

Republic of the Philippines  
**HOUSE OF REPRESENTATIVES**  
Quezon City, Metro Manila

**TWENTIETH CONGRESS**  
First Regular Session

**HOUSE BILL NO. 3467**



---

Introduced by Representative Jan Rurik D. Padiernos, GP (Galing sa Pusong) Party-List


---

### EXPLANATORY NOTE

It has always been the State policy to protect and promote the right of all citizens to quality education at all levels and shall take appropriate steps to make such education accessible to all. In line with this, the State shall establish and maintain a system of scholarship grants, student loan programs, subsidies, and other incentives which shall be available to deserving students in both public and private schools, especially to the underprivileged. The State also recognizes the complementary roles of public and private institutions in the educational system and shall exercise reasonable supervision and regulation of all educational institutions.

Hence, creating the system of educational voucher complies with the above State mandates and policies. As there are limited number of Public Higher Education Institutions (HEIs) that will accommodate as many as Filipino students possible, there is a need to create a system that will reach out and extend the benefits to the students outside these public HEIs. Further, the ranges of courses or degrees offered in public HEIs are limited that hinders the students from availing government educational subsidies.

This bill seeks to establish a voucher system in the Philippine education system. It expands the educational subsidies of the government not only to the students of public HEIs but to all kinds of students regardless of educational institutions they were from and courses they have chosen as long as they are eligible. This bill has been passed and approved on third reading on the 18<sup>th</sup> and 19<sup>th</sup> Congress but due to lack of material time, the same has not been enacted into law.

  
**ATTY. JAN RURIK D. PADIERNOS**  
GP (Galing sa Pusong) Party-List

Republic of the Philippines  
**HOUSE OF REPRESENTATIVES**  
Quezon City, Metro Manila

**TWENTIETH CONGRESS**  
First Regular Session

**HOUSE BILL NO. 3467**

---

Introduced by Representative Jan Rurik D. Padiernos, GP (Galing sa Puso) Party-List

---

**AN ACT ESTABLISHING A VOUCHER SYSTEM FOR POOR AND  
ACADEMICALLY QUALIFIED STUDENTS OF PRIVATE HIGHER EDUCATION  
INSTITUTIONS AND PRIVATE TECHNICAL-VOCATIONAL INSTITUTIONS  
AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 10931, OTHERWISE  
KNOWN AS THE "UNIVERSAL ACCESS TO QUALITY TERTIARY EDUCATION  
ACT"**

*Be it enacted by the Senate and House of Representatives of the Philippines in  
Congress assembled:*

**SECTION 1.** Section 3 of Republic Act No. 10931 or the "Universal Access to  
Quality Tertiary Education Act" is hereby amended to read as follows:

"Section 3. *Definition of Terms.* – As used in this Act:

xxx

(I) **POOR AND ACADEMICALLY QUALIFIED STUDENT** REFERS TO  
A STUDENT WHO BELONGS TO A HOUSEHOLD RANKED AS  
"POOR" BY THE DEPARTMENT OF SOCIAL WELFARE AND  
DEVELOPMENT BASED ON PROOF OF INCOME AS  
PRESENTED TO THE UNIFAST BOARD, AND WHO  
CONSISTENTLY MEETS THE ACADEMIC RETENTION  
REQUIREMENTS OF THE CONCERNED HEI OR TVI FOR A  
REGULAR UNIT LOAD;

xxx

(L) **PROOF OF INCOME** REFERS TO ANY DOCUMENTATION  
USED TO VERIFY, AUTHENTICATE, OR ASSESS THE ANNUAL  
INCOME OF A PERSON OR HOUSEHOLD;

(M) **PROPORTIONAL BUDGETARY ALLOCATION** REFERS  
TO A BUDGETARY ALLOCATION WHICH SHALL  
SUBSIDIZE THE FULL COST OF TUITION AND  
MISCELLANEOUS FEES IN THE FORM OF PORTABLE

**VOUCHERS FOR POOR AND ACADEMICALLY QUALIFIED STUDENTS;**

xxx

(Y) **VOUCHER SYSTEM REFERS TO A SYSTEM THAT GRANTS PORTABLE VOUCHERS TO POOR AND ACADEMICALLY QUALIFIED STUDENTS PRIOR TO THE START OF THE ACADEMIC YEAR TO ALLOW THEM TO STUDY OR TRANSFER TO PRIVATE HEIs OR PRIVATE TVIs IN CITIES AND MUNICIPALITIES WHERE THERE ARE EXISTING SUCs, LUCs, AND PUBLIC TVIs.”**

SEC. 2. Section 3 (i) and (j) are amended to be denominated as Section 3 (j) and (k) respectively. Section 3 (k) to (u) are amended to be denominated as Section 3 (n) to (x).

SEC. 3. Section 7 of Republic Act No. 10931 is hereby amended to read as follows:

“SEC. 7. **TERTIARY EDUCATION SUBSIDY (TES) for Filipino Students.** – To support the cost of tertiary education or any part or portion thereof, a TES is hereby established **IN ALL SUCs, LUCs, PRIVATE HEIs AND TVIs** for all Filipino students who [shall] enroll in **THE FIRST** undergraduate-post-secondary **TERTIARY EDUCATION program[s] [of SUCs, LUCs, private HEIs and all TVIs] OF THEIR CHOICE.** The TES shall be administered by the UniFAST Board and the amount necessary to fund the TES shall be included in the **RESPECTIVE** budgets of the CHED and the TESDA: *Provided,* That prioritization shall be given to students in the following order: (a) students who are part of households included in the **UPDATED Listahanan [2.0] 3, LAUNCHED ON AUGUST 1, 2022 BY THE DEPARTMENT OF SOCIAL WELFARE AND DEVELOPMENT,** ranked according to the estimated *per capita* household income; and (b) students not part of the *Listahanan [2.0] 3,* ranked according to estimated per capita household income based on [submitted documentation of] **THE** proof of income to be determined by the UniFAST Board: *Provided[,] further,* That such prioritization shall not apply to Filipino students in cities and municipalities with no existing SUC or LUC campus **AND PUBLIC TVI: PROVIDED, FINALLY, THAT FILIPINO STUDENTS ENROLLED IN UNDERGRADUATE PROGRAMS IN PRIVATE HEIs IN CITIES AND MUNICIPALITIES WHERE AN SUC OR LUC EXISTS, BUT DOES NOT OFFER COMPARABLE OR EQUIVALENT DEGREE PROGRAMS, SHALL BE ELIGIBLE FOR TES. TO SUPPORT THE COST OF TERTIARY EDUCATION OR ANY PART OR PORTION THEREOF,** [T]he TES may, among others, [and to support the cost of tertiary education or any part or portion thereof,] cover the following:

- (a) Tuition and other school fees in private HEIs, and private [or LGU-operated] TVIs, which shall be equivalent to the tuition and other school fees of the nearest SUC or state-run TVI in their respective areas;

(b) [An] [a]AllowanceS for books, SCHOOL supplies, transportation TO AND FROM SCHOOL, and [miscellaneous personal expenses including a] reasonable allowance for the documented rental or purchase of a [personal computer or laptop] DESKTOP OR PORTABLE COMPUTER, WHEN APPLICABLE [and other education-related expenses];

(c) An allowance for room and board costs TO BE incurred by the student, WHEN APPLICABLE;

(d) xxx

(e) xxx

ALL TES BENEFICIARIES SHALL CONTINUE TO RECEIVE SUCH BENEFITS OR SUBSIDY UNTIL THEY COMPLETE THEIR POST-SECONDARY TECHNICAL-VOCATIONAL COURSE OR HIGHER EDUCATION DEGREE PROGRAM: *PROVIDED*, THAT THEY COMPLY WITH THE RESIDENCY REQUIREMENTS IN ACCORDANCE WITH THE RULES OF THE HEIs and TVIs.”

**SEC. 4.** A new Section denominated as Section 7A is hereby inserted after Section 7 of Republic Act No. 10931 to read as follows:

**“SEC. 7A. VOUCHER SYSTEM FOR POOR AND ACADEMICALLY QUALIFIED STUDENTS OF PRIVATE HEIs AND TVIs – THERE SHALL BE A PROPORTIONAL BUDGETARY ALLOCATION TO SUPPORT POOR AND ACADEMICALLY QUALIFIED STUDENTS THROUGH A PORTABLE VOUCHER SYSTEM TO BE ADMINISTERED BY THE UNIFAST BOARD THAT SHALL ALLOW BENEFICIARIES TO STUDY IN PRIVATE HEIs AND PRIVATE TVIs IN CITIES AND MUNICIPALITIES WHERE THERE ARE EXISTING SUCs, LUCs, AND PUBLIC TVIs.**

**THE ELIGIBILITY OF STUDENTS UNDER THE VOUCHER SYSTEM SHALL BE DETERMINED BY THE UNIFAST BOARD, BASED ON REASONABLE ECONOMIC AND ACADEMIC QUALIFICATIONS NOT**

**LATER THAN THE START OF THE ACADEMIC YEAR AS DETERMINED BY THE CHED, AND, IN THE CASE OF TECHNICAL-VOCATIONAL STUDENTS, NOT LATER THAN THE PERIOD DESIGNATED BY THE TESDA, AND PRIOR TO THE START OF THE SPECIFIC TRAINING PROGRAM OR COURSE.**

**STUDENTS OF PRIVATE HEIs AND PRIVATE TVIs WHO ARE TES GRANTEES CAN NO LONGER QUALIFY FOR THE VOUCHER SYSTEM. ALL VOUCHERS ISSUED UNDER THIS ACT SHALL BE USED EXCLUSIVELY FOR THE PURPOSE OF ASSISTING POOR AND ACADEMICALLY QUALIFIED STUDENTS WHO OPT TO STUDY IN PRIVATE HEIs AND PRIVATE TVIs IN CITIES AND MUNICIPALITIES WHERE THERE ARE EXISTING SUCs, LUCs AND PUBLIC TVIs.”**

**FOR THIS PURPOSE, AND WITHIN SIXTY (60) DAYS FROM THE EFFECTIVITY OF THIS ACT, THE UNIFAST BOARD SHALL COMMISSION A STUDY TO DETERMINE THE APPROPRIATE COST OF TUITION AND MISCELLANEOUS FEES FOR PRIVATE HEIs AND TVIs IN THE COUNTRY, WHICH SHALL BE THE NOMINAL VALUE OF THE VOUCHER UNDER THE SYSTEM. THE AMOUNT OF TUITION AND MISCELLANEOUS FEES SHALL BE REVIEWED EVERY THREE (3) YEARS TO ALLOW FOR ADJUSTMENTS DUE TO INFLATION.”**

**SEC. 5.** Within sixty (60) days from the effectivity of this Act, the CHED shall issue the rules and regulations as may be necessary to implement the provisions of this Act.

**SEC. 6.** Republic Act No. 10931, otherwise known as the “Universal Access to Quality Tertiary Education Act”, is hereby amended. All laws, presidential decrees, executive orders, rules and regulations, and issuances or parts thereof which are inconsistent with the provisions of this Act are repealed, amended or modified accordingly.

**SEC. 7.** This Act shall take effect fifteen (15) days after its publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,