

Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City, Metro Manila

TWENTIETH CONGRESS
First Regular Session

HOUSE BILL NO. **4385**



Introduced by Representatives Bryan B. Revilla, Lani Mercado-Revilla, and Ramon Jolo B. Revilla III

EXPLANATORY NOTE

The Philippines is one of the most disaster-prone countries in the world. Every year, typhoons, earthquakes, floods, and other calamities leave communities in urgent need of food, water, clothing, and other basic necessities. While many individuals, groups, and organizations are willing to donate, the cost of transporting goods often delays or limits the help that reaches affected areas.

This bill seeks to provide free freight services for the transport of relief goods to communities hit by natural or man-made disasters. It mandates government agencies, in coordination with transportation companies—both public and private—to assist in the speedy and cost-free delivery of donated goods during times of calamity. The measure also includes clear guidelines to ensure that the system is transparent, organized, and free from abuse.

By removing the burden of freight costs, this law will encourage more donations and ensure that help reaches battered communities faster. In view of the foregoing, the passage of this bill – previously approved on third and final reading by the House of Representatives – is earnestly sought.


REP. BRYAN B. REVILLA
Representative, AGIMAT Partylist


REP. LANI MERCADO-REVILLA
Representative, 2nd District of Cavite


REP. RAMON JOLO B. REVILLA III
Representative, 1st District of Cavite

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AN ACT
PROVIDING FOR FREE FREIGHT SERVICES IN THE TRANSPORTATION
OF RELIEF GOODS TO CALAMITY-STRICKEN AREAS

*Be it enacted by the Senate and House of Representatives of the Philippines in
Congress assembled:*

1 **SECTION 1. *Short Title.*** – This Act shall be known as the “*Free Transportation of*
2 *Relief Goods Act.*”

3
4 **SEC. 2. *Declaration of Policy.*** – It is the policy of the State to strengthen the existing
5 quick response mechanisms to address the needs of the people during disasters and
6 emergencies. To this end, the State shall encourage altruism among the citizens and
7 engage the services of public and private common carriers, freight forwarders, freight
8 companies, and other logistics companies to collect, sort, store, transport, and deliver
9 relief goods donated by international and local donors to areas declared in a “state of
10 calamity” in the most economical, reliable, speedy, and secure manner.

11
12 **SEC. 3. *Definition of Terms.*** – As used in this Act:

- 13 (a) *Arrastre* - refers to the fee for handling and hauling cargo at the port. It covers
14 the cost of unloading cargo from ships, moving it within the port area, and
15 loading it onto trucks or other means of transportation for further delivery;
16 (b) *Common carriers* - refer to persons, corporations, firms, or associations
17 engaged in the business of carrying or transporting passengers or goods, or
18 both, by land, water, or air, for compensation, offering their services to the
19 public;
20 (c) *Disaster* - refers to a severe disruption of the functioning of a community or a
21 society involving widespread human, material, economic, or environmental
22 losses and impacts, which exceeds the ability of the affected community or
23 society to cope using its own resources;
24 (d) *Pilotage* - refers to the services provided by the marine pilot, who is an
25 experienced ship captain with in-depth knowledge of a specific port, harbor, or
26 navigable waterway;
27 (e) *Relief* - refers to interventions to alleviate, ease, or mitigate a distressed or
28 critical situation affecting persons, families, groups or communities;

- (f) *Relief goods* - refer to food packs and non-food items such as clothing articles, mats, blankets, mosquito nets, kitchen wares, water containers, hygiene kits, and medical and health-related products to be given directly to the victims of a disaster or an emergency; and
- (g) *State of calamity* - refers to a condition involving mass casualties or major damages to property and infrastructures such as roads, disruption of means of livelihood, and the normal way of life of people in the affected areas due to a natural or human-induced hazard.

SEC. 4. Free Freight Services. – The National and Regional Logistics Cluster led by the Office of Civil Defense (OCD), in coordination with the Department of Transportation (DOTr) and partnership with the Philippine Postal Corporation (PPC), freight companies, common carriers, private carriers, freight forwarders, and other companies providing logistic services in the Philippines shall provide free freight services to duly registered relief organizations in the transportation of emergency relief goods and donated articles to areas declared to be in a state of calamity by the President of the Philippines or by a local government unit (LGU) through its *Sanggunian*. When the area of destination is not accessible, the relief goods shall be delivered and consigned to the local chief executive of the nearest LGU.

The areas where these entities operate shall be considered when availing of the free freight services of common carriers, private carriers, freight forwarders, and other logistics companies.

The shipping auxiliary cost, such as those for *arrastre* services, pilotage, and other port charges, as well as the airport charges, such as those for landing and takeoff fees, aircraft parking, navigation charges, and other related airport charges that are routinely passed on to customers, shall be waived by the concerned port and airport authorities: *Provided*, That container van costs, turnaround time, and volume of cargo being shipped free of charge shall be considered to minimize the loss of profits for the private sector.

SEC. 5. Vigilance over Relief Goods. – The National and Regional Disaster Risk Reduction Management Councils, through their Response Clusters, shall facilitate the speedy movement of people, goods, and equipment to the affected population and responding agencies in coordination with local law enforcement agencies, port authorities, and organizations with similar mandates and responsibilities.

SEC. 6. Release of Relief Goods. – The release of donated relief goods and articles intended for distribution to areas under a state of calamity shall comply with the existing rules and procedures of responsible government agencies such as the Department of Social Welfare and Development (DSWD), Bureau of Customs (BOC), Department of Education, Department of Health, LGUs, and other government agencies authorized to distribute the relief goods and articles, and in consideration of prevailing policies of freight service and logistics companies and carriers.

SEC. 7. Tax Deduction. – Common carriers, private carriers, and other logistics companies mandated to provide free freight services for the transportation of relief goods under Section 4 of this Act shall be entitled to one hundred percent (100%) additional deduction from gross income of the amount of the cost incurred for the

1 service provided, including the actual cost of salaries and allowances of personnel
2 directly involved in transporting the relief goods, subject to the rules and limitations
3 prescribed under the National Internal Revenue Code of 1997, as amended, existing
4 laws, rules and regulations: *Provided*, That to avail of the additional deduction,
5 common carriers, private carriers, and other logistics companies shall secure proper
6 certification from the appropriate government agency that the expenses claimed as
7 deduction relate specifically to the services for the transportation of relief goods as
8 contemplated in this Act. This availment, however, is without prejudice to the conduct
9 of post-audit by the Bureau of Internal Revenue.

10
11 The availment of the tax incentives shall bar the concerned common carriers and other
12 logistics companies' availment of any similar incentives granted by other general or
13 special laws, rules, or regulations for such freight services.

14
15 **SEC. 8. Oversight Agencies.** – The OCD and the DOTr, through the Civil Aeronautics
16 Board (CAB), Maritime Industry Authority (MARINA), and Land Transportation
17 Franchising and Regulatory Board (LTFRB), shall monitor and oversee the compliance
18 of freight service companies, common and private carriers, and other logistics
19 companies in providing free freight services as provided under Section 4 of this Act.

20
21 **SEC. 9. Implementing Rules and Regulations.** – Within sixty (60) days from the
22 effectivity of this Act, the Administrator of OCD shall, in coordination with the heads of
23 CAB, MARINA, LTFRB, BOC, PPC, DSWD, Philippine Ports Authority, Philippine
24 Coast Guard, and the association or authorized representatives of freight service
25 companies and freight forwarders, common and private carriers, and other companies
26 offering logistics services in the country, issue the necessary rules and regulations for
27 the effective implementation of this Act.

28
29 **SEC. 10. Separability Clause.** – If any provision of this Act is declared invalid or
30 unconstitutional, the remaining provisions not affected shall remain in force and effect.

31
32 **SEC. 11. Repealing Clause.** – All laws, decrees, executive orders, rules, and
33 regulations, or parts thereof contrary to or inconsistent with the provisions of this Act,
34 are repealed or amended accordingly.

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36 **SEC. 12. Effectivity.** – This Act shall take effect fifteen (15) days after its publication
37 in the *Official Gazette* or in a newspaper of general circulation.

38
39 *Approved,*