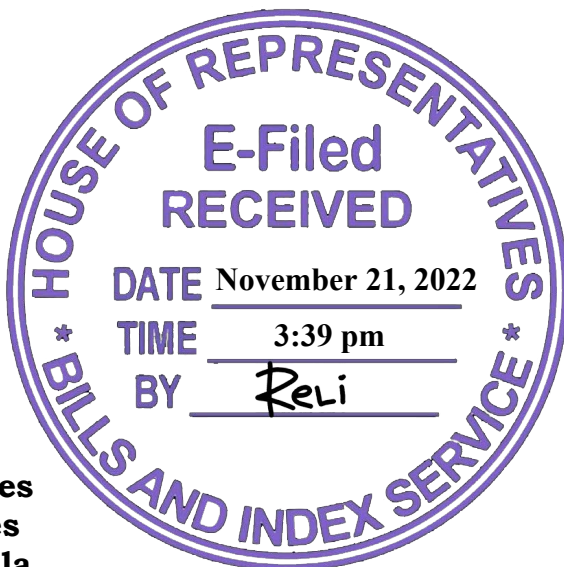




**Republic of the Philippines
House of Representatives
Quezon City, Metro Manila**

**Nineteenth Congress
First Regular Session**

HOUSE BILL NO. 6260



Introduced by Representative Rudys Caesar G. Fariñas I

EXPLANATORY NOTE

This proposed measure seeks to protect life on land and water from the hazards of plastic pollution and ensure that non-compostable single-use synthetic plastic products deemed necessary to society do not harmfully leak into nature. Similarly, there is a need to prolong the service life of sanitary landfills by reducing the volume of single-use plastic (SUP) wastes for final disposal. Finally, there is an urgency to discourage the consumption of SUP products and promote circularity through reducing, reusing, and recycling plastic trash.

To this end, this bill mandates the Department of Environment and Natural Resources (DENR) to formulate, within six (6) months and in consultation with identified agencies, a phaseout plan on SUP wastes, with components on reducing consumption, increasing recovery, keeping producers accountable, developing alternatives, and raising awareness. The DENR also takes the lead in implementing and enforcing the Act, with the assistance of the National Solid Waste Management Commission (NSWMC) and Local Government Units (LGUs) to implement and manage the disposal of plastic wastes.

This bill obligates producers and importers to start phasing-in extended producers' responsibility (EPR) activities to prevent plastic wastes from polluting the environment. It also requires commercial establishments to promote reusable, recyclable, and retrievable products in their stores. These, among others, are the salient features of this bill.

Hence, the passage of this measure is sought.


RUDYS CAESAR G. FARIÑAS I



**Republic of the Philippines
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HOUSE BILL NO. 6260

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**AN ACT REGULATING THE PRODUCTION, IMPORTATION, SALE,
DISTRIBUTION, PROVISION, USE, RECOVERY, COLLECTION, RECYCLING,
AND DISPOSAL OF SINGLE-USE PLASTIC PRODUCTS**

*Be it enacted by the Senate and the House of Representatives of the Philippines in
Congress assembled:*

1 **SECTION 1. *Short title.*** – This Act shall be known as the “*Single-Use Plastic*
2 *Products Regulation Act.*”
3

4 **SEC. 2. *Definition of terms.*** – As used in this Act:
5

6 (a) *Commercial establishment* refers to an establishment or cluster of
7 establishments engaged in commerce or sales of goods or services
8 including market stores, shopping mall outlets, supermarkets,
9 department stores, online stores, grocery stores, drug stores, convenience
10 stores, food chains, restaurants, cafes, bars, sari-sari stores, ambulant
11 vendors, with or without stalls, and the like;
12

13 (b) *Compostable plastic product* refers to a plastic product that is suitable for
14 home composting that undergoes degradation by biological processes
15 during composting to yield carbon dioxide, water, inorganic compounds,
16 and biomass, at a rate consistent with other known compostable
17 materials, and leaves no visible, distinguishable, or environmentally
18 harmful residue;
19

20 (c) *High in replaceability* refers to a condition wherein a plastic product is
21 deemed non-acceptable, unnecessary, or can be replaced by a more
22 efficient and eco-friendly alternatives;
23

24 (d) *Importer* refers to any entity that imports or distributes single-use plastic
25 products, or goods utilizing single-use plastic products, to any
26 commercial establishment in the Philippines;
27

- (e) *Low in recyclability* refers to a condition wherein the value for recovery and reprocessing of a plastic product is low, or nonexistent, due to its design, composition, content, and density, among other things;
- (f) *Low in retrievability* refers to a situation wherein after use of the plastic products, a significant volume cannot be recovered, properly recycled, processed or disposed of, on account of inefficient recovery schemes, or low value for recovery, recycling or reprocessing;
- (g) *Plastic footprint* refers to the total amount of plastic or composite materials used in the production, distribution, promotion, and sale of single-use plastic products or services;
- (h) *Plastic products* refer to bags, containers, food service necessities, packaging, and promotional materials, or any other non-healthcare products using synthetic polymers as a major component, or as one of the layers thereof, designed to be utilized, to carry or protect goods for transportation, distribution, and sale, or to promote these products or services;
- (i) *Producer* refers to any entity that manufactures or distributes single-use plastic products or goods utilizing single-use plastic products, to any commercial establishment in the Philippines; and
- (j) *Single-Use Plastic Products* refer to plastic products designed to be disposed, destroyed, or recycled, after only one use.

SEC. 3. Phase Out of Single-Use Plastic Products. – The following non-compostable single-use plastic products shall be phased out within a period of four (4) years from the effectivity of this Act:

- (a) Plates and saucers;
- (b) Cups, bowls, and lids;
- (c) Cutlery like spoons, forks, knives, and chopsticks;
- (d) Food and beverage containers made of expanded polystyrene;
- (e) Oxo-degradable plastics;
- (f) Film wrap, packaging, or bags of less than 50 microns in thickness; and
- (g) Sachets and pouches that are multilayered with other materials.

The following products shall be phased out within a period of one (1) year from the effectivity of this Act:

- (a) Drinking straws;
- (b) Stirrers;
- (c) Sticks for candy, balloon, and cotton bud;
- (d) Buntings;
- (e) Confetti; and
- (f) Packaging or bags of less than 10 microns in thickness.

Thereafter, the production, importation, sale, distribution, provision or use of the said plastic products shall be prohibited.

Property labelled flexible disposable plastic drinking straws for persons with special medical conditions shall be allowed, when no suitable reusable or compostable alternatives are available.

SEC. 4. Phase Out of Other Single-Use Plastic Products. Two (2) years after the effectivity of this Act, and every two (2) years thereafter, the Department of Environment and Natural Resources (DENR), in coordination with the Department of Trade and Industry (DTI), the Department of Science and Technology (DOST), and the National Solid Waste Management Commission (NSWMC), shall regularly determine whether plastic bottles, packaging, or products that are multilayered with other materials, multilayered tetra packs, election or advertising paraphernalia, streamers, and other non-compostable single-use plastic products not listed under Section 3 of this Act are deemed either high in replaceability, low in recyclability, or low in retrievability. Upon determination by the DENR, these products shall be phased out within a period of two (2) years.

Products are low in recyclability or retrievability when these are not properly recovered or offset, in compliance with the provisions or standards established pursuant to Section 7 of this Act.

SEC. 5. Phase Out Plan for Single-Use Plastic Products. – A Phase Out Plan, hereinafter referred to as the Plan, shall be formulated by the DENR, in coordination with the NSWMC, and in consultation with relevant departments or agencies of the government and stakeholders, within six (6) months upon the effectivity of this Act. The Plan shall include the following components:

(a) Consumption, Reduction, and Recovery Program. – The DTI, in cooperation with the DENR, the DOST, and the Food and Drug Administration (FDA) of the Department of Health (DOH), and in consultation with stakeholders, shall formulate a Consumption, Reduction, and Recovery Program, to achieve a significant reduction in consumption and increased recovery for recycling and treatment, or proper disposal of single-use plastic products, within the phase out period prescribed by this Act. Such measures shall include national consumption reduction, waste recovery targets, and other measures ensuring that reusable and compostable alternatives to single-use plastic products are made available, and that the said products are not free of charge at the point-of-sale to the final consumer;

(b) Producer Responsibility Schemes. – Producer responsibility schemes shall be formulated to carry out the objectives of Section 7 of this Act, and as part of interim measures, to cushion the impact of single-use plastic products on the environment within the phase out periods;

(c) Reusable and Compostable Alternatives to Single-Use Plastic Products – Appropriate strategies to implement the requirements provided under Sections 6 and 14 of this Act shall be formulated to assist local manufacturers in developing or acquiring the appropriate technology and sustainable materials for the production of reusable or compostable alternatives to single-use plastic products, which shall also be highly recoverable and highly recyclable;

(d) Awareness-Raising Measures. – As part of the Information and Education Campaign (IEC) under Section 11 of this Act, the DENR shall, together with the Department of Education (DepEd) and Department of the Interior and Local Government (DILG), formulate an information dissemination plan to inform consumers of: (i) the impact of use and improper disposal of single-use plastic products on the environment; (ii) waste reduction, reuse, recycling, and recovery systems; and (iii) other best practices in waste management; and

(e) Fiscal and Non-Fiscal Rewards and Incentives. – The Department of Finance (DOF), the DILG, and the DTI shall establish mechanisms that will provide fiscal or non-fiscal rewards and incentives allowed under existing laws, to encourage manufacturers, importers, sellers, and end-users to participate in the programs geared towards achieving the objectives of the Plan.

SEC. 6. Compostable Plastic. – Producers, importers, and commercial establishments may provide compostable plastic products to their consumers. The plastic product shall have a visible logo identifying that it is compostable. The manufacturing date and name of manufacturer, importer, and distributor shall be labelled as well.

The DTI, in coordination with the DENR, DOST, leagues of local government units (LGUs), NSWMC, and other government and private agencies and organizations concerned shall promulgate the appropriate Philippine National Standard (PNS) for compostable plastic products within six (6) months from the effectivity of this Act. Recoverability, recycling, or reprocessing value of these products into other useful materials or commodities shall likewise be explored by the DTI.

SEC. 7. Responsibility of Producers and Importers. – Within two (2) years following the effectivity of this Act, producers and importers of single-use plastic products, regardless of whether compostable or recyclable, shall establish and start phasing in the extended producers' responsibility programs, aimed at effectively preventing plastic wastes from leaking to the environment. To achieve the purposes of this section, the producers and importers shall incorporate themselves in accordance with Republic Act No. 11232, otherwise known as the "Revised Corporation Code of the Philippines," to implement the extended producers' responsibility programs that may include the following activities:

- (a) Recovery schemes for plastic wastes through redemption, buy-back, offsetting, or any model or strategies that will efficiently effect high retrievability and recyclability;
- (b) Transportation of recovered plastic wastes to the appropriate composting, recycling, and other diversion or disposal sites in the country;
- (c) Cleanup of plastic wastes leaked to coastal areas, public roads, and other sites; and
- (d) Establishment of recycling, composting, thermal treatment, and other wastes diversion or disposal facilities of commercial or industrial scale for plastic products, when investment therein is viable.

For this purpose, each producer or importer shall recover or offset and divert into value chains and value-adding useful products, whenever possible, at least fifty percent (50%) of their single-use plastic product footprint, three (3) years after the effectivity of this Act: *Provided*, That the DENR, upon the review and recommendation of the NSWMC, shall gradually increase the percentage until a one hundred percent (100%) recovery or offsetting of their single-use plastic product footprint is achieved five (5) years following the effectivity of this Act.

1 **SEC. 8. Responsibility of Commercial Establishments.** – Sixty (60) days after
2 the effectivity of this Act, commercial establishments shall undertake the
3 following activities:
4

- 5 (a) Promote the use of highly reusable, recyclable, and retrievable products
6 in their establishments, or make available for sale locally-made
7 products, such as bayong, buli, and other reusable containers and bags
8 that are made of abaca, water lily, and other organic or compostable
9 materials or reusable or recyclable containers that promote their
10 circular economy;
11
12 (b) Charge their customers a minimum fee of Five pesos (P5.00) for every
13 single-use plastic bag: *Provided*, That the imposition of the minimum
14 fee shall not preclude the LGUs from imposing other fees and charges
15 on the use of plastic bags;
16
17 (c) Charge take-out food or delivery services a minimum fee of Five pesos
18 (P5.00) for every single-use plastic product provided, regardless of
19 whether it is a disposable or compostable alternative; and
20
21 (d) Establish an effective in-store recovery program that will facilitate and
22 encourage customer return of their used plastic products to the
23 commercial establishment, and implement the recovery scheme
24 established pursuant to Section 7 of this Act.
25

26 The fees collected pursuant to paragraphs (b) and (c) shall be reflected in the
27 receipts. The DOF shall prescribe the rules and regulations to be issued to
28 implement this section with respect to the collection, recording, and remittance
29 of fees: *Provided*, That fifty percent (50%) of the said fees shall be remitted to the
30 National Government and deposited to the National Solid Waste Management
31 Fund pursuant to Section 46 of Republic Act No. 9003, while the other fifty
32 percent (50%) shall be remitted to the barangay where the fee was collected, to
33 finance exclusively their solid waste management programs.
34

35 **SEC. 9. Lead Agency.** – The DENR, in coordination with the NSWMC, unless
36 otherwise provided herein, shall be the primary government agency responsible
37 for the implementation of this Act.
38

39 **SEC. 10. Monitoring and Market Inspections.** – The DENR and the DTI shall,
40 in coordination with the LGUs and local law enforcement agencies, instigate the
41 regular and routine inspection and monitoring of the point-of-sale stores and the
42 facilities of commercial establishments, producers, and importers, to determine
43 compliance with this Act. Inspection and monitoring shall include the following:
44

- 45 (a) Entry or access to the premises of operation and business, including
46 storage rooms and stockrooms;
47
48 (b) Inspection of off-site storage facilities, distribution centers, and trans-
49 shipment points; and
50
51 (c) Inspection of the recovery, recycling, treatment, and disposal facilities,
52 to determine if residual plastic products are being properly diverted and
53 disposed of.
54

1 **SEC. 11. Public Access to Information.** – The public shall have access to
2 records, reports, or information concerning the implementation and mandates
3 of this Act.

4
5 The said documents shall be made available for inspection or reproduction
6 during normal business hours: *Provided*, That the DENR, the DTI or concerned
7 LGU may consider confidential a record, report, or information, or particular
8 portions thereof, and shall therefore not be made public when such would
9 divulge trade secrets, production, or sales figures, or methods, production, or
10 processes unique to the manufacturer, seller, or distributor, or would otherwise
11 tend to adversely affect the competitive position of such manufacturer.

12
13 **SEC. 12. Information and Education Campaign.** – The DENR, in coordination
14 with the LGUs, the DILG, the DTI, the DepEd, the Commission on Higher
15 Education (CHED), the Philippine Information Agency (PIA), and other private or
16 nongovernment organizations and concerned agencies, shall conduct a
17 continuing IEC on the proper implementation of this Act, including the necessity
18 to regulate plastic products in the country, in relation to our environment.

19
20 The said IEC shall be incorporated in the public IEC under Section 55 of Republic
21 Act No. 9003, otherwise known as the “Ecological Solid Waste Management Act
22 fo 2000.”

23
24 **SEC. 13. Linkage Mechanisms.** – The DENR and the NSWMC, in coordination
25 with the DTI, may consult, and enter into an agreement with other government
26 agencies, LGUs, or with concerned non-governmental organizations (NGOs) or
27 people’s organizations (Pos), or private enterprises in the furtherance of the
28 objectives of this Act.

29
30 **SEC. 14. Role of the National Solid Waste Management Commission.** – The
31 NSWMC, created pursuant to Section 4 of Republic Act No. 9003 shall, in
32 addition to its functions under the said law, aid and assist in the implementation
33 of this Act.

34
35 The NSWMC shall, in partnership with research institutions and academic
36 communities, conduct relevant studies to realize the harmonious
37 implementation of this Act with Republic Act No. 9003. It shall also ensure that
38 the provisions of this Act are made part of the programs being implemented
39 under Republic Act No. 9512, otherwise known as the “National Environmental
40 Awareness and Education Act of 2008.”

41
42 The DENR shall provide the necessary financial and manpower resources to
43 enable the NSWMC to perform its additional functions under this Act.

44
45 **SEC. 15. Role of LGUs.** – The LGUs shall be primarily responsible for the
46 implementation and/or monitoring of compliance with wastes segregation,
47 collection, recovery, transport, recycling, and disposal of plastic products. The
48 LGUs may enjoin the participation of other concerned government agencies,
49 private entities, and industries for this purpose.

50
51 The DENR shall, in coordination with the NSWMC and the DOST, provide the
52 LGUs with technical assistance, trainings, and continuing capability-building
53 programs to attain the objectives of this Act.

SEC. 16. Fines and Penalties. – Deliberate violations of Sections 3, 4, 6, 7, 8, 14, and 15 of this Act, and the falsification of documents required pursuant to this Act, or misrepresentation of persons producing, importing, or distributing single-use plastic products, and commercial establishments shall be penalized in the following manner:

(a) Large, Medium, and Small Enterprises:

(1) A fine of not less than Two hundred fifty thousand pesos (P250,000.00) but not exceeding Five hundred thousand pesos (P500,000.00) for the first offense;

(2) A fine of not less than Five hundred thousand pesos (P500,000.00) but not exceeding Seven hundred fifty thousand pesos (P750,000.00) for the second offense; and

(3) A fine of not less than Seven hundred fifty thousand pesos (P750,000.00) but not exceeding One million pesos (P1,000,000.00) and automatic revocation of its business permit for the third offense.

(b) Micro Enterprises, and Other Smaller Businesses:

(1) A fine of not less than Fifty thousand pesos (P50,000.00) but not exceeding One hundred thousand pesos (P100,000.00) for the first offense;

(2) A fine of not less than One hundred thousand pesos (P100,000.00) but not exceeding Three hundred thousand pesos (P300,000.00) for the second offense; and

(3) A fine of not less than Three hundred thousand pesos (P300,000.00) but not exceeding Five hundred thousand pesos (P500,000.00) and automatic revocation of its business permit for the third offense.

The Pollution Adjudication Board of the DENR shall hear and adjudicate cases of violations or offenses in this section, and impose appropriate fines therefor. For purposes of the imposition of appropriate fines hereof, the DTI shall establish the classification of commercial establishments based on their capitalization.

Forty percent (40%) of the fines collected under this Act shall be allocated to or retained by the barangay where the fined prohibited acts are committed in order to finance the solid waste management of said unit

SEC. 17. Administrative Action. – Without prejudice to the right of any person to file an administrative action, the DENR shall, on its own instance or upon verified complaint by any person, institute administrative proceedings in the proper forum against any natural or juridical person who violates any of the provisions of this Act with respect to standards and limitations provided by this Act, or such order, rule, or regulation issued by the DENR pursuant thereto.

SEC. 18. Independence of Action. – The filing of an administrative suit against any person or entity does not preclude the right of any other person to file any criminal or civil action.

SEC. 19. Joint Congressional Oversight Committee. – The Joint Congressional Oversight Committee, created under Section 60 of Republic Act

1 No. 9003, shall likewise monitor the implementation of this Act and review the
2 rules and regulations promulgated by the DENR to implement this Act. The Joint
3 Committee shall be cochaired by the Chairpersons of the House Committee on
4 Ecology and the Senate Committee on Environment.
5

6 **SEC. 20. Citizen's Suit.** – Any citizen can file an appropriate civil, criminal, or
7 administrative action in the proper courts or bodies against: any person who
8 violates or fails to comply with the provisions of this Act and its IRR; the
9 department or other implementing agencies with respect to orders, regulations,
10 and issuances inconsistent with this Act; and any public officer who willfully or
11 grossly neglects the performance of an act specifically enjoined as a duty by this
12 Act or its IRR, or abuses the authority vested upon him in the performance of
13 duty, or in any manner improperly performs the duties assigned under this Act
14 or its IRR: *Provided, however,* That no suit can be filed until after a thirty (30)-
15 day notice has been given to the public officer and the alleged violator concerned
16 and no appropriate action has been taken thereon. With this, free and accessible
17 legal help should be given to individual persons who shall file a lawsuit under
18 this Act.
19

20 **SEC. 21. Implementing Rules and Regulations.** – The DENR, in coordination
21 with the NSWMC, DTI, DOST, and other relevant government agencies and
22 organizations, shall promulgate the IRR governing this Act within six (6) months
23 from its effectivity.
24

25 **SEC. 22. Separability Clause.** – If, for any reason, any provision of this Act or
26 part thereof is declared unconstitutional or invalid by a court of competent
27 jurisdiction, the other provisions or parts hereof not affected shall remain in full
28 force and effect.
29

30 **SEC. 23. Repealing Clause.** – All laws, decrees, orders, issuances, ordinances,
31 rules and regulations or parts thereof inconsistent with the provisions of this Act
32 are hereby repealed or modified accordingly.
33

34 **SEC. 24. Effectivity.** – This Act shall take effect fifteen (15) days after its
35 publication in the *Official Gazette* or in two (2) newspapers of general circulation.
36

37 *Approved,*
38