



Republic of the Philippines
House of Representatives
Quezon City, Metro Manila

Twentieth Congress
First Regular Session

HOUSE BILL NO. 2966



**Introduced by Representatives Yedda Marie K. Romualdez,
Andrew Julian K. Romualdez, and Jude A. Acidre**

AN ACT

GRANTING A FRANCHISE TO THE DON ORESTES ROMUALDEZ ELECTRIC COOPERATIVE (DORELCO) / LEYTE I ELECTRIC COOPERATIVE INC. (LEYECO I) TO CONSTRUCT, INSTALL, ESTABLISH, OPERATE, OWN, MANAGE, AND MAINTAIN DISTRIBUTION SYSTEMS FOR THE CONVEYANCE OF ELECTRIC POWER TO THE END-USERS IN THE MUNICIPALITIES OF TANAUAN, TOLOSA, TABONTABON, DULAG, JULITA, LAPAZ, BURAUEN, DAGAMI, MAYORGA, MACARTHUR, JAVIER, ABUYOG, AND MAHAPLAG, PROVINCE OF LEYTE

EXPLANATORY NOTE

Don Orestes Romualdez Electric Cooperative, Inc. (DORELCO), located in Barangay San Roque, Tolosa, Leyte, was established on June 21, 1971, pursuant to Presidential Decree No. 269, s. 1973, originally under the name Leyte Electric Cooperative, Inc. (LECI). Its operations were financed through a Php 28-Million long-term loan from the United States Agency for International Development (USAID), through the National Electrification Administration (NEA).

Initially operating as a power generation company with ten generator units, it served the municipalities of Burauen, Dagami, Dulag, Julita, La Paz, Mayorga, Sta. Fe, Pastrana, Tabontabon, and Tolosa. In 1974, it was renamed Leyte Electric Cooperative, Inc. (LEYECO I), and its franchise coverage area was expanded to include Abuyog, Macarthur, Mahaplag, and Tanauan, while Sta. Fe and Pastrana were transferred to Leyte III Electric Cooperative, Inc. (LEYECO III).


In 1976, in honor of the late Don Orestes Romualdez, owner of the land where the electric cooperative's headquarters is situated, the name DORELCO was created and used. With the commissioning of two PIELSTICK generator sets in 1977, DORELCO supplied power to Leyte II Electric Cooperative, Inc. (LEYECO II), LEYECO III, and Southern Leyte Electric Cooperative (SOLECO). In 1981, another MAN generator unit with a capacity of 2.2 MW was again commissioned. In 1982, the National Power Corporation commissioned the 112.5 MW Tongonan Geothermal power, providing power requirements of DORELCO at lower rates, while eliminating generation cost and eventually reducing the power cost for end consumers, forcing DORELCO's business to convert from power generation to power distribution.

In line with the policy of the State as provided for in the Electric Power Industry Reform Act (EPIRA) to ensure and accelerate the total electrification of the country; and to ensure the quality, reliability, security, continuity, and affordability of the supply of electric power, this bill seeks to grant a franchise to DORELCO to be an electric power distribution system to the end-users in the municipalities of Tanauan, Tolosa, Tabontabon, Dulag, Julita, Lapaz, Barauen, Dagami, Mayorga, Macarthur, Javier, Abuyog, and Mahaplag, all located in Leyte.

Further, it seeks to require standards that the grantee must attain in order to secure an effective partnership between the State and the grantee, as well as to set high standards for the provided facility.

This measure was also filed during the 19th Congress and was primarily referred to the Committee on Legislative Franchises.

In view of the foregoing, the passage of this bill is earnestly sought.


YEDDA MARIE K. ROMUALDEZ


ANDREW JULIAN K. ROMUALDEZ


JUDE A. ACIDRE



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Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

Section 1. *Nature and Scope of Franchise.* – Subject to the provisions of the Constitution and applicable laws, rules and regulations, there is hereby granted to the Don Orestes Romualdez Electric Cooperative (DORELCO) / Leyte I Electric Cooperative, Inc. (LEYECO I), hereunder referred to as the Grantee, its successors or assigns a franchise to construct, install, establish, operate, own, manage and maintain in the public interest and commercial purposes, a distribution system for the conveyance of electric power to the end-users in the

Municipalities of Tanauan, Tolosa, Tabontabon, Dulag, Julita, Lapaz, Burauen, Dagami, Mayorga, Macarthur, Javier, Abuyog, and Mahaplag, Province of Leyte.

As used in this Act, distribution system refers to the system of wires and associated facilities including sub-transmission lines belonging to a franchised distribution utility extending between the delivery point on the national transmission system or generating facility and the metering point/facility of the end-users.

Section 2. *Manner of Operations of Facilities.* – All electric distribution facilities, lines and systems for electric services installed, owned, operated, managed or maintained by the Grantee, its successors or assigns shall be operated or maintained at all times in a superior manner, and it shall be the duty of the Grantee, its successors or assigns, whenever required to do so by the Energy Regulatory Commission (ERC), or its legal successor, or the Department of Energy (DOE), or its legal successor, or any other government agency concerned to modify, improve and change such facilities or systems in such manner and to such extent as the progress in science or technology and improvements or innovations in the electric power services may render reasonable and proper.

Whenever practicable, and for purposes of maintaining order, safety and aesthetics along the highways, roads, streets, alleys or right-of-way, the Grantee may allow the use of free spaces in its poles, facilities, or right-of-way by interested parties upon reasonable compensation to the Grantee considering the costs incurred to accommodate and administer the use of the Grantee's facilities by such parties. The ERC shall decide in case of dispute or disagreement between the parties.

Section 3. *Authority of the ERC.* – The Grantee shall secure from the ERC or any government agency having jurisdiction over their operations, the certificate of public convenience and necessity and any other license, permit or authority indispensable for the construction and operation of the electric power distribution system.

Section 4. *Ingress and Egress.* – For the purpose of erecting and maintaining the poles or other supports for said facilities, wires, or other conductors or for the purpose of laying and maintaining said facilities, wires, cables or other conductors, it shall be lawful for the Grantee, its successors, or assignees, with the prior approval of the Department of Public Works and Highways (DPWH) or the local government unit concerned, as may be appropriate, to make excavations or lay conduits in any of the public places, highways, roads, streets, lanes, alleys, avenues, sidewalks, or bridges of the province, cities or municipalities: *Provided, however,* That a public place, highway, road, street, lane, alley, avenue, sidewalk, or bridge disturbed, altered, or changed by reason of erection of poles or other supports or the underground laying of wires, other conductors or conduits, shall be repaired and replaced in workmanlike manner by the Grantee, its successors or assignees, in accordance with the standards set by the DPWH or the local government unit concerned.

Should the Grantee, its successors or assignees, after the ten (10)-day notice from the grant of authority, fail, refuse or neglect to repair or replace any part of public place, highway, road, street, lane, alley, avenue, sidewalk, or bridge altered, changed, or disturbed by the said Grantee, its successors or assignees, then the DPWH or the local government unit concerned shall have the right to have the same repaired and replaced in good order and condition and charge the Grantee, its successors or assignees, double the amount of the cost and expenses for such repair or replacement.

Section 5. *Responsibility to the Public.* – The Grantee shall supply electricity to its captive market in the least costly manner. In the interest of the public good and as far as feasible and whenever required by the ERC, the Grantee shall modify, improve, or change its facilities, poles, lines, systems, and equipment for the purpose of providing efficient and reliable service and reduced electricity costs. The Grantee shall charge reasonable and just power rates for its services to all types of consumers within its franchised areas in order that business and industries shall be able to compete.

The Grantee shall have the obligation to provide open and non-discriminatory access to its distribution system and services for any end-user within its franchise area consistent with Republic Act (RA) No. 9136, otherwise known as the "Electric Power Industry Reform Act of 2001." The Grantee shall not engage in any activity that will constitute an abuse of market power such as unfair trade practices, monopolistic schemes, and other activities that will hinder competitiveness of business and industries.

Section 6. *Rates for Services.* – The retail rates and charges for the distribution of electric power by the Grantee to its end-users shall be regulated by and subject to the approval of the ERC or its legal successor.

The Grantee shall identify and segregate in its electricity bill to the end-users the components of the retail rate pursuant to R.A. No. 9136, unless otherwise amended. Such rates charged by the Grantee to the end-users shall be made public and transparent. The Grantee shall implement lifeline rate to marginalized end-users as mandated under to R.A. No. 9136.

Section 7. *Promotion of Consumer Interests.* – The herein Grantee shall establish a consumer desk that will handle consumer complaints and ensure

adequate promotion of consumer interests. The Grantee shall act with dispatch on all complaints brought before it.

Section 8. *Right of the Government.* – A special right is hereby reserved to the President of the Philippines, in times of war, rebellion, public peril, calamity, emergency, disaster or disturbance of peace and order: to temporarily take over and operate the stations or facilities of the Grantee; to temporarily suspend the operation of any station or facility in the interest of public safety, security and public welfare; or to authorize the temporary use and operation thereof by any agency of the government, upon due compensation to the Grantee, for the use of the stations or facilities during the period when these shall be so operated.

Section 9. *Right of Eminent Domain.* – Subject to the limitations and procedures prescribed by law, the Grantee is authorized to exercise the right of eminent domain insofar as it may be reasonably necessary for the efficient maintenance and operation of services. The Grantee is authorized to install and maintain its poles, wires, and other facilities over and across public property, including streets, highways, forest reserves, and other similar property of the Government of the Philippines, its branches, or any of its instrumentalities. The Grantee may acquire such private property as is actually necessary for the realization of the purposes for which this franchise is granted: *Provided*, That proper expropriation proceedings shall have been instituted and just compensation paid.

Section 10. *Term of Franchise.* – Unless sooner cancelled, the franchise shall be in effect for a period of twenty-five (25) years from the effectivity of this

Act. This franchise shall be deemed ipso facto revoked in the event the Grantee fails to operate continuously for two (2) years.

Section 11. *Acceptance and Compliance.* – Acceptance of this franchise shall be given in writing to Congress, through the Committee on Legislative Franchises of the House of Representatives and the Committee on Public Services of the Senate within sixty (60) days from the effectivity of this Act. Upon such acceptance, the Grantee shall exercise the privileges granted under this Act. Nonacceptance shall render the franchise void.

Section 12. *Warranty in Favor of the National and Local Governments.*
– The Grantee shall hold the national, provincial, city, and municipal governments of the Philippines free from all claims, accounts, demands, or actions arising from accidents causing injury to persons or damage to properties, during the construction, installation, operation, and maintenance of the distribution system of the Grantee.

Section 13. *Liability for Damages.* – The Grantee shall be liable for any injury to persons and damage to properties arising from accidents by reason of any defective construction under this franchise or of any neglect or omission to keep its poles and wires in safe condition.

Section 14. *Sale, Lease, Transfer, Usufruct, or Assignment of Franchise.*
– The Grantee shall not sell, lease, transfer, grant the usufruct of, or assign this franchise or the rights and privileges acquired thereunder to any person, firm, company, corporation, or other commercial or legal entity, or merge with any other corporation, or entity, or shall transfer the controlling interest of the Grantee, whether as a whole or in parts, and whether simultaneously or

contemporaneously, to any such person, firm, company, corporation, or entity without the prior approval of the Congress: *Provided*, That Congress shall be informed of any lease, transfer, granting the usufruct of, sale, or assignment of franchise or the rights and privileges acquired thereunder, or of the merger, or sale of the controlling interest within sixty (60) days after the completion of said transaction: *Provided further*, That any such transfer, sale, or assignment is in accordance with the constitutional limitations: *Provided furthermore*, That failure to report to Congress such change of ownership shall render the franchise ipso facto revoked: *Provided finally*, That any person or entity to which this franchise is sold, transferred, or assigned, shall be subject to the same, conditions, terms, restrictions, and limitations of this Act.

Section 15. Reportorial Requirement. – The Grantee shall submit an annual report to Congress, through the Committee on Legislative Franchises of the House of Representatives and the Committee on Public Services of the Senate, on its compliance with the terms and conditions of the franchise and on its operations on or before April 30 of every year during the term of the franchise.

The reportorial compliance certificate issued by Congress shall be required before any application for permit or certificate is accepted by the ERC.

Section 16. Fine. – The failure of the Grantee to submit the requisite annual report to Congress shall be penalized with a fine in the amount of Five hundred pesos (P500.00) per working day of noncompliance which shall be collected by the ERC. The fine shall be collected separately from the reportorial penalties imposed by the ERC and shall be remitted to the Bureau of the Treasury.

Section Equality Clause. – Any advantage, favor, privilege, exemption, or immunity granted under existing franchises, or which may hereafter be granted,

upon prior review and approval of Congress, shall become part of this franchise and shall be accorded immediately and unconditionally to the herein Grantee: *Provided, however,* That the foregoing shall neither apply to nor affect provisions concerning territory covered by the franchise, the life span of the franchise or the type of service authorized by the franchise: *Provided, further,* That the foregoing shall not apply to the sale, lease, transfer, grant of usufruct, or assignment of legislative franchises with prior congressional approval.

Section 18. *Applicability Clause.* – The Grantee shall comply with and be subject to the provisions of Commonwealth Act No. 146, as amended, otherwise known as the "Public Service Act" and R.A. No. 9136.

Section 19. *Non-Exclusivity Clause.* – This franchise shall be subject to amendment, alteration, or repeal by Congress when the public interest so requires and shall not be interpreted as an exclusive grant of the privileges herein provided for.

Section 20. *Existing Powers.* – Existing mandates, powers, functions, and privileges granted to electric cooperatives under existing laws, including Section 10 of Republic Act No. 10531, otherwise known as the “National Electrification Administration Reform Act of 2013,” shall remain valid and effective, unless expressly repealed by succeeding laws.

Section 21. *Separability Clause.* – If any of the sections or provisions of this Act is held invalid, all other provisions not affected thereby shall remain valid.

Section 22. *Repealing Clause.* – All laws, presidential decrees, executive orders, letters of instruction, administrative rules and regulations or parts thereof which are contrary to or inconsistent with the provisions of this Act are hereby repealed or modified accordingly.

Section 23. *Effectivity Clause.* – This Act shall take effect fifteen (15) days after its publication in the Official Gazette or in a newspaper of general circulation.

Approved,