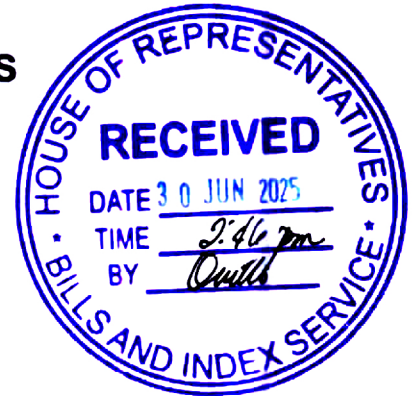




Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City

TWENTIETH CONGRESS
First Regular Session



House Bill No. 635

Introduced by CIBAC Party-List Representative
EDUARDO "BRO. EDDIE" C. VILLANUEVA

EXPLANATORY NOTE

This bill seeks to reinvigorate the Filipino's sense of patriotism and nationalism, promotion of the common good, inculcation of justice and outrage against its violation, the aversion for greed and all forms of corruption, the value of discipline and hard work, and the internalization of spiritual values. It aims to infuse moral uprightness in governance under a whole-of-society approach.

Former President Ferdinand E. Marcos first sowed the movement for moral regeneration in his Letter of Instruction No. 1498, s. 1985. He directed all government agencies and their instrumentalities to designate action officers known as Kabisig sa Diwang Pilipino to assist in identifying projects and training for moral regeneration. The goal was to promote a spiritual, humanist, and nationalist government. Former President Fidel Ramos issued another call for a moral recovery program to transition the Philippines toward a modern democratic society. Executive Order No. 319, s. 1996, or the Moral Recovery Program called us to renew our Filipino values of Maka-Diyos, a God-centered and God-fearing nation, Makatao, a people-centered humane society, and Maka-kalikasan, able to protect our natural resources for the benefit of all.

More than four decades ago, these programs were now merely an echo of the past, forgotten and set aside as the drive towards progress

and liberalism take root in economic progress and technological advancement. Such drive, however, while meant to bring prosperity to all, has only caused more suffering. Without a solid moral foundation, we find it challenging to accomplish our ideal vision of society. The lack of moral strength and direction has eroded our sense of family and community and engendered our spiritual deterioration and isolation. It has exacerbated inequality, poverty, lack of opportunity, and mistrust in our institutions. Worse, our exhaustive resource use has caused unmitigated climate catastrophes. For this reason, the call to establish and institutionalize the Moral Regeneration Program will reaffirm these Filipino values and aspirations.

In view of the foregoing, the immediate passage of this bill is earnestly sought.

A handwritten signature in black ink, appearing to read 'Eduardo C. Villanueva', with a long horizontal flourish extending to the right.

EDUARDO "BRO. EDDIE" C. VILLANUEVA



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635
House Bill No. _____

Introduced by CIBAC Party-List Representative
EDUARDO "BRO. EDDIE" C. VILLANUEVA

AN ACT
ESTABLISHING THE MORAL REGENERATION PROGRAM,
CREATING FOR THE PURPOSE THE MORAL REGENERATION
NATIONAL COUNCIL, AND APPROPRIATING FUNDS THEREFOR

1 *Be it enacted by the Senate and House of Representatives of the*
2 *Philippines in Congress assembled:*

3
4 **SECTION 1. Title.** - This Act shall be known as the "Moral
5 Regeneration Act of 2025."
6

7 **SEC. 2. Declaration of Policy.** - It is the policy of the State to
8 maintain honesty and integrity in the public service and take positive and
9 effective measures against graft and corruption.
10

11 Towards this end, the State shall craft policies that inculcate moral
12 and ethical values among its citizens, particularly among its employees,
13 through a whole-of-society approach and establish integrity committees in
14 all government offices to implement a moral regeneration program based
15 on Filipino core values of being Maka-Diyos, Maka-tao, at Maka-
16 kalikasan.
17

18 **SEC. 3. Moral Regeneration Program.** - For purposes of this Act,
19 a Moral Regeneration Program, hereinafter referred to as the Program, is
20 an activity or series of activities designed for the infusion of moral
21 regeneration and recovery of Filipino core values of being Maka-Diyos,

1 Maka-tao, at Maka-kalikasan into the organizational culture, systems, and
2 processes in all government offices.

3
4 The program shall aim to inculcate among all government
5 employees the values and principles necessary in the promotion of good
6 governance. In addition, it shall remind all government employees of their
7 duties and responsibilities as provided in Republic Act No. 6713, also
8 known as the "Code of Conduct and Ethical Standards for Public Officials
9 and Employees"; in the Code of Ethics of the professional organization in
10 which the employee is a member; rules and regulations issued by the Civil
11 Service Commission (CSC) concerning employee behavior; and Supreme
12 Court decisions concerning disciplinary actions imposed on civil servants.

13
14 **SEC. 4. A Minimum of One-hour Weekly Ethics Session or**
15 **Seminar.** – As a component part of the Program, a minimum of an hour
16 weekly ethics session or seminar shall be implemented in all national and
17 local government offices, including those of the government-owned-and-
18 controlled corporations (GOCCs). The Council created under Section 6
19 hereof shall determine the details of the implementation of this provision.

20
21 **SEC. 5. Integrity Committee.** - An integrity committee is hereby
22 established in all national and local government offices, agencies and
23 instrumentalities, and government-owned and controlled corporations,
24 composed of a Chairperson and two (2) members, to be designated by
25 the concerned head of agency. The Chairperson shall have a rank of at
26 least a Director IV level or its equivalent, and the members shall have a
27 rank of at least a Director II level or its equivalent. The Integrity Committee
28 shall lead the implementation of the Moral Regeneration Program plans
29 and activities. The committee shall convene once every three (3) months
30 and may conduct a special meeting, if needed, to take up matters relative
31 to the Program's implementation.

32
33 The human resources management office or its equivalent shall
34 provide the personnel complement to assist the committee in
35 implementing the Program.

36
37 **SEC. 6. Moral Regeneration National Council.** There is hereby
38 established a policy and coordinating body to be known as the Moral
39 Regeneration Program National Council, hereinafter referred to as the
40 Council, to be led by the CSC Chairperson as its Chairperson, the
41 Secretary of the Interior and Local Government, as Vice Chairperson, and
42 the following as members:

1. Secretary of Education;
2. Chairperson of the Commission on Higher Education;
3. Chairperson of the Governance Commission for Government-Owned or Controlled Corporations;
4. Two (2) members from the religious sector duly endorsed and appointed by the President from a list of nominations by religious groups;
5. Two (2) members from civil society organizations to be endorsed and appointed by the President from a list of nominations from national CSO organizations; and
6. Two (2) members from academic institutions to be endorsed and appointed by the President from a list of nominations from the recognized Philippine association of universities and colleges.

All members of the Council are entitled to reasonable per diems, and the reimbursement of actual expenses incurred, subject to existing accounting and auditing rules and regulations, for every meeting of the Council actually attended.

SEC. 7. Powers and Functions of the Council. The Council shall serve as the government arm to monitor the performance of the various integrity committees in all national and local government offices, agencies, instrumentalities, and government-owned and controlled corporations. It shall have the following powers and functions:

1. Adopt a Moral Regeneration Program that will inculcate in all Filipinos the values of patriotism, a sense of justice, integrity, accountability, discipline, respect for authority and institutions, self-reflection and analysis, and the internalization of spiritual values;
2. Promulgate policies, guidelines, or rules and regulations for the effective implementation of the moral regeneration program in all government offices;
3. Ensure that the Filipino core values of being Maka-Diyos, Maka-tao, at Maka-kalikasan are infused into the organizational culture, systems, and processes through promotional campaigns, training, and advocacies.
4. Monitor program accomplishments of integrity committees; and
5. Prepare annual reports to be submitted to Congress and appropriate government bodies.

SEC. 8. Secretariat. The Civil Service Commission (CSC) shall initially provide the staff complement of the Council for the first year. The

1 CSC, in coordination with the Department of Budget and Management,
2 shall prepare the staffing complement of the Council in the succeeding
3 year. The Council shall be headed by an Executive Director who shall be
4 appointed by the President, upon the recommendation of the Chairperson
5 of the Civil Service Commission, and shall be responsible for the efficient
6 administration of this Act. The Executive Director shall be appointed
7 based on the qualifications herein provided, and shall have a tenure of
8 office for a period of four (4) years. The appointment may be extended for
9 another non-extendible period of four (4) years. The Executive Director
10 may only be removed for cause in accordance with the rules and
11 regulations prescribed by the CSC.

12
13 The Executive Director must be a Filipino citizen, of good moral
14 character, with unquestionable integrity and recognized competence, a
15 degree holder, and with at least five (5) years of supervisory or
16 management experience.

17
18 The Executive Director shall supervise the day-to-day operation of
19 the secretariat in accordance with the work program as approved by the
20 Council and coordinate with the different integrity committees of
21 government agencies in policy formulation and implementation of the
22 program.

23
24 **SEC. 9. Meetings of the Council.** - The Council shall meet at least
25 once every quarter but may be convened by its Chairperson to such
26 special meetings as may be necessary. The members of the Council shall
27 be duly notified of any meetings in advance. The Council's first meeting
28 shall take place within one (1) month from the effectivity of this Act at a
29 time and place to be identified by the Chairperson.

30
31 **SEC. 10. Annual Reports.** - The secretariat shall prepare and
32 submit an annual report on their activities and accomplishments to the
33 Joint Congressional Committee on the Moral Regeneration Program.

34
35 **SEC. 11. Joint Congressional Oversight Committee.** - There
36 shall be a Joint Congressional Oversight Committee on Moral
37 Regeneration Program composed of three (3) members from the Senate
38 and three (3) members from the House of Representatives, to be
39 appointed by the Senate President and the Speaker of the House of
40 Representatives, respectively. They shall elect among themselves one
41 Chairperson from the Senate and a Co-chairperson from the House of
42 Representatives.

1 **SEC. 12. Appropriations.** - All the agencies concerned shall
2 allocate 1% of their Human Resource Development Training appropriation
3 for the initial implementation of the Moral Regeneration Program.
4 Thereafter, such sum as may be necessary for the continued
5 implementation of this Act shall be included in the annual General
6 Appropriations Act.

7
8 **SEC. 13. Transitory Provisions.** - Upon effectivity of this Act, all
9 assets and resources of the Moral Recovery Program under Executive
10 Order No. 319, s. 1996, entitled, "Institutionalizing the Moral Recovery
11 Program (MRP) in all Government Departments, Offices, Agencies and
12 Government-owned and Controlled Corporations through the
13 Establishment of Integrity Circles," shall be transferred to the Civil Service
14 Commission.

15
16 **SEC. 14. Implementing Rules and Regulations.** - Within one
17 hundred and twenty (120) days from the effectivity from the effectivity of
18 this Act, the Civil Service Commission shall promulgate the necessary
19 rules and regulations for the effective implementation of this Act.

20
21 **SEC. 15. Separability Clause.** - If any provision of this Act is
22 declared invalid or unconstitutional, all other provisions not otherwise
23 affected thereby shall remain in full force and effect.

24
25 **SEC. 16. Repealing Clause.** - Upon approval of the Act, Letter of
26 Instruction No. 1498, s. 1985, entitled, "Directing the Designation of Action
27 Officers to be Known as "Kabisig sa Diwang Pilipino" in All Ministries,
28 Agencies, and Other Instrumentalities of Government, Including
29 Government-owned Corporations, " Proclamation No. 62, S. of 1992,
30 entitled, "Declaring a Moral Recovery and Enjoining Active Participation
31 of all Sectors in the Filipino Society" and Executive Order No. 319, s.
32 1996, entitled, "Institutionalizing the Moral Recovery Program (MRP) in all
33 Government Departments, Offices, Agencies and Government-owned
34 and Controlled Corporation through the Establishment of Integrity
35 Circles," are hereby repealed. All laws, decrees, orders, issuances, rules,
36 and regulations inconsistent with this Act's provisions are hereby
37 repealed, amended, or modified accordingly.

38
39 **SEC. 17. Effectivity.** - The Act shall take effect fifteen (15) days
40 after publication in the Official Gazette and two (2) newspapers of national
41 circulation.

42
43 *Approved,*