

Republic of the Philippines  
HOUSE OF REPRESENTATIVES  
Quezon City, Metro Manila

TWENTIETH CONGRESS  
First Regular Session

House Bill No. 2571



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INTRODUCED BY REPRESENTATIVES RALPH WENDEL P. TULFO,  
AND JOCELYN P. TULFO

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**AN ACT INSTITUTIONALIZING ACTIVE TRANSPORT BY ESTABLISHING A SAFE  
PATHWAYS NETWORK OF BICYCLE LANES, WALKWAYS, AND SLOW STREETS,  
AND FOR OTHER PURPOSES**

**EXPLANATORY NOTE**

Article II of the 1987 Constitution provides the State policies concerning every Filipino's rights to health and a balanced and healthful ecology, to wit, respectively:

"Section 15. The State shall protect and promote the right to health of the people and instill health consciousness among them.

Section 16. The State shall protect and advance the right of the people to a balanced and healthful ecology in accord with the rhythm and harmony of nature."

Following the release of the Global Status Report on Physical Activity 2022,<sup>1</sup> the World Health Organization (WHO) and the United Nations (UN) apprised the public of the negative health implications and economic burden of physical inactivity. The report found that 81% of adolescents and 2.75% of adults worldwide did not meet the WHO's recommended levels of physical activity.

WHO likewise maintained that, aside from the extra healthcare costs physical inactivity may entail, it contributes to missed opportunities for children and adults to have better health, and the increasing burden of morbidity and mortality that results from noncommunicable diseases.<sup>2</sup> The United Nations International Children's Emergency Fund (UNICEF) even projected that, by 2030, more than 30% of Filipino adolescents will be overweight and obese.<sup>3</sup>

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<sup>1</sup> *The Global Status Report on physical activity 2022*. World Health Organization. Available at: <https://www.who.int/teams/health-promotion/physical-activity/global-status-report-on-physical-activity-2022> (Accessed: 30 August 2023).

<sup>2</sup> *Id.*

<sup>3</sup> *Everybody needs to act to curb obesity*. UNICEF. Available at: <https://www.unicef.org/philippines/press-releases/everybody-needs-act-curb-obesity> (Accessed: 30 August 2023).

By engaging in low impact joint-friendly physical activities like walking and biking, we can also significantly contribute to reducing the effects of climate change by cutting down greenhouse gas emissions, reducing air pollution and the demand for fossil fuels, promoting sustainable behaviors, and enhancing community resilience.

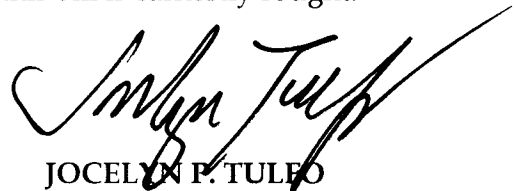
In view of fulfilling our constitutional mandate and in playing a part in the achievement of Sustainable Development Goals in relation to health and sustainable communities, this bill aims to promote active transport by establishing a Safe Pathways Network, consisting of bicycle lanes, walkways, and slow streets.

Other key features of this bill include the prioritization of the safe accessibility of institutional facilities, the issuance of traffic rules and regulations for non-motorized vehicles and electric personal mobility devices, and the mandatory installment and construction of bicycle/multi-use racks and practical end-of-trip facilities in public places and thoroughfares, and government offices.

In view of the foregoing, the urgent passing of this bill is earnestly sought.



**RALPH WENDEL P. TULFO**  
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**JOCELYN P. TULFO**  
*Representative*  
*ACT-CIS Partylist*

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**AN ACT INSTITUTIONALIZING ACTIVE TRANSPORT BY ESTABLISHING A SAFE  
PATHWAYS NETWORK OF BICYCLE LANES, WALKWAYS AND SLOW STREETS,  
AND FOR OTHER PURPOSES**

*Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:*

**PART I**

**PRELIMINARY PROVISIONS**

**SECTION 1. *Short Title.*** – This Act shall be known as the “Walkable and Bikeable  
Communities Act”.

**SEC. 2. *Declaration of Policy and Objectives.*** – The Constitution mandates the State to  
protect and advance the right of the Filipino people to a balanced and healthful ecology in  
accord with the rhythm and harmony of nature, to protect and promote the right to health of  
the people, and to instill health consciousness among them.

Prioritizing active transport will result in reduced carbon emissions, reduced road  
congestion, decreased use of energy and resources as well as dependence on oil – lightening  
the impact of oil price shocks. It will also provide multiple health benefits and enhance the  
quality of life of the people.

These are also in line with the State’s commitment to the Sustainable Development Goals  
(SDGs), particularly SDG 3 (Good Health and Well-Being); SDG 7 (Affordable and Clean  
Energy); SGD 9 (Industry, Innovation, and Infrastructure); SDG 11 (Sustainable Cities and  
Communities); SDG 13 (Climate Action); and SDG 17 (Partnerships for the Goals).

1  
2 **SEC. 3. *Definition of Terms.*** – For purposes of this Act, these terms are defined as follows:

- 3  
4 (a) *Active transport* refers to physical activity undertaken as a means of transport, such as  
5 walking or cycling and the use of other non-motorized vehicles;  
6  
7 (b) *Electric personal mobility devices* refer to any electric motorized device exclusively used  
8 for transporting an individual. This includes electric bicycles and electric kick scooters,  
9 and excludes motorcycles, tricycles, and other similar modes of transport;  
10  
11 (c) *End-of-trip facilities* refer to facilities that cater to active transport users' needs at their  
12 destinations, which may include shower and changing rooms, short- and long-term  
13 bicycle parking, bicycle repair stations, and lockers, among others;  
14  
15 (d) *Non-motorized vehicles* refer to all forms of transportation that do not rely on an engine  
16 or motor for movement, including – but not limited to – bicycles and small-wheeled  
17 non-motorized transport, such as skateboards, push scooters, and handcarts; and  
18  
19 (e) *Slow streets* refer to local roads providing safe and convenient access and use by  
20 restricting motor vehicle access, use, or speed limits on certain days or hours in the day,  
21 or any combination of such measures as may be determined by the concerned local  
22 government unit (LGU), and prioritizing access and use by pedestrians, cyclists, and  
23 other non-motorized vehicle users.

24  
25 **SEC. 4. *Safe Pathways Network.*** – Within twelve (12) months from the effectivity of this Act,  
26 the Safe Pathways Network shall be established for the use of active transport: *Provided, That*  
27 the use of electric personal mobility devices may be allowed subject to the guidelines set by the  
28 LGUs, in consultation with the Department of Transportation (DOTr). The Safe Pathways  
29 Network shall consist of the following:

- 30  
31 (a) *Bicycle lanes.* LGUs, in consultation with the DOTr and the Department of Public Works  
32 and Highways (DPWH), shall identify and create a network of bicycle lanes, which may  
33 be temporary or permanent in nature. The temporary lanes, alternatively known as pop-  
34 up lanes, shall be set up, whenever necessary, including during emergency situations:

1 *Provided*, That along national roads in Metropolitan Manila, the DOTr, in coordination  
2 with the DPWH and the Metro Manila Development Authority (MMDA), shall be the  
3 lead implementing agency.

4  
5 Pop-up bicycle lanes may be marked with removable tapes and mobile signs, which can  
6 easily be placed and removed as necessary. Other physical barriers may also be used.

7  
8 The bicycle lanes shall, as much as possible, directly connect users to essential  
9 destinations, such as medical facilities, public and private facilities frequented by people,  
10 schools, and other similar places that may be identified. Motorcycles, tricycles, and other  
11 similar modes of transportation, whether powered by fossil fuel or electricity, are  
12 prohibited from using the bicycle lanes unless otherwise designed for sharing with such  
13 modes of transport.

14  
15 (b) *Walkways*. Walkways shall be designated or constructed for the use of pedestrians,  
16 including the use of strollers and other children's mobility equipment. Walkways may  
17 also be shared with non-motorized vehicles and electric personal mobility devices,  
18 subject to the guidelines set by the LGUs and taking into account the safety of  
19 pedestrians.

20  
21 (c) *Slow streets*. To complement the network of bicycle lanes, LGUs shall create a designated  
22 network of people-oriented slow streets, which may be temporary or permanent, that  
23 will provide safe and convenient access and use of specific local roads. Speed limits,  
24 access on certain days or hours in the day by motorized vehicles in slow streets, or any  
25 combination of such measures shall be determined by the concerned LGU. Motor  
26 vehicles of residents, delivery vehicles, and trash collection vehicles servicing the area of  
27 the slow streets, and emergency services shall have access to slow streets subject to  
28 restrictions to be imposed by the LGU.

29  
30 Slow streets shall be clearly marked with signage specifying the restrictions. LGUs shall  
31 identify priority areas for implementation within their jurisdiction. The DOTr and  
32 DPWH may provide assistance in the identification of slow streets.

1       **SEC. 5. *Institutional Facilities Pathways Priority.*** – LGUs shall coordinate with public and  
2 private institutions within their jurisdiction frequented by the public, such as but not limited to  
3 healthcare facilities and institutions, schools, churches, and government offices, to establish  
4 bicycle lanes, walkways, and slow streets that can connect and provide safe access for the  
5 employees, customers, and clients of such institutions as well as the general public, and to  
6 encourage the establishment of end-of-trip facilities within such institutions.

7  
8       Special attention shall be given towards the safety of healthcare workers and patients who  
9 use active transport to hospitals and other healthcare facilities.

10  
11       **SEC. 6. *Traffic Rules and Regulations.*** – All users of non-motorized vehicles and electric  
12 personal mobility devices shall, as far as applicable, obey traffic signals, signs, and markers;  
13 road pavement markings; right-of-way; and other traffic rules and regulations.

14  
15       The LGUs, in consultation with the DOTr and other appropriate agencies, shall issue  
16 guidelines for the safe use of bicycle lanes and the use of non-motorized vehicles and electric  
17 personal mobility devices.

18  
19       **SEC. 7. *Bicycle Racks and Other End-of-Trip Facilities.*** – All public places, government  
20 offices, schools, places of work, mass transit and public utility vehicle terminals, and  
21 commercial establishments, including but not limited to malls, banks, and hospitals, shall  
22 provide, as far as practicable, secure bicycle or multi-use racks and other end-of-trip facilities,  
23 as needed.

24  
25       **SEC. 8. *Role of Public and Private Sectors.*** – Both the public and private sectors shall  
26 promote active transport as a sustainable and healthy means of transportation and develop the  
27 Safe Pathways Network, as provided under Section 4 of this Act, by putting up the necessary  
28 infrastructure facilities and programs. Further, the said sectors shall also provide, as far as  
29 practicable, additional support, benefits, subsidies, and training that will promote active  
30 transport.

31  
32       LGUs shall incorporate the creation of the Safe Pathways Network and their corresponding  
33 infrastructure in their local development plans.

1  
2       **SEC. 9. *Information and Education Campaign.*** – The DOTr, in coordination with other  
3 government agencies and the private sector, shall establish an information and education  
4 campaign on the importance of a shift to a sustainable and healthy mode of transportation, and  
5 the establishment and use of the Safe Pathways Network. The campaign shall be designed for  
6 all present and potential active transport users, traffic enforces, motorists, non-motorized  
7 vehicles and electric personal mobility device users, the commuting public, and the community  
8 in general.  
9

10       **SEC. 10. *Design and Construction of Permanent Bicycle Lanes and Walkways.*** – Permanent  
11 bicycle lanes and walkways shall be designated or constructed with safety as the paramount  
12 concern. As much as practicable, permanent bicycle lanes and walkways shall be physically  
13 separated from the main road through physical barriers or be elevated or otherwise constructed  
14 separately from the main road.  
15

16       In areas where the physical separation of bicycle lanes and walkways is not possible, the  
17 roads shall be adapted, as far as practicable, for shared use with active transport users. Painted  
18 road markers may also be used for roads with limited space.  
19

20       The DPWH, in coordination with the DOTr and LGUs, shall revise its manuals and  
21 guidelines for road design and construction to include non-motorized vehicles and electric  
22 personal mobility devices in the allocation of road space on national and local roads, and to  
23 promote the safety of active transport and electric personal mobility device users.  
24

25       **SEC. 11. *Reportorial Requirement.*** – The DOTr shall submit an annual report to Congress on  
26 the establishment and use of the Safe Pathways Network for purposes of policy formulation  
27 and determining funding requirements. The report shall include relevant data, such as the  
28 number of users of active transport and electric personal mobility devices, and mapping of the  
29 Safe Pathways Network in the country.  
30

31       To this end, LGUs shall submit to the DOTr the relevant information needed to formulate  
32 the report.  
33

1       **SEC. 12. *Sources of Funding.*** – The funds necessary for the implementation of this Act shall  
2 be sourced from the amounts set aside by LGUs for infrastructure projects within their  
3 jurisdiction, as well as from the appropriations of the DOTr and DPWH under the General  
4 Appropriations Act, and the Special Road Fund from the Motor Vehicle User’s Charge as  
5 provided under Republic Act No. 8794, as amended.  
6

7       **SEC. 13. *Separability Clause.*** – If any provision of this Act is declared unconstitutional or  
8 otherwise invalid, the validity of the other provisions shall not be affected thereby.  
9

10       **SEC. 14. *Repealing Clause.*** – All other laws, decrees, orders, rules and regulations, other  
11 issuances, or parts thereof inconsistent with the provisions of this Act are hereby repealed or  
12 modified accordingly.  
13

14       **SEC. 15. *Effectivity.*** – This Act shall take effect fifteen (15) days after its publication in the  
15 Official Gazette or in a newspaper of general circulation.  
16

17       *Approved,*  
18