitters, facilities and equipment of the grantee.

SEC. 15. *Sale, Lease, Transfer, Usufruct, or Assignment of Franchise.* - The grantee shall not sell, lease, transfer, grant the usufruct of, or assign this franchise or the rights and privileges acquired thereunder to any person, firm, company, corporation or other commercial or legal entity, or merge with any other corporation or entity, or shall transfer the controlling interest of the grantee, whether as a whole or in parts and whether simultaneously or contemporaneously, to any such person, firm, company, corporation or entity without the prior approval of the Congress of the Philippines: *Provided*, That Congress shall be informed of any sale, lease, transfer, grant of usufruct, or

assignment of franchise or the rights or privileges acquired within sixty (60) days after the completion of said transaction: *Provided, further,* That failure to report to Congress such change of ownership shall render the franchise *ipso facto* revoked: *Provided, finally,* That any person or entity to which this franchise is sold, transferred or assigned, shall be subject to the same conditions, terms, restrictions and limitations of this Act.

SEC. 16. *Dispersal of Ownership.* - In accordance with the constitutional provision to encourage public participation in public utilities, the grantee shall offer to Filipino citizens at least ten per centum (10%) or a higher percentage that may hereafter be provided by law of its outstanding capital stock in any securities exchange in the Philippines within five (5) years from the commencement of its operations: *Provided,* That in cases where public offer of shares is not applicable, establishment of cooperatives operating public utilities must be implemented. Noncompliance therewith shall render the franchise *ipso facto* revoked.

SEC. 17. *Reportorial Requirement.* - The grantee shall submit an annual report to the Congress of the Philippines, through the Committee on Legislative Franchises of the House of Representatives and the Committee on Public Services of the Senate, on its compliance with the terms and conditions of the franchise and on its operations on or before April 30 of the succeeding year.

SEC. 18. *Penalty Clause.* - Any grantee who fails to submit the requisite Annual Report to Congress shall be fined Five Hundred Pesos (P500.00) per working day of non-compliance. The fine shall be collected by the NTC from said delinquent franchise grantee separate from the reportorial penalties imposed by NTC. All proceeds from said fines or penalties shall accrue to the monitoring fund of the NTC in line with its supervisory and regulatory functions. The reportorial compliance certificate issued by Congress shall be required before any application for permit or certificate is accepted by NTC.

SEC. 19. *Equality Clause.* - Any advantage, favor, privilege, exemption, or immunity granted under other existing franchise, or which may hereafter be granted, upon prior review and approval of Congress, shall become part of this franchise and shall be accorded immediately and unconditionally to the herein grantee: *Provided, however,* That the foregoing shall neither apply to nor affect provisions of telecommunications franchises concerning territory covered

by the franchise, the life span of the franchise or the type of service authorized by the franchise.

SEC. 20. *Separability Clause.* – If any of the sections or provisions of this Act is held invalid, all other provisions not affected thereby shall remain valid.

SEC. 21. *Repealability and Non-exclusivity Clause.* – This franchise shall be subject to amendment, alteration, or repeal by the Congress of the Philippines when the public interest so requires and shall not be interpreted as an exclusive grant of the privilege herein provided for.

SEC. 22. *Publication.* This Act shall be published, through the initiative of the grantee, fifteen (15) days after this Act is signed by the President of the Philippines or has lapsed into law.

SEC. 23 *Effectivity Clause.* – This Act shall take effect fifteen (15) days from the date of its publication in at least two (2) newspapers of general circulation in the Philippines.

Approved,

Republic of the Philippines  
**HOUSE OF REPRESENTATIVES**  
Quezon City, Metro Manila

Sixteenth Congress  
Second Regular Session

**HOUSE BILL NO. 5195**



---

**Introduced by Honorable Lucy Torres-Gomez**

---

**EXPLANATORY NOTE**

Within our lifetime, we have witnessed the Province of Leyte becoming the site of the worst disasters ever to afflict our country.

On November 8, 2013, the strongest tropical cyclone to have made landfall in history rampaged through the province. Super Typhoon “Yolanda” (“Haiyan”) battered the province resulting in the loss of thousands of lives and enormous destruction to properties.

Just twenty-two (22) years earlier, on November 5, 1991, the worst flashflood to have swept the country, triggered by Typhoon “Oreng” (“Thelma”), roared down the hills of Ormoc City and inundated the Ormoc River. Within an hour or so, 8,000 people perished and properties worth millions of pesos were destroyed.

Parenthetically, we could also mention in this connection the sinking of M/V Doña Paz on December 20, 1987, said to be the worst peacetime maritime disaster in the world (surpassing in terms of casualties the infamous Titanic disaster). Although the actual sinking of the ship happened off Dumali Point in Mindoro, M/V Doña Paz was en route from Tacloban City to Manila. Similarly, Doña Paz’s sister ship, the M/V Doña Marilyn, sank the following year (October 24, 1988) while sailing from Manila to Tacloban leaving 389 dead.

The frequency and intensity of disasters, both natural and man-made, devastating the Province of Leyte prompted the filing of this bill. In terms of disaster preparedness and mitigation, there is a compelling need to address the incalculable damage wrought by calamities to the province. Every time a calamity strikes, the education of our youth becomes “collateral damage”, so to speak, since schools almost always

serve as evacuation centers. The lack of disaster and emergency centers (which ought to be disaster-resilient themselves) compromise not only the welfare of the typhoon victims but also the continued schooling of our children.

As a "center", the proposed Life Centers under this measure shall not only provide refuge or temporary shelter to the calamity victims but shall represent an integrated response to the basic needs of the displaced citizenry towards restoration of full normalcy in their lives.

In view of all the foregoing considerations, the early approval of this bill is earnestly requested.



**LUCY TORRES GOMEZ**  
Representative  
Fourth District of Leyte

Republic of the Philippines  
**HOUSE OF REPRESENTATIVES**  
Quezon City, Metro Manila

Sixteenth Congress  
Second Regular Session

**HOUSE BILL NO. 5195**

---

**Introduced by Honorable Lucy Torres-Gomez**

---

**AN ACT**  
**ESTABLISHING A LIFE CENTER THAT WILL SERVE AS A**  
**DISASTER AND EMERGENCY CENTER IN EACH OF THE**  
**CITY OF ORMOC AND THE MUNICIPALITIES OF**  
**PALOMPON, ALBUERA, MERIDA, KANANGA AND MATAG-**  
**OB IN THE PROVINCE OF LEYTE AND APPROPRIATING**  
**FUNDS THEREFOR**

*Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:*

SECTION 1. There shall be established a Life Center that will serve as a disaster and emergency center in each of the City of Ormoc and the municipalities of Palompon, Albueria, Merida, Kananga and Matag-ob in the Province of Leyte.

SEC. 2. The construction of such Life Centers shall be undertaken by the Office of Civil Defense of the Department of National Defense. Once established, the local government unit concerned shall undertake the operation and maintenance of the Life Centers.

SEC. 3. The Life Centers shall serve as evacuation centers during calamities or emergencies, providing temporary shelter and other basic necessities to persons displaced by calamities, whether natural or man-

made. Whenever possible, they shall also provide trauma, other medical and rehabilitation services to victims of calamities.

SEC. 4. The amount necessary for the establishment, maintenance and operation of the Life Centers shall be appropriated from the national budget and shall be included in the annual General Appropriations Act as part of the budget of the Department of National Defense.

SEC. 5. This Act shall take effect fifteen (15) days after its publication either in the Official Gazette or in two (2) newspapers of general circulation.

Approved,

A handwritten signature in black ink, appearing to be "G. M. S.", written over a horizontal line.