

Republic of the Philippines  
**HOUSE OF REPRESENTATIVES**  
Quezon City, Metro Manila

**TWENTIETH CONGRESS**  
*First Regular Session*

House Bill No. 4048



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**INTRODUCED BY REPRESENTATIVES RALPH WENDEL P. TULFO  
AND JOCELYN P. TULFO**

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**AN ACT  
INSTITUTIONALIZING THE COMMUNITY-DRIVEN DEVELOPMENT  
APPROACH AS A NATIONAL STRATEGY FOR INCLUSIVE GROWTH AND  
SOCIAL PROTECTION, AND APPROPRIATING FUNDS THEREOF**

**EXPLANATORY NOTE**

According to the World Health Organization, community empowerment refers to the process of enabling communities to increase control over their lives. More than the involvement, participation, or engagement of communities, it implies community ownership and action that explicitly aims at social and political change.

The promotion of active citizen participation and the inclusion of basic sectors remain underlying cornerstones for deeper democratization and augmentation of an inclusive and sustainable Philippine society. When citizens responsibly engage in decision-making processes and participate in the crafting of social protection measures, these communities build partnerships with other sectors in finding solutions that address social, cultural, political, and economic issues.

We recognize that the vital participation of communities allows for the formulation of genuine development catered to advance their respective conditions and recognizes their essential function in contributing to national initiatives, programs, and policies for their collective demands and aspirations. In this regard, their empowerment robustly and equitably enables them to become active participants rather than passive recipients of aid and development at large, which foster social justice and strengthen democratic processes and institutions in the country.

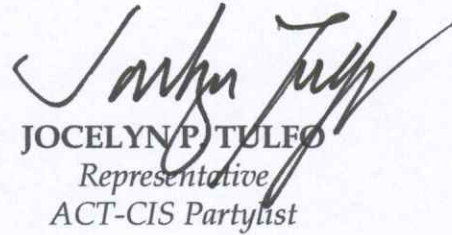
We aim to ignite a transformative movement, empowering every citizen and community to understand the interplay of forces operating on their lives. In the relentless pursuit of inclusive progress, this proposed measure pioneers the institutionalization of the community-driven development (CDD) approach, paving

the way for a revolutionary era of grassroots empowerment. At the heart of this visionary legislation lies the establishment of the CDD Knowledge and Resource Institution which will facilitate the capacity-building of community members. Through unwavering dedication, we champion the principles of meaningful participation, robust governance, and unwavering democracy, forging a brighter future for the Philippines.

In view of the foregoing, the urgent passing of this bill is earnestly sought.



**RALPH WENDEL P. TULFO**  
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*2<sup>nd</sup> District of Quezon City*



**JOCELYN P. TULFO**  
*Representative*  
*ACT-CIS Partylist*

Republic of the Philippines  
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House Bill No. **4048**

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**AN ACT**  
**INSTITUTIONALIZING THE COMMUNITY-DRIVEN DEVELOPMENT  
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*Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:*

1           **SECTION 1. *Short Title.*** – This Act shall be known as the “Institutionalization  
2 of the Community-Driven Development (CDD) Approach Act”.

3  
4           **SEC. 2. *Declaration of Policies.*** – It is the policy of the State to uplift the  
5 standard of living and quality of life of the poor and provide sustained opportunities  
6 for growth and development. The State also recognizes that the right of the people  
7 and their organizations to effective and reasonable participation at all levels of social,  
8 political, and economic decision-making shall not be abridged. The State shall  
9 facilitate the establishment of adequate consultation mechanisms.

10  
11           To this end, and in pursuit of good governance, sustainable and inclusive  
12 growth, and poverty reduction, the State shall enact programs that provide  
13 opportunities for community members particularly the poor, vulnerable, and  
14 marginalized to effectively participate in designing, planning, budgeting,  
15 implementing, monitoring, and evaluating community programs, activities, and  
16 projects.

17  
18           Further, the State shall provide capability building opportunities for local  
19 government units, civil society organizations, and communities to ensure the proper  
20 use of the CDD approach in implementing local programs, projects, and activities.

1  
2 **SEC. 3. *Definition of Terms.*** – As used in this Act:  
3

- 4 (a) *Basic sectors* refer to the disadvantaged sectors of Philippine society  
5 including farmer-peasants, fisherfolk, workers in the formal sector,  
6 migrant workers, workers in the informal sector, indigenous peoples and  
7 cultural communities, women, persons with disability, senior citizens,  
8 victims of calamities and disasters, youth and students, children, urban  
9 poor, and members of cooperatives;  
10  
11 (b) *Community-based programs* refer to programs, activities, or projects that are  
12 designed, planned, organized and implemented locally by community  
13 members or groups to address community-identified plans and needs;  
14  
15 (c) *Community-driven development (CDD)* refers to an approach that gives  
16 control over the development process, decision-making, and resources to  
17 community members or groups and treats people as assets and partners in  
18 the development process while building on their institutions and resources;  
19 and  
20  
21 (d) *Community empowerment* refers to a process of enabling groups to increase  
22 control over the factors and decisions that shape their lives, including  
23 assets and attributes, partners, networks, and voice.  
24

25 **SEC. 4. *Elements of CDD.*** – The CDD approach, through the principles of  
26 participation, transparency, and accountability, has the following elements:  
27

- 28 (a) *Community focus* wherein programs or projects put primacy on a group of  
29 people living in a particular locality or geographical area such as a  
30 barangay, ancestral domain, or specific subsets thereof, where interventions  
31 are implemented;  
32  
33 (b) *Participatory planning* wherein the process directly involves the community  
34 members, leaders, and other stakeholders in diagnosing local problems and  
35 designing a course of action to resolve those problems, and aims to  
36 harmonize views among all of participants and provide opportunities for  
37 the engagement especially of the marginalized groups;  
38  
39 (c) *Community control of resources* wherein the utilization and management of  
40 the resources by the community members or groups are based on  
41 community-identified plans and needs;  
42  
43 (d) *Community-managed implementation* wherein the execution, monitoring, and  
44 contract management of community-identified projects are performed by

1 community members or groups, with assistance from the local government  
2 units (LGUs) and other local partners;  
3  
4

5 (e) *Participatory monitoring and evaluation* wherein the process through which  
6 members at various levels of the community engage in monitoring and  
7 evaluating a program or policy, share control over the content, the process  
8 and the results of the monitoring and evaluation activity, and participate in  
9 identifying and making corrective actions; and  
10

11 (f) *Operation and Maintenance, and Sustainability* wherein the community  
12 participates in the operation and maintenance of the community-identified  
13 project, ensuring sustainability not only of the project itself but also of the  
14 elements and principles of the CDD approach.  
15

16 **SEC. 5. Institutionalization of the CDD Approach.** - National government  
17 agencies (NGAs) and departments, including their attached agencies, offices, bureaus,  
18 other government instrumentalities, and LGUs shall adopt the CDD approach in their  
19 community-based programs to promote participation and empowerment of poor,  
20 vulnerable, disadvantaged, and marginalized groups within communities.  
21

22 **SEC. 6. Operationalization of the CDD Approach.** - NGAs and LGUs in  
23 community-based programs shall be responsible for:  
24

25 (a) Developing policies for enhancing participatory governance practices,  
26 tapping community organizations particularly the basic sectors, and  
27 responding to community needs;  
28

29 (b) Providing information on government intervention, technical assistance  
30 and support to partner communities for more effective community-driven  
31 planning and implementation;  
32

33 (c) Enabling community members to meaningfully participate in the whole  
34 process;  
35

36 (d) Ensuring that community members are prioritized, to the extent possible,  
37 in receiving employment opportunities brought about by project  
38 implementation at the communities;  
39

40 (e) Ensuring that identified community priorities are sufficiently funded;  
41

42 (f) Ensuring participation of civil society organizations (CSOs) as partners in  
43 organizing and strengthening communities, and implementing  
44 community-based programs, activities, and projects, and  
45

- 1 (g) Creating a Community-Driven Development team that shall ensure full  
2 operationalization of the CDD approach within their respective agencies  
3 and LGUs.  
4

5  
6 **SEC. 7. *Role of Civil Society Organizations and the Academe.*** Accredited CSOs  
7 and academic institutions are encouraged to participate in community activities,  
8 specifically by:  
9

- 10 (a) Facilitating the community empowerment processes;  
11  
12 (b) Providing continuous capability building and technology transfers to LGUs  
13 and communities;  
14  
15 (c) Conducting third party monitoring and evaluation of capability building  
16 and empowerment of LGUs and communities; and  
17  
18 (d) Providing additional funding or collaborating with partners or donors to  
19 implement capacity building and empowerment of LGUs and  
20 communities.  
21

22 For purposes of this section, the *CDD community of practice* refers to a  
23 community of CDD practitioners composed of agencies, Non-Government  
24 Organizations (NGOs), academic and research institutions, and individuals, that  
25 share the commitment and passion for CDD, and together strive to advance its  
26 practice through regular and purposive interaction.  
27

28 **SEC. 8. *Incentives.*** - The exemplary use of the CDD approach by NGAs and  
29 LGUs shall be considered as a significant criterion for the recognition given to LGUs  
30 such as the Seal of Good Local Governance by the Department of the Interior and  
31 Local Government (DILG) and other similar awards and recognitions granted by  
32 NGAs.  
33

34 **SEC. 9. *Advisory Council.*** - An Advisory Council on CDD Institutionalization  
35 is created to develop policies relative to the implementation of this Act.  
36

37 The Advisory Council is composed of the following:  
38

- 39 (a) Secretary of Social Welfare and Development, as chairperson;  
40  
41 (b) Secretary of Interior and Local Government, as co-chairperson;  
42  
43 (c) Representatives from the National Anti-Poverty Commission (NAPC),  
44 National Commission on Indigenous Peoples (NCIP), National  
45 Commission on Muslim Filipinos (NCMF), National Economic and

1 Development Authority (NEDA), Department of Budget and Management  
2 (DBM), Department of Agriculture (DA), Department of Agrarian Reform  
3 (DAR), Department of Environment and Natural Resources (DENR),  
4 Department of Health (DOH), Department of Education (DepEd), and  
5 Department of Human Settlements and Urban Development (DHSUD); and  
6

- 7 (d) National Presidents of the League of Cities of the Philippines (LCP), League  
8 of Municipalities of the Philippines (LMP), and Liga ng mga Barangay as  
9 members.  
10

11 The representatives include the secretaries of the agencies as the officially  
12 designated permanent members and designated undersecretaries as alternate  
13 representatives.  
14

15 The Advisory Council shall have, as additional members, representatives of  
16 reputable and accredited CDD NGOs which shall constitute not less than one-fourth  
17 ( $\frac{1}{4}$ ) of the members of the Advisory Council, and shall be appointed by the Advisory  
18 Council to serve for three (3) years from the date of their appointment. Thereafter, the  
19 representatives shall be selected from and appointed by the CDD community of  
20 practice.  
21

22 Advisory councils at the regional levels are also established with the regional  
23 directors of the Department of Social Welfare and Development (DSWD) and DILG,  
24 as chairperson and co-chairperson, respectively, and representatives from the regional  
25 offices of NAPC, NCIP, NCMF, NEDA, DBM, DA, DAR, DENR, DOH, DepEd,  
26 DHSUD, LMP, LCP, Liga ng mga Barangay, and from accredited NGOs, as members.  
27

28 **SEC. 10. Functions of Advisory Council.** - The Advisory Council shall have the  
29 following functions:  
30

- 31 (a) Meet regularly to promote coordination among agencies to enhance and  
32 promote the use of the CDD approach;  
33  
34 (b) Formulate and issue relevant policies to ensure the effective and efficient  
35 use of implementation of CDD and its principles;  
36  
37 (c) Implement an incentives program to enhance and promote the use of the  
38 CDD approach by NGAs and LGUs;  
39  
40 (d) Implement a grievance redress mechanism that accepts and resolves  
41 complaints pertaining to the implementation of this Act;  
42  
43 (e) Provide the monitoring and assessment report on the implementation of  
44 this Act, post the same on the DSWD website, and submit an annual report  
45 to the Joint Congressional Oversight Committee; and

- 1  
2 (f) Recommend to the President of the Philippines measures and policies for  
3 the responsive delivery of commitments under this Act and integration into  
4 the general poverty reduction strategy of the National Government.  
5

6  
7 **SEC. 11. *Implementing Agencies.* -**  
8

9 (a) *DSWD as lead agency.* - As lead agency for the implementation of this Act,  
10 the DSWD shall serve as the central coordinating, capability building, technical  
11 assistance, and monitoring agency for this Act.  
12

13 The DSWD shall, through the Kapit-bisig Laban sa Kahirapan-Comprehensive  
14 and Integrated Delivery of Social Services (KALAHI-CIDSS) National Program  
15 Management Office, integrate in their regular operations the following functions:  
16

- 17 i) Ensure effective compliance and implementation of this Act;  
18  
19 ii) Facilitate support to empower community members to participate in  
20 the local development processes and to strengthen community  
21 capabilities to engage LGUs, NGAs, and other stakeholders to support  
22 community-identified priorities; and  
23  
24 iii) Provide technical assistance and resource augmentation including  
25 but not limited to ensuring integration of municipal development plans  
26 into provincial development plans.  
27

28 The DSWD, through its existing facility referred to as the DSWD Social Welfare  
29 and Development Learning Institute/DSWD Academy and in coordination with the  
30 DSWD KALAHI-CIDSS National Program Management Office, shall:  
31

- 32 i) Lead the research, development, and implementation of new and  
33 improved CDD mechanisms to adapt to the ever-changing needs of  
34 communities;  
35  
36 ii) Institutionalize capability building and learning on CDD for NGAs,  
37 CSOs, private sector institutions, and other partners; and  
38  
39 iii) Establish the CDD resource pool, a group of experts on CDD  
40 principles and implementation who possess expertise in CDD to co-  
41 develop the certification and accreditation programs and other learning  
42 and development requirements of the staff, partners, and other  
43 stakeholders.  
44

1 Further, the DSWD shall also accredit CSOs to become partners in the use of  
2 CDD approach.

3  
4 (b) *DILG as a key partner in capability building.* – The DILG shall support the  
5 capability building of LGUs and communities. The DILG shall also ensure the  
6 horizontal and vertical alignment and linkages of barangay and city or municipal  
7 development plans.

8  
9 (c) *NAPC as a key partner in mobilizing the basic sectors.* – The NAPC shall be a  
10 key partner agency in the development of policies and measures to ensure meaningful  
11 representation and active participation of the basic sectors in their local development.

12  
13 (d) *Support from relevant government agencies.* – All relevant bureaus, offices,  
14 agencies, and instrumentalities of the government shall render the necessary support  
15 to the implementation of this Act.

16  
17 The various government agencies identified under this Act and the concerned  
18 LGUs shall implement this Act using the whole-of-government approach, which  
19 provides a logical and systematic convergence of efforts of NGAs and LGUs to  
20 respond to the identified community needs, issues, concerns, and priorities.

21  
22 **SEC. 12. *Regular Monitoring and Reporting.*** – The DSWD shall, through the  
23 Advisory Council, conduct quarterly monitoring of the implementation of this Act  
24 and submit an annual report of its status to the Office of the President and to the Joint  
25 Congressional Oversight Committee. The report must also be regularly posted on a  
26 dedicated DSWD website and updated for the public's information. A process  
27 assessment shall be conducted by DSWD once every three years, the results of which  
28 shall be utilized to stimulate more program lessons exchange, experience sharing,  
29 public dialogues, policy discussions and generating inputs for program design works  
30 on CDD. Mechanisms for promoting third-party monitoring and evaluation of this  
31 Act by NGOs and CSOs, together with community members and LGUs, shall also be  
32 established.

33  
34 **SEC. 13. *Joint Congressional Oversight Committee.*** – A Joint Congressional  
35 Oversight Committee, hereafter referred to as the Oversight Committee, is hereby  
36 constituted. The Oversight Committee shall set the overall framework to review the  
37 implementation of this Act. It shall also determine the inherent weaknesses in the law  
38 and recommend the necessary remedial legislation or executive measures.

39  
40 The Oversight Committee is composed of fourteen (14) members, with the  
41 chairpersons of the Committee on Poverty Alleviation of the House of  
42 Representatives, and the Committee on Social Justice, Welfare and Rural  
43 Development of the Senate as co-chairpersons; and six (6) members with  
44 representation from the minority of both Houses, to be designated by the Speaker of  
45 the House of Representatives and the Senate President, respectively.

1  
2 The review of the implementation of this Act must include a systematic  
3 evaluation of its impact, accomplishments of the program, and performance of its  
4 implementing agencies. The Oversight Committee shall conduct the review every  
5 three (3) years reckoned from the effectivity of this Act, or whenever deemed  
6 necessary by a majority of the members of the Oversight Committee.  
7

8 **SEC. 14. Appropriations.** - The amount necessary for the initial  
9 implementation of this Act shall be charged against the current year's appropriations  
10 of the Department and agencies concerned. Thereafter, such amount shall be included  
11 in the annual General Appropriations Act.  
12

13 **SEC. 15. Implementing Rules and Regulations.** - Within six (6) months from  
14 the effectivity of this Act, the Secretary of Social Welfare and Development shall, in  
15 coordination with national government agency members of the Human Development  
16 and Poverty Reduction Cluster, with the participation of the league of barangays,  
17 cities, municipalities, and provinces, and relevant stakeholders, promulgate the rules  
18 and regulations necessary for the effective implementation of this Act.  
19

20 **SEC. 16. Separability Clause.** - If any provision of this Act is declared invalid  
21 or unconstitutional, the other provisions not affected thereby shall remain valid and  
22 subsisting.  
23

24 **SEC. 17. Repealing Clause.** - All laws, decrees, executive orders, rules and  
25 regulations, and other issuances or parts thereof inconsistent with or contrary to the  
26 provisions of this Act are repealed, amended, or modified accordingly.  
27

28 **SEC. 18. Effectivity.** - This Act shall take effect fifteen (15) days after its  
29 publication in the *Official Gazette* or in a newspaper of general circulation.  
30

31 Approved,