

Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City



SIXTEENTH CONGRESS
SECOND REGULAR SESSION

HOUSE BILL NO. 5640

Introduced by: REP. FREDERICK P. JALOSJOS

EXPLANATORY NOTE

This bill seeks to amend the present composition of **Republic Act No. 10121**, otherwise known as the **Philippine Disaster Risk Reduction Management Act of 2010**.

Article II Section 13 of the 1987 Constitution declares that the State recognizes the vital role of the youth in nation building; and shall promote and protect their physical, moral, spiritual, intellectual, and social well-being. Likewise, **Article II Section 16** declares that the State shall protect and advance the right of the people to a balanced and healthful ecology, in accord with the rhythm and harmony of nature.

The **National Youth Commission (NYC)**, under its **Philippine Youth Development Plan (PYDP)**, has identified youth participation in **Disaster-Risk Reduction and Management (DRRM)** and **Climate Change Adaptation** as part of the agency's direct response to these constitutional provisions, and has in fact carried out in 2014 nationwide youth consultation workshops which determined the youth's role in disaster risk reduction and climate action to promote their well-being and advocate their right to a balanced and healthful ecology.

The voice of our youth is critical to national development. There is an unwavering spirit of volunteerism that can never be denied, especially in times of disaster and calamity. Our country is one of the most vulnerable in the world and has experienced some of the deadliest typhoons in human history that resulted in the loss of lives and property. Our youth never relented in their willingness to help; they proved to be valuable in government-led disaster-response activities especially in the efficient packing and deployment of relief goods.

One of the major strategies to achieve the institutionalization of youth participation in Disaster Risk Reduction and Management is to mainstream DRRM efforts tailored for the youth at the grassroots level. This will cover not only their direct participation during disasters and calamities, but will include trainings for pre- and post-disaster measures, as well as continuous activities pertinent to the conservation and protection of the environment such as, but not limited to, tree-planting, education and trainings,

information dissemination, and climate change adaptation efforts, which are very vital in preparing our youth to help dispatch from post disaster relief to proactive disaster preparedness.

In consideration thereof, this measure seeks to involve **the National Youth Commission (NYC)**, as representative of the youth sector, to be one of the component government agencies in the **National Disaster Risk Reduction and Management Council (NDRRMC)** under **R.A. 10121**, to voice out concerns on policy proposal, disaster preventions, promotions, education, rescue, and rehabilitation, among others.

In view of the foregoing reasons, approval of this measure is earnestly sought.


REP. SETH FREDERICK P. JALOSJOS

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HOUSE BILL NO. 5640

Introduced by: REP. FREDERICK P. JALOSJOS

AN ACT TO INCLUDE AND EMPOWER THE YOUTH SECTOR AS REPRESENTED BY THE NATIONAL YOUTH COMMISSION (NYC) THRU INCLUSION IN THE PRESENT COMPOSITION OF THE DISASTER RISK REDUCTION AND MANAGEMENT COUNCIL AT ALL LEVELS, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 10121, OTHERWISE KNOWN AS THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT ACT OF 2010

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

1 **Section 1.** This Act shall be known as the “**Youth Empowerment and Participation in Disaster Risk**
2 **Reduction and Management Act of 2014**”

3 **Section 2.** –Declaration of Policy- The State recognizes its responsibility to enable the youth to fulfil
4 their vital role in nation-building, as stipulated in Article II Section 13 of the Philippine Constitution
5 and augmented by the “Youth in Nation-Building Act”. The Philippine Constitution also declares it a
6 policy “to protect and advance the right of the people to a balanced and healthful ecology in
7 accord with the rhythm and harmony of nature”(Art. II Sec. 16). The State also recognizes that the
8 youth comprise about 30% of the total population. Thus, their views on their rights and welfare
9 never be overlooked. Therefore, it is declared that the youth’s participation in disaster risk reduction
10 and management is an important institutional thrust towards enabling and empowering the youth
11 to fulfil their role in nation-building by means of participating in disaster risk reduction and
12 management.

13 **Section 3.** Section 3 of Republic Act (RA) No. 10121 is hereby amended to read as follows:

14 **Section 4.** Definition of Terms. – For purposes of this Act, the following definition shall refer
15 to:

16 xxx

1 (PP) " YOUTH" – REFERS TO THOSE PERSONS AGED FIFTEEN (15) TO THIRTY (30) YEAR OLD
2 AS PROVIDED UNDER REPUBLIC ACT (RA) 8044.

3 (QQ) "YOUTH EMPOWERMENT AND PARTICIPATION" - REFERS TO THE PROCESS OF INVOLVING
4 YOUNG INDIVIDUALS IN THE INSTITUTIONS AND DECISIONS THAT AFFECT THEIR LIVES INCLUDING
5 BUT NOT LIMITED TO ORGANIZING GROUPS FOR SOCIAL AND POLITICAL ACTIONS, PLANNING
6 THEIR PROGRAMS, AND ADVOCATING THEIR INTEREST IN THE COMMUNITY TO RAISE
7 CONSCIOUSNESS, EDUCATE OTHERS, AND PROVIDE SERVICES.

8 xxx

9 **Section 5.** Section 5 of R.A. No. 10121 is hereby amended to read as follows:

10 Section 5. National Disaster Risk Reduction and Management Council. – The present National
11 Disaster Coordinating Council or NDCC shall henceforth be known as the National Disaster
12 Risk Reduction and Management Council hereinafter referred to as the NDRRMC or the
13 National Council.

14 The National Council shall be headed by the Secretary of the Department of National Defence
15 (DND) as Chairperson with the Secretary of the Department of the Interior and Local Government
16 (DILG) as Vice Chairperson for Disaster Preparedness, the Secretary of the Department of Social
17 Welfare and Development (DSWD) as Vice Chairperson for Disaster Response, the Secretary of the
18 Department of Science and Technology (DOST) as Vice Chairperson for Disaster Prevention and
19 Mitigation, and the Director- General of the National Economic and Development Authority (NEDA)
20 as Vice Chairperson for Disaster Rehabilitation and Recovery.

21 The National Councils members shall be the following:

22 XXX

23 (v) Commissioner of the National Anti-Poverty Commission-Victims of Disasters and
24 Calamities Sectors (NAPCVDC);

25 (W) CHAIRPERSON OF THE NATIONAL YOUTH COMMISSION (NYC);

26 [(W)] (X) Chairperson, National Commission on the Role of Filipino Women;

27 XXX

1 **Section 6.** Section 7 of R.A. No. 10121 is hereby amended to read as follows:

2 Section 7. Authority of the NDRRMC Chairperson. – The chairperson of the NDRRMC may call
3 upon other instrumentalities or entities of the government and non-government, CIVIC AND
4 YOUTH ORGANIZATIONS, for assistance in terms of the use of their facilities and resources for
5 the protection and preservation of life and properties in the whole range of disaster risk
6 reduction and management. This authority includes the power to call on the reserve force
7 as defined in R.A. No. 7077 to assist in relief and rescue during disasters and calamities.

8 **Section 7.** Section 10 of R.A. No. 10121 is hereby amended to read as follows:

9 Section 10. Disaster Risk Reduction and Management Organization at the Regional Level. –
10 The current Regional Disaster Coordinating Councils shall henceforth be known as the
11 Regional Disaster Risk Reduction and Management Councils (RDRRMCs) which shall coordinate,
12 Integrate, supervise, and evaluate the activities of the LDRRMCs. The RDRRMC shall be
13 Responsible in ensuring disaster sensitive regional development plans, and in case of
14 Emergencies shall convene the different regional line agencies and concerned institutions
15 and authorities.

16 **XXX**

17 The existing regional offices of the OCD shall serve as secretariat of the RDRRMCs.
18 The RDRRMs shall composed of the executives of the regional offices and field stations at the
19 regional level of the government agencies, **AS WELL AS REPRESENTATIVE FROM THE YOUTH**

20 ORGANIZATIONS AND THE CIVIL SOCIETY.

21 **Section 8.** Section 11 of R.A. 10121 is hereby amended to read as follows:

22 Section 11. Organization at the Local Government Level. – The existing Provincial, City, and
23 Municipal Disaster Coordinating Councils shall henceforth be known as the Provincial, City,
24 and Municipal Disaster Risk Reduction and Management Councils. The Barangay Disaster
25 Coordinating Council shall cease to exist and its powers and functions shall henceforth be
26 assumed by the existing Barangay Development Councils (BDCs) which shall serve as the
27 LDRRMCs in every barangay.

28 (a) Composition: The LDRRM shall be composed of, but not limited to, the following:

29 **XXX**

30 (15) The President of the Association of Barangay Captains (ABC), member;

1 **(16) A LOCAL YOUTH REPRESENTATIVE AS MAY BE DETERMINED BY THE PROMULGATED**
2 **GUIDELINES ISSUED BY NATIONAL YOUTH COMMISSION (NYC) AND THE DEPARTMENT OF THE**
3 **INTERIOR AND LOCAL GOVERNMENT (DILG), IN CONSULTATION WITH LOCAL GOVERNMENT**
4 **UNITS (LGU);**

5 **[(16)] (17)** The Philippine National Red Cross (PNRC), member;

6 **[(17)] (18)** Four (4) accredited CSOs, members; and

7 **[(18)] (19)** One (1) private sector representative, member.

8 **Section 9.** Section 12 of R.A. No. 10121 is hereby amended to read as follows:

9 Section 12. Local Disaster Risk Reduction and Management Office (LDRRMO). –

10 (a) There shall be established an LDRRMO in every province, city and municipality, and a
11 Barangay Disaster Risk Reduction and Management Committee (BDRRMC) in every barangay
12 which shall be responsible for setting the direction, development, implementation and
13 coordination of disaster risk management programs within their territorial jurisdiction.

14 **XXX**

15 (b) The provincial, city and municipal DRRMOs or BDRRMCs shall perform the following
16 functions with impartiality given the emerging challenges brought by disaster of our times:

17 **XXX**

18 **(8)** Conduct continuous disaster monitoring and mobilize instrumentalities and entities of
19 the LGUs, CSOs, private and organized volunteers, **INCLUDING YOUTH ORGANIZATIONS**, to
20 utilize their facilities and resources for the protection and preservation of life and properties
21 during emergencies in accordance with existing policies and procedures;

22 **XXX**

23 **(17) MONITOR AND ENSURE THE IMPLEMENTATION OF RESPONSE AND REHABILITATION**
24 **PROGRAMS FOR CHILDREN AND YOUTH, SUCH AS MENTAL HEALTH AND PSYCHO-SOCIAL**
25 **SERVICES, GENDER SENSITIVITY AND SECURITY, LIVELIHOOD, AND EDUCATION;**

26 **[(17)] (18)** Within its area, promote and raise public awareness of and compliance with this
27 Act and legislative provisions relevant to the purpose of this Act;

28 **XXX**

29 (d) The BDRRMC shall be a regular committee of the existing BDC and shall be subject

1. thereto. The punong barangay shall facilitate and ensure the participation of at least
2. **ONE (1) YOUTH REPRESENTATIVE, THROUGH THE PROMULGATED GUIDELINES BY**
3. **NATIONAL YOUTH COMMISSION (NYC) AND THE DEPARTMENT OF THE INTERIOR AND**
4. **LOCAL GOVERNMENT (DILG) IN CONSULTATION WITH THE LGU; THE SK CHAIRPERSON;**
5. AND two (2) CSO representatives from existing and active community-based people's
6. Organizations representing the most vulnerable and marginalized groups in the barangay.

7. **Section 10.** Section 13 of R.A. No. 10121 is hereby amended to read as follows:

8 Section 13. Accreditation, Mobilization, and Protection of Disaster Volunteers and
9 National Service Reserve Corps, CSOs and Private Sector. – The government agencies, CSOs,
10 **YOUTH ORGANIZATIONS**, private sector and LGUs may mobilize individuals or organize
11 volunteers to augment their respective personnel complement and logistical requirements
12 in the delivery of disaster risk reduction programs and activities. The agencies, CSOs,
13 **YOUTH ORGANIZATIONS**, private sector, and LGUs concerned shall take full responsibility
14 for the enhancement, welfare and protection of volunteers, and shall submit then list of
15 volunteers to the OCD, through the LDRRMCs, for accreditation and inclusion in the database
16 of community disaster volunteers. A national roster of ACDVs, National Service Reserve
17 Corps, CSOs, **YOUTH ORGANIZATION**, and the private sector shall be maintained by the OCD
18 through the LDRRMOs. Accreditation shall be done at the municipal or city level.

19 **YOUTH ORGANIZATIONS UNDER THE YOUTH ORGANIZATION REGISTRATION PROGRAM (YORP)**
20 **OF THE NATIONAL YOUTH COUNCIL (NYC), ESPECIALLY THOSE THAT SPWCIALIZE IN DISASTER**
21 **RISK REDUCTION AND MANAGEMENT, SHALL BE TAPPED BY THE NDRRMC TO ASSIST IN**
22 **PREPARING FOR, RESPONDING TO, AND RECOVERING FROM DISASTERS.**

23 Mobilization of volunteers shall be in accordance with the guidelines to be formulated by the
24 NDRRMC consistent with the provision of this Act. Any volunteer who incurs death or injury
25 while engaged in any activities defined under this Act shall be entitled to compensatory
26 benefits and individual personnel accident insurance as my be defined under the guidelines.

27 **Section 11.** Section 14 of R.A. 10121 is hereby amended to read as follows:

28 Section 14. Integration of Disaster Risk Reduction Education into the School Curricula and
29 Sangguniang Kabataan (SK) Program and Mandatory Training for Public Sector Employees. –
30 The Dep ED, the CHED, the Technical Education and Skills Development Authority (TESDA),
31 in coordination with the OCD, the **NATIONAL YOUTH COMMISSION (NYC)**, the DOST, the DENR,
32 the DILG-BFP, the DOH, the DSWD and other relevant agencies, shall integrate disaster risk
33 reduction and management education in the curricula of secondary and tertiary level of
34 Education, including the National Service Training Program (NSTP), whether private or public,
35 Including formal and non-formal, technical-vocational, indigenous learning, and out-of-school

1 Youth courses and programs.

2 The NDRRMC, the RDRRMCs, the LDRRMCs, the LDRRMOs, the BDRRMCs, the SK Councils,
3 **AND THE BARANGAY YOUTH REPRESENTATIVE, shall ENSURE COMMUNITY PARTICIPATION,**
4 **SPECIALY THE YOUTH,** [encourage community, specially the youth, participation] in risk
5 reduction and management activities, such as organizing quick response groups, particularly
6 in identified disaster-prone areas, as well as the inclusion of disaster risk reduction and
7 management programs as part of the SK programs and projects.
8 The public sector employees shall be trained in emergency response and preparedness.
9 The training is mandatory for such employees to comply with the provision of this Act.

10 **Section 12.** Section 15 of R.A. No. 10121 is hereby amended to read as follows:

11 Section 15. Coordination During Emergencies. – The LDRRMCs shall take the lead in
12 preparing for, responding to, and recovering from the effects of any disaster based on
13 the following criteria:

14 (a) The BDC, if a barangay is affected;

15 (b) The city/municipality DRRMCs, if two (2) or more barangays are affected;

16 (c) The provincial DRRMC, if two (2) or more cities/municipalities are affected;

17 (d) The regional DRRMC, if two (2) or more provinces are affected; and

18 (e) The NDRRMC, if two (2) or more regions are affected;

19 The NDRRMC and intermediary LDRRMCs shall always act as support to LGUs which have the
20 primary responsibility as first disaster respondents. Private sector and civil groups, **INCLUDING**
21 **YOUTH ORGANIZATIONS,** shall work in accordance with the coordination mechanism and
22 Policies set by the NDRRMC and concerned LDRRMCs.

23 **Section 13.** Section 21 of R.A. No. 10121 is hereby amended to read as follows:

24 Section 21. Local Disaster Risk Reduction and Management Fund (LDRRMF). – The present
25 Local Calamity Fund shall henceforth be known as the Local Disaster Risk Reduction and
26 Management Fund (LDRRMF). Not less than five percent (5%) of the estimated revenue from
27 regular sources shall be set aside as the LDRRMF to support disaster risk management activities
28 Such as, but not limited to, pre-disaster preparedness programs including training, purchasing
29 Life-saving rescue equipment, supplies and medicines, for post-disaster activities, and for the
30 payment of premiums on calamity insurance. The LDRRMF shall monitor and evaluate the use

1 and disbursement of the LDRRMF based on the LDRRMF as incorporated in the local
development

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3 plans and annual work and financial plan. Upon the recommendation of the LDRRMO and
4 approval of the sangguniang concerned, the LDRRMC may transfer the said fund to support
5 disaster risk reduction work of other LDRRMCs which are declared under state of calamity.

6 XXXX

7 NOT LESS THAN FIVE PERCENT (5%) OF THE LDRRMF SHALL BE ALLOCATED TO SUPPORT
8 YOUTH-ORIENTED PRE- AND POST-DISASTER ACTIVITIES INCLUDED IN THE YOUTH PLANS
9 AND PROGRAMS SUCH AS, BUT NOT LIMITED TO, TREE-PLANTING, TRAINING, INFORMATION
10 DISSEMINATION, AND CLIMATE CHANGE ADAPTATION EFFORTS.

11 XXX

12 **Section 14.** Section 23 of R.A. No. 10121 is hereby amended to read as follows:

13 Section 23. Funding of the OCD. – As lead agency to carry out the provision of this Act, the
14 OCD shall be allotted a budget of One Billion Pesos (Php 1,000,000,000.00) revolving fund
15 Starting from the effectivity of this Act.

16 XXX

17 AN AMOUNT OF ONE HUNDRED MILLION PESOS (PHP 100,000,000.00) SHALL BE SEPARATELY
18 ALLOCATED IN EVERY FISCAL YEAR BUDGET IN THE GENERAL APPROPRIATIONS ACT (GAA)
19 FOR THE NATIONAL YOUTH COMMISSION (NYC) TO SUPPORT AND AUGMENT YOUTH
20 ORIENTED PRE- AND POST – DISASTER ACTIVITIES IN ALL LEVELS INCLUDED IN THE ANNUAL
21 PHILIPPINE YOUTH DEVELOPMENT PLANS AND PROGRAMS (PYDP) SUCH AS, BUT NOT
22 LIMITED TO QUICK RESPONSE DURING DISASTERS AND CALAMITIES, TREE-PLANTING,
23 EDUCATION AND TRAINING, INFORMATION DISSEMINATION, AND CLIMATE CHANGE
24 ADAPTATION PROGRAMS.

25 XXX

26 **Section 15.** All other laws, decrees, executive orders, proclamations and other executive
27 Issuance's which are inconsistent with or contrary to the provision of this Act are hereby
28 Amended or repealed accordingly.

1 **Section 16.** If any provision of this Act shall be held unconstitutional or invalid, the other
2 Provisions not otherwise affected shall remain in full force and effect.

3 **Section 17.** This Act shall take effect fifteen (15) days following its complete publication
4 in the Official Gazette or in two (2) national newspapers of general circulation.

5 **Approved.**