



Republic of the Philippines
House of Representatives
Quezon City



TWENTIETH CONGRESS

First Regular Session

House Bill No. **3080**

Introduced by

Presley C. De Jesus, PhilRECA Party-List

Sergio C. Dagooc, APEC Party-List

EXPLANATORY NOTE

The National Electrification Commission, by virtue of the Presidential Decree No. 269 dated, issued Certificate of Franchise No. 024 to Pangasinan I Electric Cooperative (PANELCO I) to operate an electric light and power service for a period of fifty (50) years beginning January 8, 1979. The franchise area covered the municipalities of Agno, Anda, Bani, Burgos, Bolinao, Dasol, Alaminos, Infanta and Mabini.

On June 8, 2001, Republic Act No. 9136, otherwise known as the “Electric Power Industry Reform Act of 2001”, was approved. Section 57 Chapter VII of the Act provided Electric Cooperatives the option to convert into either stock cooperatives under the Cooperatives Development Act or Stock Corporation under the Corporation Code. PANELCO I was permanently registered with the Cooperative Development Authority (CDA) on July 19, 2006.

PANELCO I’s vision is to be a leading electric distribution utility of service excellence in Pangasinan under a competitive business by 2027. Its mission is to lead in providing efficient, reliable and safe electric services at the least cost in pursuant for total electrification, industrialization and consumers’ satisfaction. True to its mission and vision, PANELCO I was among the top five (5) electric cooperatives that offered the lowest residential rates on-grid for March 2024, January 2024 and December 2023 as reported by the Philippine Rural Electric Cooperatives Association.

PANELCO I is recognized by NEA as category AAA cooperative, the highest

performance rating granted to EC's for complying all the standard parameters. It is also classified as Mega Large cooperative and a consistent recipient of awards from various regulatory agencies. The status of energization is 100% for barangay level and 96.98% for consumer connection. The number of consumers billed as of December 2023 is 90,132 and total sales in kilowatt hour of 165 million.

PANELCO I regularly conducts assessment of its distribution system together with the determination of feasible and optimal solutions for its member consumers. The cooperative's roadmap includes its plans to apply for ISO Certification, implement information system integration and Supervisory Control and Data Acquisition (SCADA), and secure license as a Retail Electricity Supplier.

PANELCO I is a direct member of the Wholesale Electricity Spot Market (WESM), with existing Contract for the Supply of Electric Energy with the Power Sector Assets and Liabilities Management Corporation (PSALM). It is currently undertaking Competitive Selection Process for its base load requirement and negotiation process for its Renewable Portfolio Standard requirement.

To ensure continuous delivery of service to the member-consumers of PANELCO I in the City of Alaminos and Municipalities of Agno, Anda, Bani, Bolinao, Burgos, Dasol, Infanta and Mabini, all in the Province of Pangasinan, this bill seeks to grant PANELCO I a legislative franchise to continue operating its distribution system for another 25 years.

In view of the foregoing, the approval of this proposed measure is earnestly sought.


REP. PRESLEY C. DE JESUS
PhilRECA Party-List


REP. SERGIO C. DAGOOC
APEC Party-List



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AN ACT

GRANTING THE PANGASINAN I ELECTRIC COOPERATIVE, INC. (PANELCO I) A FRANCHISE TO CONSTRUCT, INSTALL, ESTABLISH, OPERATE, OWN, MANAGE AND MAINTAIN DISTRIBUTION SYSTEMS FOR THE CONVEYANCE OF ELECTRIC POWER TO THE END-USERS IN THE CITY OF ALAMINOS AND MUNICIPALITIES OF AGNO, ANDA, BANI, BOLINAO, BURGOS, DASOL, INFANTA, AND MABINI, PROVINCE OF PANGASINAN

Be it enacted by the Senate and the House of Representatives of the Republic of the Philippines in Congress assembled:

1 **SECTION 1. Nature and Scope of Franchise.** – Subject to the
2 provisions of the Constitution and applicable laws, rules and regulations,
3 there is hereby granted to the Pangasinan I Electric Cooperative (PANELCO I),
4 hereunder referred to as the Grantee, its successors or assigns a franchise to
5 construct, install, establish, operate, own, manage and maintain in the public
6 interest and commercial purposes, a distribution system for the conveyance
7 of electric power to the end-users in the City of Alaminos and Municipalities
8 of Agno, Anda, Bani, Bolinao, Burgos, Dasol, Infanta, and Mabini, Province of
9 Pangasinan.

10 As used in this Act, distribution system refers to the system of wires
11 and associated facilities including sub-transmission lines belonging to a
12 franchised distribution utility extending between the delivery point on the

1 national transmission system or generating facility and the metering
2 point/facility of the end-users.

3 **SEC. 2. Manner of Operation of Facilities.** – All electric distribution
4 facilities, lines and systems for electric services installed, owned, maintained,
5 operated, managed by the Grantee, its successors or assigns shall be operated
6 or maintained at all times in a superior manner, and it shall be the duty of
7 the Grantee, its successors or assigns, whenever required to do so by the
8 Energy Regulatory Commission (ERC), or its legal successor, or the
9 Department of Energy (DOE), or its legal successor, or any other government
10 agency concerned to modify, improve and change such facilities or systems in
11 such manner and to such extent as the progress in science or technology and
12 improvements or innovations in the electric power services may render
13 reasonable and proper.

14 Whenever practicable, and for purposes of maintaining order, safety
15 and aesthetics along the highways, roads, streets, alleys or right-of-way, the
16 Grantee may allow the use of free spaces in its poles, facilities, or right-of-way
17 by interested parties upon reasonable compensation to the Grantee
18 considering the costs incurred to accommodate and administer the use of the
19 Grantee's facilities by such parties. The ERC shall decide in case of dispute
20 or disagreement between the parties.

21 **SEC. 3. Authority of the ERC and NEA.** – The Grantee shall secure
22 from the ERC or NEA any government agency having jurisdiction over their
23 operations, the Certificate of Public Convenience and Necessity and any other
24 license, permit or authority indispensable for the construction and operation
25 of the electric power distribution system.

26 **SEC. 4. Excavation and Restoration Works.** – For the purpose of
27 erecting and maintaining the poles or other supports for said facilities, wires
28 or other conductors or for the purpose of laying and maintaining said
29 facilities, wires, cables or other conductors, it shall be lawful for the Grantee,
30 its successors, or assignees, in coordination with the Department of Public
31 Works and Highways (DPWH) or the local government unit (LGU) concerned,
32 as may be appropriate, to make excavations or lay conduits in any of the
33 public places, highways, road, streets, lanes, alleys, avenues, sidewalks, or
34 bridges of the province, cities or municipalities: *Provided, however,* That a
35 public place, highway, road, street, lane, alley, avenue, sidewalk, or bridge
36 disturbed, altered, or changed by reason of erection of poles or other supports
37 or the underground laying of wires, other conductors or conduits, shall be
38 repaired and replaced in workmanlike manner by the Grantee, its successors
39 or assignees, in accordance with the standards set by the DPWH or the local
40 government unit concerned. Should the Grantee, its successors or assignees,

1 after the ten (10)-day notice from the grant of authority, fail, refuse or neglect
2 to repair or replace any part of public place, highway, road, street, lane, alley,
3 avenue, sidewalk, or bridge altered, changed or disturbed by the said Grantee,
4 its successors or assignees, then the DPWH or the local government unit
5 concerned shall have the right to have the same repaired and replaced in good
6 order and condition and charge the Grantee, its successors or assignees,
7 double the amount of the cost and expenses for such repair or replacement.

8 **SEC. 5. Responsibility to the Public.** – The Grantee shall supply
9 electricity to its captive market in the least costly manner. In the interest of
10 the public good and as far as feasible and whenever required by the ERC, the
11 Grantee shall modify, improve, or change its facilities, poles, lines, systems
12 and equipment for the purpose of providing efficient and reliable service and
13 reduced electricity costs. The Grantee shall charge reasonable and just power
14 rates for its services to all types of consumers within its franchised area in
15 order that business and industries shall be able to compete.

16 The Grantee shall have the obligation to provide open and
17 nondiscriminatory access to its distribution system and services for any end-
18 user within its franchise area consistent with Republic Act (RA) No. 9136,
19 otherwise known as the “Electric Power Industry Reform Act of 2001”. The
20 Grantee shall not engage in any activity that will constitute an abuse of
21 market power such as unfair trade practices, monopolistic schemes, and
22 other activities that will hinder competitiveness of business and industries.

23 **SEC. 6. Rates for Services.** – The retail rates and charges for the
24 distribution of electric power by the Grantee to its end-users shall be
25 regulated by and subject to the approval of the ERC or its legal successor.

26 The Grantee shall identify and segregate in its electricity bill to the end-
27 users the components of the retail rate pursuant to RA 9136, unless otherwise
28 amended. Such rates charged by the Grantee to the end-users shall be made
29 public and transparent. The Grantee shall implement lifeline rate to
30 marginalized end-users as mandated under RA 9136.

31 **SEC. 7. Promotion of Consumer Interests.** – The Grantee herein shall
32 establish a consumer desk that will handle consumer complaints and ensure
33 adequate promotion of consumer interests. The Grantee shall act with
34 dispatch on all complaints brought before it.

35 **SEC. 8. Commitment to Provide and Promote the Creation of**
36 **Employment Opportunities.** – The Grantee shall create employment
37 opportunities and shall allow on-the-job training in its franchise operation:
38 *Provided*, That priority shall be accorded to the residents where their principal

1 office is located: *Provided, further,* That the Grantee shall comply with the
2 applicable labor standards and allowance entitlement under existing labor
3 laws, rules and regulations, and similar issuances.

4 **SEC. 9. Right of the Government.** – A special right is hereby reserved
5 to the President of the Philippines, in times of war, rebellion, public peril,
6 calamity, emergency, disaster or disturbance of peace and order: to
7 temporarily take over and operate the stations or facilities of the Grantee; to
8 temporarily suspend the operation of any station or facility in the interest of
9 public safety, security, and public welfare; or to authorize the temporary use
10 and operation thereof by any agency of the government, upon due
11 compensation to the Grantee, for the use of the stations or facilities during
12 the period when these shall be so operated.

13 **SEC. 10. Right of Eminent Domain.** – Subject to the limitations and
14 procedures prescribed by law, the Grantee is authorized to exercise the right
15 of eminent domain insofar as it may be reasonably necessary for the efficient
16 maintenance and operation of services. The Grantee is authorized to install
17 and maintain its poles, wires, and other facilities over and across public
18 property, including streets, highways, forest reserves, and other similar
19 property of the Government of the Philippines, its branches, or any of its
20 instrumentalities. The Grantee may acquire such private property as is
21 actually necessary for the realization of the purposes for which this franchise
22 is granted: *Provided,* That proper expropriation proceedings shall have been
23 instituted and just compensation paid.

24 **SEC. 11. Term of Franchise.** – Unless sooner cancelled, the franchise
25 shall be in effect for a period of twenty-five (25) years from the date of
26 effectivity of this Act. This franchise shall be deemed *ipso facto* revoked in the
27 event the Grantee fails to operate continuously for two (2) years.

28 **SEC. 12. Warranty in Favor of the National and Local**
29 **Governments.** – The Grantee shall hold the national, provincial, city, and
30 municipal governments of the Philippines free from all claims, accounts,
31 demands, or actions arising from accidents causing injury to persons or
32 damage to properties, during the construction, installation, operation, and
33 maintenance of the distribution system of the Grantee.

34 **SEC. 13. Liability for Damages.** – The Grantee shall be liable for any
35 injury to persons and damage to properties arising from accidents by reason
36 of any defective construction under this franchise or of any neglect or
37 omission to keep its poles and wires in safe condition.

38 **SEC. 14. Sale, Lease, Transfer, Usufruct, or Assignment of**

1 **Franchise.** – The Grantee shall not sell, lease, transfer, grant the usufruct,
2 or assign this franchise or the rights and privileges acquired thereunder to
3 any person, firm, company, corporation, or other commercial or legal entity,
4 or merge with any other corporation, or entity, or shall transfer the controlling
5 interest of the Grantee, whether as a whole or in parts, and whether
6 simultaneously or contemporaneously, to any such person, firm, company,
7 corporation, or entity without the prior approval of the Congress: *Provided,*
8 That Congress shall be informed of any sale, lease, transfer, grant of usufruct,
9 sale, or assignment of franchise or the rights and privileges acquired
10 thereunder, or of the merger, or sale of the controlling interest within sixty
11 (60) days after the completion of said transaction: *Provided, further,* That any
12 such transfer, sale, or assignment is in accordance with the constitutional
13 limitations: *Provided, furthermore,* That failure to report to Congress such
14 change of ownership shall render the franchise *ipso facto* revoked: *Provided,*
15 *finally,* That any person or entity to which this franchise is sold, transferred,
16 or assigned, shall be subject to the same conditions, terms, restrictions, and
17 limitations of this Act.

18 **SEC. 15. Reportorial Requirement.** – The Grantee shall submit an
19 annual report to Congress, through the Committee on Legislative Franchises
20 of the House of Representatives and the Committee on Public Services of the
21 Senate, on its compliance with the terms and conditions of the franchise and
22 on its operations on or before April 30 of every year during the term of the
23 franchise. The reportorial compliance certificate issued by Congress shall be
24 required before any application for permit or certificate is accepted by the
25 ERC.

26 **SEC. 16. Fine.** – The failure of the Grantee to submit the requisite
27 annual report to Congress shall be penalized by a fine in the amount of Five
28 hundred pesos (P500.00) per working day of noncompliance which shall be
29 collected by the ERC. The fine shall be collected separately from the
30 reportorial penalties imposed by the ERC and shall be remitted to the Bureau
31 of Treasury.

32 **SEC. 17. Equality Clause.** – Any advantage, favor, privilege,
33 exemption, or immunity granted under existing franchises, or which may
34 hereafter be granted, upon prior review and approval of Congress, shall
35 become part of this franchise and shall be accorded immediately and
36 unconditionally to the herein Grantee: *Provided, however,* That the foregoing
37 shall neither apply to nor affect provisions concerning territory covered by the
38 franchise, the life span of the franchise or the type of service authorized by
39 the franchise: *Provided, further,* That the foregoing shall not apply to the sale,
40 lease, transfer, grant of usufruct, or assignment of legislative franchises with

1 prior congressional approval.

2 **SEC. 18. *Applicability of Existing Laws.*** – The Grantee shall comply
3 with and be subject to the provisions of Commonwealth Act No. 146 or the
4 “Public Service Act”, as amended, RA 9136, and RA 10531 or the “National
5 Electrification Administration Reform Act of 2013.”

6 **SEC. 19. *Existing Powers.*** – Existing mandates, powers, functions,
7 and privileges granted to electric cooperatives under existing laws, including
8 Section 10 of RA 10531 shall remain valid and effective, unless expressly
9 repealed by succeeding laws.

10 **SEC. 20. *Repealability and Non-Exclusivity Clause.*** – This franchise
11 shall be subject to amendment, alteration, or repeal by Congress when the
12 public interest so requires and shall not be interpreted as an exclusive grant
13 of the privileges herein provided for.

14 **SEC. 21. *Separability Clause.*** – If any of the sections or provisions of
15 this Act is held invalid, all other provisions not affected thereby shall remain
16 valid.

17 **SEC. 22. *Repealing Clause.*** – All laws, presidential decrees, executive
18 orders, letters of instruction, administrative rules and regulations or parts
19 thereof which is are contrary to or inconsistent with the provisions of this Act
20 are hereby repealed or modified accordingly.

21 **SEC. 23. *Effectivity Clause.*** – This Act shall take effect fifteen (15)
22 days after its publication in the *Official Gazette* or in a newspaper of general
23 circulation.

24 *Approved,*