

Republic of the Philippines  
**HOUSE OF REPRESENTATIVES**  
Quezon City

**TWENTIETH CONGRESS**  
First Regular Session  
House Bill No. **3643**



---

Introduced by: Congressman **BIENVENIDO M. ABANTE, JR.**

---

**AN ACT**  
**IMPLEMENTING THE PEOPLE'S RIGHT OF ACCESS TO INFORMATION ON**  
**MATTERS OF PUBLIC CONCERN GUARANTEED UNDER SECTION TWENTY-**  
**EIGHT, ARTICLE II, AND SECTION SEVEN, ARTICLE III OF THE 1987**  
**CONSTITUTION AND FOR OTHER PURPOSES**

**EXPLANATORY NOTE**

No less than Section 28 of Article II of our 1987 Philippine Constitution upholds the people's right to information as a cornerstone of democratic governance; Section 7 of Article III safeguards this right alongside individual freedoms; and Article XI, Section 17, mandates public officials to disclose their Statements of Assets, Liabilities, and Net Worth. These provisions emphasize the pivotal role of transparency as essential to participatory democracy, enabling citizens to monitor government actions, participate meaningfully in policy-making, and guard against abuses of power.

The Supreme Court, in the case of *ABS-CBN Corporation, et al. v. Andalampatuan, Jr.* (2023) G.R. No. 227004 held that the Constitution expressly recognizes that the people are entitled to information on matters of public concern and thus are expressly granted access to official records, as well as documents of official acts, or transactions, or decisions, subject to such limitations imposed by law. The incorporation of this right in the Constitution is a recognition of the fundamental role of free exchange of information in a democracy.

This proposed measure establishes a comprehensive framework that promotes transparency, accountability, and citizen participation in government. It applies across all branches and levels of government, including national agencies, local government units, constitutional bodies, government-owned or controlled corporations, and state

academic institutions, ensuring that all public records and transactions are accessible to Filipino citizens, subject only to carefully defined exceptions to protect national security, personal privacy, and privileged communications as it was held in the case of *Philippine Institute of Petroleum, Inc., et al. v. Department of Energy* (2024) G.R. No. 266310 that access to information shall be denied when the information falls under any of the exceptions enshrined in the Constitution, existing law or jurisprudence.

To balance transparency with privacy, this proposed measure also enforces compliance with the Data Privacy Act of 2012, safeguarding sensitive data while holding public officials accountable for wrongful withholding, concealment, or destruction of records through administrative and criminal penalties.

This will mandate capacity-building measures, including the training of government personnel and the use of plain language and translations into major Philippine languages, to make information genuinely accessible to all sectors of society. This will further empower Filipinos by embedding their constitutional right to information into everyday governance, strengthening democratic institutions, deterring corruption, and enhancing the responsiveness and accountability of public service.

Hence, in the light of the foregoing, the immediate passage of this Bill is earnestly pleaded.



**BIENVENIDO M. ABANTE, JR.**

Republic of the Philippines  
**HOUSE OF REPRESENTATIVES**  
Quezon City

**TWENTIETH CONGRESS**  
First Regular Session  
House Bill No. **3643**

---

Introduced by: Congressman **BIENVENIDO M. ABANTE, JR.**

---

**AN ACT**  
**IMPLEMENTING THE PEOPLE'S RIGHT OF ACCESS TO INFORMATION ON**  
**MATTERS OF PUBLIC CONCERN GUARANTEED UNDER SECTION TWENTY-**  
**EIGHT, ARTICLE II, AND SECTION SEVEN, ARTICLE III OF THE 1987**  
**CONSTITUTION AND FOR OTHER PURPOSES**

*Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:*

**SECTION 1. Title.** – This Act shall be known as the **“People’s Freedom of Information Act of 2025.”**

**SEC. 2. Declaration of Policy.** – The State recognizes the right of the people to information on matters of public concern, and adopts and implements a policy of full public disclosure of all its transactions involving public interest, subject to limitations provided by this Act. This right is indispensable to the exercise of the right of the people and their organizations to effective and reasonable participation at all levels of social, political, and economic decision-making.

**SEC. 3. Definition of Terms.** – As used in this Act:

- a. *“Information”* shall mean any knowledge, record, document, paper, report, letters, contract, minutes and transcripts of official meetings, maps, books, photographs, data, research material, film, sound and video recordings, magnetic or other tapes, electronic data processing records, computer stored data, or any other like or similar data or material recorded, stored or archived in whatever form or format, which are made, received or kept in or under the control and custody of any government agency pursuant to law, executive order, rules and regulations, ordinance or in connection with the performance or transaction of official business by any government agency.

- b. *“Government agency”* shall include the executive, legislative and judicial branches, as well as the constitutional bodies of the Republic of the Philippines, including, but not limited to, the national government and all its agencies, departments, bureaus, offices, and instrumentalities, constitutional commissions, and constitutionally mandated local governments and all their agencies, regulatory agencies, chartered institutions, government-owned or -controlled corporations, government financial institutions, state universities and colleges, the Armed Forces of the Philippines, the Philippine National Police, all offices in the Congress of the Philippines including the offices of Senators and Representatives, the Supreme Court and all lower courts established by law.
- c. *“Official records”* shall refer to information produced or received by the public officer or employee, or by a government agency in an official capacity or pursuant to a public function or duty, and is not meant to be a stage or status of the information.
- d. *“Public records”* shall include information required by law, executive orders, rules, or regulations to be entered, kept, and made publicly available by a government agency.
- e. *“Personal information”* shall refer to any information, whether recorded in a material form or not, from which the identity of an individual is apparent or can be reasonably and directly ascertained by the entity holding the information, or when put together with other information would directly and certainly identify an individual.
- f. *“Sensitive personal information”* - shall refer to personal information:
  - 1. about an individual's race, ethnic origin, marital status, age, color, and religious, philosophical, or political affiliations;
  - 2. about an individual's health, education, genetic or sexual life of a person, or to any proceeding for any offense committed or alleged to have been committed by such person, the disposal of such proceedings, or the sentence of any court in such proceedings;
  - 3. issued by government agencies, peculiar to an individual, which includes, but is not limited to, social security numbers, previous or current health records, licenses or its denials, suspensions, or revocation, and tax returns; and
  - 4. specifically established by an executive order or an act of Congress to be kept classified.

- g. *“Personal Data”* refers to all types of personal information.
- h. *“Privileged Information”* refers to any and all forms of data that, under the Rules of Court and other pertinent laws, constitute privileged communication.

**SEC. 4. Coverage.** – This Act shall apply to all government agencies, including the executive, legislative, and judicial branches; constitutional commissions and other constitutionally mandated bodies; local government units and their agencies; regulatory agencies; chartered institutions; government-owned or controlled corporations (GOCCs), including government financial institutions (GFIs), government instrumentalities with corporate powers (GICPs), government corporate entities (GCEs), and non-chartered GOCCs; state universities and colleges (SUCs); and state-run technical-vocation institutions (STVIs), subject to limitations under existing laws.

It shall likewise cover back-end operations within, between, and across such agencies, including government-to-government communications involving the sharing and processing of data and information for policy formulation, planning, decision-making, and other official functions.

**SEC. 5. Access to Information.** - Every Filipino citizen has a right to and shall, on request, be given access to any information of public concern under the control of a government agency, regardless of the physical form or format in which they are contained, subject only to the exceptions enumerated in Section 10 of this Act

**SEC. 6. Presumption.** – There shall be a legal presumption in favor of access to information. Accordingly, government agencies shall have the burden of proof of showing by clear and convincing evidence that the information requested should not be disclosed.

**SEC. 7. Exceptions.** – Access to information shall be granted unless:

- a. The information is specifically authorized to be kept confidential under guidelines established by an Executive Order, and in fact properly classified pursuant thereto: *Provided, That:*
  - 1. The information directly relates to national security or defense, and its revelation may cause damage to the national security or internal and external defense of the State; or
  - 2. The Information requested pertains to the foreign affairs of the Republic of the Philippines, when its revelation shall unduly weaken the negotiating position of the government in an ongoing bilateral or multilateral negotiation or seriously jeopardize the diplomatic relations of the Philippines with any

state, or prejudice the entrusting of information to the Republic of the Philippines on a basis of confidence by the government of any other country or any international organization: Provided, That sufficient information is disclosed to afford reasonable public participation in government decision-making on bilateral and multilateral agreements: Provided, further. The head of the department or agency having custody or possession of such Information shall keep under continuing review all classified information in his custody and may direct the declassification review of such information as needed. Declassification of the Information shall be subject to the approval of the President.

- b. The information consists of minutes or records of advice given or of opinions expressed during decision-making or policy formulation, including exchanges when the chief executive was not present, if invoked by the chief executive to be part of the presidential communications privilege. Whenever disclosure would significantly undermine the free and frank provision of advice or exchange of views: Provided, That an executive order shall be issued specifying the reasonable period after which information invoked to be privileged under this paragraph shall be made accessible to the public;
- c. The Information requested pertains to internal and/or external defense, law enforcement, and border control, when the disclosure thereof may:
  - 1. Compromise or interfere with any legitimate military or law enforcement operation; or
  - 2. Compromise or interfere with the legitimate prevention, detection, or suppression of criminal activity, or the legitimate Implementation of immigration controls and border security; or
  - 3. Lead to the disclosure of the identity of a confidential source, including a government, or foreign agency, or authority, or any private institution which furnished information on a confidential basis, and, in the case of a record or information compiled by a law enforcement authority in the course of an investigation or by an agency conducting a lawful national security intelligence investigation, information furnished by a confidential source; or
  - 4. Disclose legitimate techniques and procedures for law enforcement investigations or prosecutions, or would disclose legitimate guidelines for law enforcement investigations or prosecutions if such disclosure could reasonably be expected to risk circumvention of the law; or
  - 5. Endanger the life or physical safety of any individual; or
  - 6. Deprive a person of the right to a fair trial and impartial adjudication.
- d. The Information requested pertains to matters of human security, such as, but not limited to, food, health, money and trade; Provided, That such disclosure or

premature disclosure will imperil our well-being or degrade the quality of life of our people by causing unnecessary panic and conflict and threatening to limit the range of policy choices available to the concerned implementing and regulating agencies: Provided, further. That this exception shall apply only until such time that the confidentiality requirement of the action plan of said agency is no longer necessary in addressing the said security issue;

- e. The information requested pertains to the assistance of the government to overseas Filipino workers, including but not limited to their cases and records on criminal and family cases, and information that could compromise or weaken their case or position in any legal proceeding.
- f. The Information requested involves records of foreign diplomats on diplomatic and consular missions, their arrival and departure, and other information that could compromise their safety, or that such information is considered confidential by the Vienna Convention on Diplomatic Relations and the Vienna Convention on Consular Relations.
- g. The information requested is exempted under a treaty or bilateral agreement to which the Philippines is a party;
- h. The information requested consists of drafts of orders, resolutions, decisions, memoranda, or audit reports by any executive, administrative, regular, constitutional, judicial, or quasi-judicial body in the exercise of their regulatory, audit, and adjudicatory functions. The revelation of which would impair the impartiality of verdicts or otherwise obstruct the administration of justice;
- i. The information requested is obtained by either the House of Congress or any committee thereof, in executive session;
- j. The information requested pertains to the personal and sensitive information of a natural person other than the requesting party, and its disclosure would constitute an unwarranted invasion of his or her personal privacy, or the person is or was an official or employee of a government agency and the information relates to his other public function or the person has consented, in writing, to the disclosure of the information;
- k. The information requested forms part of a public record, but its disclosure would expose the people concerned to acts of discrimination unless such information is first redacted by the concerned government;
- l. The information requested pertains to trade secrets and commercial or financial information obtained from a natural or juridical person other than the requesting

party, obtained in confidence or covered by privileged communication, and/or filed with a government agency, whenever the revelation thereof would prejudice the interests of such natural or juridical person in trade, industrial, financial or commercial competition;

- m. The information is required to be kept confidential by law or consists of privileged information unless the person entitled to the privilege has waived it;
- n. The information requested is exempt from disclosure by the Constitution or by law;
- o. The information is of a nature that its premature disclosure would:
  - 1. in the case of an agency that regulates or deals with currencies, interest rates, securities, commodities, or financial institutions, be likely to lead to speculations in currencies, interest rates, securities, or commodities markets; or
  - 2. in the case of other agencies, it is likely to frustrate the effective implementation of a proposed official action: Provided that the Information shall be disclosed once the abovementioned dangers have ceased.
- p. The information has already been made accessible as provided in Sections 8(a), 9, 11, and 14 of this Act; and
- q. The information requested pertains to information about the ongoing evaluation or review of bids or proposals undertaken by the bidding or review committee prior to an official recommendation by the government.

For paragraphs (c) to (q) of this section, the determination of whether any of these grounds shall apply shall be the responsibility of the head of office of the government agency in custody or control of the information, or any responsible central or field officer/s duly designated by him: Provided, That:

- 1. The exceptions are strictly construed;
- 2. The exceptions are not used to cover up a crime or any unlawful activity.
- 3. The President, the Supreme Court, the Senate, the House of Representatives, and the Constitutional Commissions, with a majority vote of the body in accordance with their own rules of procedure when applicable may waive an exception with respect to information in the custody of offices under their respective supervision or control, when they deem that there is an overriding public interest in disclosure;
- 4. The exceptions do not constitute authority to withhold information from, or limit the availability of records to, Congress, or any of its committees;

5. The exceptions do not constitute an authority of the executive branch of a local government unit to withhold information from its legislative body;
6. Whenever the information requested is part of a record, whose other parts are covered by an exception, but may be reasonably severed from a record, the responding official shall communicate the information not covered by the exception to the requester; and
7. The exceptions set forth in this section may be overcome if the requester is able to prove before a court of competent jurisdiction that the public interest in the disclosure of information outweighs the public interest in keeping the Information secret or confidential.

All exempted information under this Section shall be mandatorily reviewed after every three (3) years by the head of office or agency in custody or control of the information for reclassification and possible disclosure. Provided that such information to be disclosed by an agency under the executive branch shall be subject to the approval of the President.

**SEC. 8. *Mandatory Disclosure of Information.*** –

- a. In fulfillment of Article XI, Section 17 of the Constitution, the following national officials shall disclose to the public their Statement of Assets, Liabilities, and Net Worth (SALN) on an annual basis on their official website:
  - i. President;
  - ii. Vice-President;
  - iii. Members of the Cabinet;
  - iv. Members of Congress;
  - v. Justices of the Supreme Court;
  - vi. Members of Constitutional Commissions and other constitutional offices;  
and
  - vii. Officers of the armed forces with general or flag rank.
- b. All agencies of all branches of government shall upload on their websites, which shall be updated monthly, a register of the following public interest transactions, documents, or records, including:
  - i. Annual Budget of Government Agencies;
  - ii. Itemized Monthly Collections and Disbursement;
  - iii. Summary of Income and Expenditures;
  - iv. Component of the IRA Utilization;
  - v. Annual Procurement Plan and Procurement List;

- vi. An updated plantilla of positions and vacant positions with qualifications/ requirements in their organizations that need to be filled out;
- vii. Items to Bid;
- viii. Bid Results on Civil Works, and Goods and Services;
- ix. Abstract of Bids as Calculated;
- x. Procurement contracts entered into by a government agency;
- xi. Construction or concession agreements or contracts entered into by a government agency with any domestic or foreign person or entity;
- xii. Private sector participation agreements or contracts in infrastructure and development projects under Republic Act No. 6957, as amended by Republic Act No. 7718, authorizing the financing, construction, operation, and maintenance of infrastructure projects;
- xiii. Public funding extended to any private entity;
- xiv. Bilateral or multilateral agreements and treaties in trade, economic partnership, investments, cooperation and similar binding commitments;
- xv. Licenses, permits or agreements granted by any government agency to any person or entity for the extraction and/or utilization of natural resources and a list of the grantees;
- xvi. Guarantees given by any government agency to government-owned or controlled corporations and to private corporations, persons or entities;
- xvii. Loans from domestic and foreign financial institutions;
- xviii. Loans, grants, development assistance, technical assistance, and programs entered into by a government agency with official bilateral or multilateral agencies, as well as with private aid agencies or institutions; and
- xix. Compromise agreements entered into by a government agency with any person or entity.

The register shall contain a brief description of the transaction involved including, but not limited to: the nature and object of the transaction, the parties and amounts involved, the key steps undertaken towards its conclusion, and the relevant dates provided that contracts and agreements involving an amount of at least Fifty million pesos (Php 50,000,000.00) shall be uploaded in full on the website of the concerned government agency or the Official Gazette online. A covered record shall be enrolled in the register not later than thirty (30) working days from its perfection or issuance.

**SEC. 9. *Openness and Transparency in Government Agencies.*** - Each government agency shall make available upon the request of any citizen at no cost and in an accessible form, consistent with the provisions of Republic Act No. 9485, or the Anti-Red Tape Act of 2007, and through their website, timely, true, accurate, and updated key Information, including, but not limited to:

- a. A description of its mandate, structure, powers, functions, duties and decision-making processes;
- b. A description of the frontline services it delivers and the procedure and length of time by which they may be availed of;
- c. The names of its key officials, their powers, functions and responsibilities, and their profiles and curriculum vitae;
- d. Audited financial statements, budget and expenditure records;
- e. Statements of assets, liabilities and net worth of all public officials with Salary Grade 27 and above or heads of office;
- f. Monthly income including allowances and sources of income of all public officials with Salary Grade 27 and above and heads of office;
- g. Work programs, development plans, investment plans, projects, performance targets and accomplishments, and budgets, revenue allotments and expenditures;
- h. Important rules and regulations, orders or decisions; Provided, That they be published within fifteen (15) calendar days from promulgation;
- i. Rules of procedure, descriptions of forms available or the places at which forms may be obtained, and instructions as to the scope and contents of all papers, reports, or examinations;
- j. Substantive rules of general applicability adopted as authorized by law, and statements of general policy or interpretations of general applicability formulated and adopted by the agency, including subsequent amendments;
- k. Current and important database and statistics that it generates;
- l. Bidding processes, deadlines and requirements;
- m. Mechanisms or procedures by which the public may participate in or otherwise influence the formulation of policy or the exercise of its powers; and
- n. Any disclaimer that shall announce true and correct information relative to a matter of public concern that has been the subject of untruthful or inaccurate publication in the media.

All government agencies shall, over time, endeavor and build the capacity and practice to upload in full all other contracts, agreements, or treaties covered under this section. In particular, those that are of the highest public Interest by reason of the amounts involved and the Impact of the transaction on the public.

**SEC. 10. *Protection of Privacy.*** - While providing for access to Information In public records, this Act also affords full protection of the right to privacy of Individuals, as follows:

- a. Disclosure of public records involving personal data shall be guided by the principle of transparency, legitimate purpose, and proportionality;

- b. A government agency must ensure that personal and sensitive information in its custody or under its control is disclosed only as permitted under this Act;
- c. A government agency must protect personal data in its custody or under its control in accordance with the provisions of the Data Privacy Act of 2012, its implementing rules and regulations, and Issuances by the National Privacy Commission; and
- d. An employee, officer or official of a government agency who has access, whether authorized or unauthorized, to personal and sensitive information in the custody of the agency, must not disclose that information except as authorized under this Act.

**SEC. 11.** *Freedom of Information (FOI) Manual.* —

- a. For the effective implementation of this Act, all government agencies shall prepare a Freedom of Information (FOI) Manual within six (6) months from the effectivity of this Act, indicating the following:
  - 1. The location and contact information of the head, regional, provincial and field offices, and other established places where the public can obtain government information or submit requests;
  - 2. The types of information it generates, produces, holds and/or publishes;
  - 3. A description of its record-keeping system;
  - 4. The person or office responsible for receiving requests for information;
  - 5. The procedure for the filing of requests personally, by mail, or through the identified electronic means;
  - 6. The standard forms for the submission of request and for the proper acknowledgment of the request;
  - 7. The process for the disposition of the request, including the routing of the request to the person or office with the duty to act on the request, the decision-making process, and the grant or denial of access and its implementation;
  - 8. The procedure for the administrative appeal of any denial of access to information.
  - 9. The schedule of fees;
  - 10. The process and procedure for the mandatory disclosure of information under Section 8 of this Act: Provided, That, should the agency lack the capacity to fully comply therewith, a brief description of its plan to facilitate compliance within three (3) years from the approval of this Act; and
  - 11. Such other information, taking into consideration the unique characteristics of an agency, that will help facilitate the effective implementation of this Act.

- b. The foregoing information shall also be posted in its website and bulletin boards and shall be regularly updated. In no case shall the absence of the aforementioned Manual be a reason for the denial of any request for information made in accordance with this Act;
- c. The heads of each of the departments and agencies may designate liaison units or Committees that shall coordinate with the other units of the agency in implementing this Act. The composition, functions and duties of these liaison units or Committees shall be included in the FOI Manual.

**SEC. 12. Procedure of Access. -**

- a. Any person who wishes to obtain information shall submit, free of charge, a request to the government agency concerned personally, by mail, or through electronic means. A person who is unable, because of illiteracy or due to being a person with disability, to make a written request for information may make an oral request, and the public official who receives the oral request shall reduce it to writing, and include his name and position within the government agency, and give a copy thereof to the person who made the request. The request shall state the name and preferred contact information of the requesting party, and reasonably describe the information required, the reason for the request of the information and the preferred means by which the government agency shall communicate such information to the requesting party:

*Provided*, that the stated reason shall not be used as a ground to deny the request or to refuse the acceptance of the request, unless such reason is contrary to law. If the request is submitted personally, the requesting party shall show his current identification card issued by any government agency, or government or private employer or school, or a community tax certificate. If the request is submitted by mail or through electronic means, the requesting party may submit a photostatic or electronically scanned copy of verifiable identification, or other convenient means as determined by the agency.

- b. The public official receiving the request shall provide reasonable assistance, free of charge, to enable all requesters and particularly those with special needs, to comply with the request requirements under this section.
- c. The request shall be stamped by the government agency, indicating the date and time of receipt and the name, rank, title and position of the receiving public officer or employee with the corresponding signature, and a copy thereof furnished to the requesting party. In case the request is submitted by electronic means, the government agency shall provide for an equivalent means by which the requirements of this paragraph shall be met. Each government agency shall

establish a system to trace the status of all requests for information received by it.

- d. The request may indicate the requesting party's preferred mode and means of receiving the information requested, provided that the mode and means are reasonable, taking into consideration equipment normally available to the concerned government agency.
- e. A government agency may communicate the information requested in a form other than the preferred means whenever the agency has no capability in communicating the information in the preferred format, or such preferred means would unreasonably interfere with the effective operation of the agency or be detrimental to the preservation of the record.
- f. The government agency shall comply with such request as soon as practicable, and in any case within fifteen (15) working days from the receipt thereof. The period may be extended whenever the information requested requires a search of the government agency's field or satellite offices, examination of voluminous records, the occurrence of fortuitous events or other analogous cases.
- g. The government agency shall, in writing or through electronic means, notify the person making the request of the extension, setting forth the reasons for such extension and the date when the information shall be made available, which in no case shall result in an extension of more than twenty (20) working days.
- h. Once a decision is made to grant the request, the person making the request shall be notified of such and shall pay the required access and processing fees. If the information is not held by the government agency to which the request was made, it shall notify the requester that it does not hold the information and indicate to the requester which agency holds the record, if known. Whenever practicable, the agency receiving the request may also cause the transfer of the request to the appropriate agency that holds the Information: Provided that the period to comply with the request under this section shall begin to run only upon the receipt of the agency to which the request is transferred.

**SEC. 13. *Access and Processing Fees.*** - Government agencies may charge a reasonable fee which shall in no case exceed the actual cost of reproduction, copying or transcription and the communication of the information requested. An agency may waive the fees whenever it is satisfied that the requester is an indigent, or that the cost of reproduction is negligible, or that it is pursuant to a program for proactive disclosure.

**SEC. 14. *Exemption from Compliance.*** - The government agency is excused

from complying with a subsequent identical or substantially similar request from the same requesting party where it has previously complied with a request for information unless a reasonable interval has lapsed between compliance with the previous request and the making of the current request: Provided, That the government agency complies with Section 15 of this Act.

**SEC. 15. *Notice of Denial.*** – If the government agency decides to deny the request, in whole or in part, it shall, within ten (10) calendar days from the receipt of the request, notify the person making the request of such denial in writing or through electronic means. The notice shall clearly indicate the name, rank, title, or position of the person making the denial, and the grounds for the denial. In case the denial is by reason of a claimed exception, the denial shall also state clearly the legitimate aim or interest sought to be protected in the confidentiality, and the facts and circumstances invoked showing the substantial harm to, or frustration of, the legitimate aim or interest that will result in the disclosure of the information. Failure to notify the person making the request of the denial, or of the extension, shall be deemed a denial of the request for access to information.

**SEC. 16. *Remedies in Cases of Denial of Request for Information.*** –

a. In all government agencies other than the judicial branch:

1. Every denial of any request for access to information may be appealed to the person or office next higher in authority of the same agency, following the procedure mentioned in Section 11 (a) (8) of this Act: Provided, That the written appeal must be filed by the same person making the request within fifteen (15) calendar days from the notice of denial. The appeal shall be decided by the person or office next higher in authority of the same agency within five (5) working days from the filing of said written appeal. Failure of the government agency to decide within the aforementioned period shall constitute a denial of the appeal;
2. Upon denial of the appeal with the government agency, the requesting party may file a verified petition for mandamus in the proper court, alleging the facts with certainty and praying that judgment be rendered ordering the respondent, immediately or at some other time to be specified by the court, to disclose the requested information. Unless restrained or enjoined, the decision of the court shall be immediately executory without prejudice to review in accordance with the Rules of Court. Any action for administrative and/or criminal liability arising from the same act or omission, if any, shall be filed with the Office of the Ombudsman.

No damages shall be assessed against the respondent unless it is proven that the respondent acted with malice, bad faith, or negligence. Subject to the provisions of existing laws and the issuances of the Supreme Court, all courts shall give preference to the hearing and disposition of petitions for

mandamus filed pursuant to the provisions of this Act. The court hearing the case is empowered to receive the information subject to a claim of exception under Section 7 herein and examine it in person, via videoconference or other similar means, to determine the sufficiency of the factual and legal basis of such claim, when such sufficiency cannot be reasonably determined through evidence and circumstances apart from the information;

- d. In the Judicial Branch, the remedies and procedures in case of denial shall be governed by such rules and regulations as may be promulgated by the Supreme Court;
- e. The remedies provided in this Section are without prejudice to any other administrative, civil or criminal action covering the same act;
- f. The remedies available under this Act shall be cumulative and subject to the rule of exhaustion of administrative remedies. The provisions of Republic Act No. 9285, otherwise known as the "Alternative Dispute Resolution Act of 2004," shall not apply to cases filed pursuant to this Section;
- g. In case the requesting party is indigent or has no financial capacity, the Public Attorney's Office (PAO) shall provide legal assistance to the requesting party in availing of the remedies provided under this Act.

**SEC. 17. *Keeping of Records.*** —

- a. Government agencies shall create and/or maintain in appropriate formats, accurate and reasonably complete documentation or records of their organization, policies, transactions, decisions, resolutions, enactments, actions, procedures, operations, activities, communications, and documents received or filed with them and the data generated or collected. These shall include working files such as drafts or notes, whenever these have been circulated within the agency for official purpose, such as for discussion, comment or approval, or when these contain unique information that can substantially contribute to a proper understanding of the organization, policies, transactions, decisions, resolutions, enactments, actions, procedures, operations, and activities of the agency. This likewise includes information submitted by public service contractors to the government agency concerned, such as receipts, identities of the suppliers, purchase orders, cash vouchers, related agreements with other private entities, and other documents related to the execution or the implementation of their transactions or contracts with the government agency involved;
- b. Government agencies shall identify specific and classes of official records in their custody or control that have continuing historical, administrative, informational, legal, evidentiary, or research value for preservation by such agencies or their legitimate successors, or for transfer to the National Archives

- of the Philippines (NAP). In addition, the NAP shall likewise identify specific and classes of official records that it shall require agencies to preserve and transfer to it;
- c. In addition to the specific and classes of official records identified for preservation under letter (b) of this Section, the following shall not be destroyed:
    1. Records pertaining to loans obtained or guaranteed by the government;
    2. Records of government contracts;
    3. The declaration under oath of the SALN of public officers and employees, as required by law; and Records of official investigations pertaining to allegations of graft and corruption of public officers.
  - d. Government agencies shall prepare, following standards and period promulgated pursuant to Republic Act No. 9470 or the National Archives of the Philippines Act of 2007, an archival and records management program that includes the following:
    1. A records maintenance system for the creation, selection, classification, indexing, and filing of official records that facilitate the easy identification, retrieval and communication of information to the public;
    2. A records maintenance, archival, and disposition schedule providing a listing of records under current use, for retention by the agency, for transfer to the National Archives, or for destruction: Provided, that destruction of the official records may be implemented only upon approval of the NAP, and;
    3. A specification of the roles and responsibilities of agency personnel in
  - e. The implementation of such system and schedule. In addition to its function as repository of all rules and regulations issued by agencies as provided under Book VII, Chapter II of the Administrative Code of 1987, the University of the Philippines Law Center (UPLC) shall, in coordination with the Office of the President which has exclusive editorial and printing jurisdiction over the Official Gazette, and with other relevant agencies, maintain a database, and publish the same in print in the Official Gazette or in digital or online form, the following:
    1. All laws of the Philippines and their amendments, from the period of the Philippine Commission to the present;
    2. All presidential issuances from 15 November 1985 to the present, including, but not limited to, executive orders, presidential proclamations, letters of instruction, administrative orders, memorandum circulars, general orders, and other similar issuances;
    3. A database of all appointments and designations made by the President of the Philippines; and
    4. Opinions of the Secretary of Justice.

**SEC. 18.** *Publication in the Official Gazette.* — For purposes of mandatory disclosure as provided in Section 8 of this Act, online publication in the Official Gazette website shall be considered official publication: Provided, that there shall be a timestamp in the said document.

For purposes of compliance with Article 2 of the Civil Code of the Philippines, publication of the following in the online version of the Official Gazette, with the corresponding timestamps on the document, shall be considered as official publication:

- a. All legislative acts and resolutions of a public nature of the Congress of the Philippines;
- b. All executive and administrative orders and proclamations of general application;
- c. Decisions or abstracts of decisions of the Supreme Court and the Court of Appeals or other courts of similar rank, as may be deemed by said courts of sufficient importance to be so published;
- d. Such documents or classes of documents as the President shall determine from time to time to have general application or which they may authorize to be published. However, other documents or classes of documents as may be required to be published by law, such as petitions and/or legal notices in connection with land titles, naturalization, or special proceedings shall continue to be published in the print version of the Official Gazette or in any newspaper of general circulation for purposes of compliance with the publication requirement.

**SEC. 19.** *Capacity-Building, Promotion of Best Practices and Continuous Updating of Appropriate Information Technology and FOI.* — All government agencies must ensure that they have a compliant website within two (2) years from the date of effectivity of this Act. The Department of Information and Communications Technology (DICT) shall monitor all government agency websites and render the appropriate support, including capacity-building of government employees and coordination with other appropriate agency, utilizing alternative mechanisms, and seeking the assistance of concerned and willing private volunteer groups to ensure full compliance with the requirements of this Act.

In the performance of its monitoring function of government websites and portals, the DICT shall endeavor to continuously develop, improve and update its information technology system taking into consideration usability and practical accessibility of government documents by the public.

The DICT shall be responsible for setting the standards for the file formats to be used by the political subdivisions of the State. All national and local government agencies, including GOCCs with or without an original charter, shall comply with the DICT's standards in the publication of government public information in accordance with the provisions of this Act. Every government agency shall ensure the provision of adequate training for its officials to improve awareness of the people's right to

information and the provisions of this Act, and to keep updated on best practices in relation to information disclosure, records maintenance, and archiving.

**SEC. 20. *Use of Plain Language.*** – Every government agency shall endeavor to use plain language in their communications, orders, and compliance, requirements or instructions issued to implement the provisions of this Act. The government agencies shall translate key information into the Filipino language and other major languages in the Philippines and present them in popular form and means.

- a. To carry out the provision of this Act, the Civil Service Commission (CSC) is designated to issue guidelines on the use of plain language to suit the needs of the requesting party;
- b. The CSC shall provide the necessary training to employees of each government agency in using plain language in public documents;
- c. All departments, agencies, and instrumentalities of the national government, including LGUs, SUCs, and GOCCs shall designate an official responsible for implementing the plain language; and Website contents including, but not limited to, financial data, notices, and other technical and legal documents, of government agencies must also be written in plain language to ensure that information are easy to read, understand and use.

**SEC. 21. *Administrative Offenses and Penalties.*** –

- a. The acts enumerated in this sub-section shall be tantamount to grave administrative offenses and shall constitute grounds for administrative and disciplinary sanctions against any public official or employee who willfully and knowingly commits any of the following:
  1. Refusal to promptly forward the request under Section 12 of this Act to the public officer within the same office or agency responsible for officially acting on the request when such is the direct cause of the failure to disclose the information within the periods required by this Act;
  2. Failure to act on the request within the periods required by this Act;
  3. Refusal to comply with the decision of their immediate supervisor, or of any court ordering the release of information;
  4. Approval of policies, rules, and regulations clearly contrary to the provisions of this Act, and which policies, rules and regulations are the direct cause of the denial of a request for information; or
  5. Failure to upload information required to be posted on an agency's website within the period provided under Section 19: Provided, That the head of agency or any other officer or employee tasked to perform the uploading shall be held liable.
- b. The preceding subsection does not bar the filing of appropriate administrative cases other than those grave offenses enumerated above.

**SEC. 22. *Criminal Offenses and Penalties.*** – The penalty of imprisonment of not less than one (1) month but not more than six (6) months and a fine ranging from one hundred thousand pesos (P100,000.00) to one million pesos (P1,000,000.00) shall be imposed upon:

- a. Any public official or employee who falsely denies or conceals the existence of information that is a proper subject for disclosure under this Act;
- b. Any individual who knowingly directed, induced or caused the commission of the foregoing acts shall be liable as principal by inducement in the prosecution of public officials or employees under this Section;
- c. Any public officer or employee responsible for officially acting on the request, who shall claim an exception under Section 7 of this Act, or under the Constitution, when such claim is manifestly proven devoid of factual basis;
- d. Any individual who divulged or released information covered under Section 7 of this Act;
- e. Any public officer or employee who divulged or released information that is altered, tampered or modified to the extent that the released information materially differs from the original contents of the document: Provided, That redacting a document for the purpose of severing exempt information from non-exempt information in a single document shall not be punishable under this subsection, and
- f. The responsible officers of the public service contractor and the signatories to the contract or any document evidencing a transaction with the government or government agency that fail to submit the necessary documents/papers. If the violation committed is induced and assisted by a private individual or a corporation, partnership or any kind of judicial entity, the penalty provided herein shall be imposed on its executive officer and/or other officials responsible therefor: Provided, that they shall suffer, in addition to the penalties provided herein, the automatic revocation of their license to operate.

Any public official or employee who willfully destroys, or causes to be destroyed, or sells information and/or documents being requested under this Act, for the purpose of frustrating the requesting party's access thereto shall suffer a fine of not less than five hundred thousand pesos (P500,000.00) but not more than one million pesos (P1,000,000.00) or a penalty of five (5) years but not more than fifteen (15) years, or both, as provided under Republic Act No. 9470 or the "National Archives Act."

**SEC. 23. *Denial in Good Faith Not a Ground for Liability.*** – A denial in good faith of a request made pursuant to the provisions of this Act shall not constitute grounds for administrative, civil or criminal liability. In cases of denial of the request, the public official, officer or employee involved must prove that they acted in good faith by specifying the ground relied upon for the denial.

**SEC. 24.** *Act Not a Bar to Claim of Right to Information Under the Constitution.* – No provision of this Act shall be interpreted as a bar to any claim of the right to information under Article III, Section 7 of the Constitution.

**SEC. 25.** *Integration of Freedom of Information (FOI) and Good Governance in the Curriculum.* – To ensure a well-informed generation of citizens, the right to information, the principles of accountability and transparency, democracy and leadership, and good governance shall be integrated in such subjects as *Heyograpiya*, *Kasaysayan at Sibika* (HEKASI), and *Araling Panlipunan* in the elementary level and in subjects such as *Social Studies* and *Makabayan* or its equivalent subjects in the high school level.

The Technical Education and Skills Development Authority (TESDA) and the Commission on Higher Education (CHED) shall likewise integrate lessons on the right to information, the principles of accountability and transparency, democracy and leadership, and good governance in their training modules or curriculum.

The Department of Education (DepEd), TESDA and CHED, in coordination with the CSC and other relevant offices, shall prepare the necessary modules and teaching programs consistent with the objectives of this Act.

**SEC. 26.** *Reports on FOI* – All government agencies shall be required to submit annual reports on the number of requests for information received and processed, of appeals made from the denial thereof, and such other information as provided in this Act. The said report may be integrated in the agencies' main Annual Reports. Their posting and publication in the agencies' respective websites shall be considered sufficient compliance.

**SEC. 27.** *System of Incentives and Rewards.* – A system of special incentives and rewards is hereby established to be given to respective government agency or agencies that initiated and displayed compliance and full participation in the meaningful and effective implementation of this Act. The incentives and rewards may include, but shall not be limited to social projects, grants-in-aid, national recognition, and similar entitlements.

**SEC. 28.** *Appropriations* – The amount necessary to carry out the provisions of this Act shall be charged against the agencies' current budget and shall thereafter be included in the annual General Appropriations Act.

**SEC. 29.** *Separability Clause.* – If any portion or provision of this Act is declared unconstitutional, the remainder hereof or any provisions not affected thereby shall remain in force and effect.

**SEC. 30. *Repealing Clause.*** – All laws, decrees, executive orders, rules and regulations, issuances or any part thereof inconsistent with the provisions of this Act, including Sections 18, 24 and 25 of Executive Order No. 292 in relation to Article 2 of Republic Act No. 386, Memorandum Circular No. 78 dated 14 August 1964 (Promulgating Rules Governing Security of Classified Matter in Government Offices), as amended, and Section 3, Rule IV of the Rules Implementing Republic Act No. 6713 (Code of Conduct and Ethical Standards for Public Officials and Employees), are deemed repealed: Provided, That Memorandum Circular No. 78 shall be deemed repealed after one (1) year from the effectivity of this Act or upon issuance of the Executive Order referred to in Section 7(a), whichever comes first.

**SEC. 31. *Effectivity.*** – This Act shall take effect fifteen (15) days after its complete publication in the Official Gazette or in a newspaper of general circulation.

*Approved.*