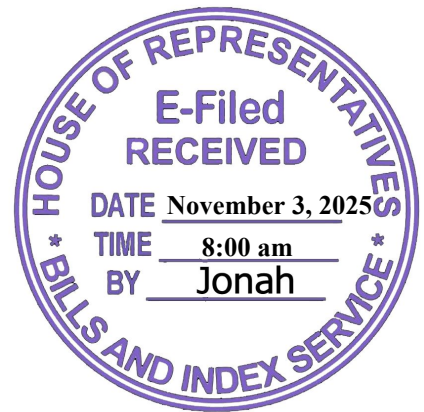




Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City

TWENTIETH CONGRESS
First Regular Session



House Bill No. 5745

Introduced by CIBAC Party-List Representative
EDUARDO “BRO. EDDIE” C. VILLANUEVA

EXPLANATORY NOTE

Government procurement is one of the most powerful tools available to drive systemic sustainability. By leveraging its purchasing power, the Philippine government can shape market behavior, reduce environmental harm, and promote long-term economic and social benefits. This bill, known as the “Green Public Procurement Act”, institutionalizes these principles across all branches of government.

This proposed measure establishes a Green Public Procurement (GPP) Program to be implemented by all procuring entities—including national government agencies, local government units (LGUs), government-owned-and-controlled corporations (GOCCs), government financial institutions (GFIs), State Universities and Colleges (SUCs,) and Constitutional offices. Anchored on the Sustainable Development Goals of SDGs (particularly SDG 12 on *Responsible Consumption and Production*), the program aims to embed green, circular, and sustainability principles in public procurement processes.

The key features of the bill include:

- Development and use of green technical specifications for both common-use and specialized goods and services;
- Inclusion of environmental, social, and lifecycle impact criteria in purchasing decisions;
- Strengthening of PHILGEPS and government agencies' capacity to assess and prioritize sustainable options;
- Support programs for MSMEs and green product suppliers;
- Creation of third-party verification systems and certified green product lists;
- Central oversight and policy direction from the Government Procurement Policy Board (GPPB), which is also tasked to lead training, monitoring, and reporting efforts.

This measure was approved by the House of Representatives on Third (3rd) and Final Reading during the 19th Congress, reflecting a strong legislative commitment to shift government procurement from a cost-minimization framework toward one that values environmental stewardship, circular economy principles, and sustainable development.

By mainstreaming green procurement, the State sends a strong signal that public funds must not only deliver services but also support a healthier, more resilient future for all Filipinos.

Thus, the immediate passage of this bill is earnestly sought.


EDUARDO "BRO. EDDIE" C. VILLANUEVA



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HOUSE BILL NO. 5745

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AN ACT
ESTABLISHING A GREEN PUBLIC PROCUREMENT PROGRAM FOR ALL
BRANCHES OF GOVERNMENT

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

1 **SECTION 1. Short Title.** - This Act shall be known as the "*Green Public*
2 *Procurement Act.*"
3

4 **SEC. 2. Declaration of Policy.** - The State recognizes that sustainable
5 development is a necessary policy for nation-building, and that it plays a lead role in
6 promoting sustainable practices by incorporating environmental, economic and social
7 factors in government decisions and processes. Further, the State, as a large
8 consumer bloc in itself, recognizes that every product or service it purchases or avails
9 of should be evaluated for its sustainability.
10

11 As party to the United Nations 2030 Agenda for Sustainable Development, the
12 State remains committed to achieving the seventeen (17) Sustainable Development
13 Goals (SDGs) by 2030. Guided by the SDGs and their targets, particularly SDG 12
14 which sets the Sustainable Consumption and Production Goal that is embodied in the
15 long-term vision of AmBisyon Natin 2040, the State shall implement programs geared
16 towards responsible and sustainable consumption and production with the end view
17 of achieving a fully circular economy.
18

19 **SEC. 3. Definition of Terms.** - As used in this Act:
20

- 21 a) **Green public procurement program** refers to a process whereby public
22 authorities seek to procure goods and services with reduced environmental
23 impact throughout their life cycle when compared to goods and services with
24 the same primary function that would otherwise be procured.
25
26 b) **Circular economy** refers to a new and inclusive economic paradigm that aims
27 to minimize pollution and waste, extend product lifecycles, and enable the

1 broad sharing of physical and natural assets. It is a competitive economy that
2 creates green and decent jobs and keeps resource use within planetary
3 boundaries.

- 4
- 5 c) **Common-use supplies and equipment** refer to those goods, materials and
6 equipment that are used in the day-to-day operations of procuring entities in the
7 performance of their functions.
- 8
- 9 d) **Procuring entity** refers to the executive, judicial or legislative branch,
10 constitutional commission or office, agency, department, bureau, office, or
11 instrumentality of the government of the Philippines, including government-
12 owned and controlled corporations (GOCCs), government financial institutions
13 (GFIs), state universities and colleges (SUCs) and local government units
14 (LGUs) procuring goods, infrastructure projects and consulting services.
- 15
- 16 e) **Philippine Government Electronic Procurement System (PHILGEPS)**
17 refers to the electronic system that shall serve as the primary and definitive
18 source of information on government procurement.
- 19
- 20

21 **SEC. 4. Establishment of a Green Public Procurement (GPP) Program in**
22 **all Branches of Government.** - The executive, judicial and legislative branches of
23 government, including constitutional commissions, state universities and colleges
24 (SUCs), government-owned and controlled corporations (GOCCs), government
25 financial institutions (GFIs), and local government units (LGUs), shall implement a
26 Green Public Procurement (GPP) Program to achieve sustainable consumption and
27 production in government procurement in accordance with the GPP Roadmap
28 established by the Government Procurement Policy Board (GPPB) for the purpose,
29 consistent with the governing principles of Republic Act No. 9184, or the Government
30 Procurement Reform Act.

31

32 **SEC. 5. Objectives of the Green Public Procurement (GPP) Program.** – The
33 GPP Program shall have the following objectives:

34

- 35 a) To promote the culture of making green, sustainable, and informed decisions
36 in government, especially in government procurement;
- 37 b) To require the Philippine Government Electronic Procurement
38 System(PHILGEPS) in coordination with the Procurement Service of the
39 Department of Budget and Management to identify all government agencies
40 procuring common-use supplies and equipment (CSE) and non-common use
41 supplies and equipment (non-CSE) identified by GPPB as part of the Green
42 Procurement Roadmap;
- 43 c) To promote the preferential use of green criteria in government procurement
44 whenever possible and practicable;
- 45 d) For the relevant government agencies to develop technical specifications for
46 CSE and non-CSE products, taking into account among others, the following
47 processes and principles:
- 48

- i. Development of a standard template consisting of scope, key environmental impact of a product in terms of its material composition, use and eventual disposal, product specifications, evidence, verification and references;
 - ii. Extensive research of GPP technical specifications, taking into account international and national specifications of countries with extensive GPP experience;
 - iii. Documentation of comments and feedback on the technical specifications of the various products;
 - iv. Conduct of environmental impact studies of a product in terms of its material composition, use, and eventual disposal; and
 - v. Inclusion of employment generation, safe working environment, and supply-chain management in the formulation of a long-term sustainability criteria.
- e) To establish and include green criteria or specifications developed by the GPPB in the project or product requirements of procuring entities; and
 - f) For the relevant government agencies to develop programs for manufacturers and suppliers of green and sustainable products and services for relevant government agencies.

SEC. 6. Functions of the Government Procurement Policy Board (GPPB).

– In addition to its existing functions, the GPPB shall perform the following:

- a) Protect the national interest in all matters affecting public procurement, giving due regard to the country's regional and international obligations;
- b) Ensure the incorporation of the concept of sustainability in the procurement activities of the government. The GPP Program shall be implemented in phases, taking into account the readiness of both the government agencies as well as green product suppliers to implement the program;
- c) Centralize the information on GPP guidelines and procedure, green criteria, green product listing of information and verification methods; relevant disciplines through human resource development, infrastructure, and institution building;
- d) Design and conduct capacity building and training programs for government procuring entities and green product suppliers and service providers, particularly the Micro, Small and Medium Enterprises (MSMEs) to encourage consistency in the delivery of green products and services and efficiency in implementing the GPP requirements;
- e) Develop incentive schemes, such as recognition or awards for GPP performing units to increase motivation and catalyze action for better performance and environmental stewardship; and
- f) Establish standard monitoring and evaluation mechanisms to measure the

SEC. 7. Submission of Plans and Reports. - All agencies shall submit their respective GPP Programs to the GPPB, the specific requirements and mechanisms of which shall be defined in the rules and regulations to be promulgated to implement this Act. The GPPB shall, in turn, submit an annual report to the Committee on Sustainable Development Goals of the House of Representatives and to the

1 Committee on Sustainable Development Goals, Innovation and Futures Thinking of
2 the Senate on the compliance of the different agencies with the provisions of this Act.

3
4 **SEC. 8. Third-party Verification.** - The GPPB shall identify competent third-
5 party verifiers that will assess the environmental soundness and sustainability of the
6 CSE and non-CSE that will be procured. All agencies of the government identified in
7 this Act are mandated to comply with the green criteria established by the GPPB, along
8 with the other technical specifications required by the agency for the particular
9 procurement, in accordance with the relevant provisions of RA No. 9184 and its IRR.

10
11 The GPPB shall provide a list of certified environmentally-sound and
12 sustainably produced products and services, and accredited testing centers and
13 manufacturers for reference of the agencies which shall be updated regularly by the
14 GPPB based on the established green criteria for specific goods and items included
15 in the GPP Program and Roadmap.

16
17 **SEC. 9. Capability-building of Government Agencies and Information,**
18 **Education and Communication (IEC) Awareness Programs.** - The GPPB shall
19 regularly implement capacity building and information, education and communication
20 programs to develop capacities and enhance awareness and understanding on the
21 implementation of the GPP Program. These programs will include the conduct and
22 provision of the following:

- 23 a) Training needs assessment of the entire public sector;
24 b) Relevant training programs and modules for all government agencies or
25 procuring entities;
26 c) Technical assistance and conduct of awareness programs for suppliers,
27 particularly the MSMEs; and
28 d) IEC awareness campaigns and programs for all government agencies or
29 procuring entities, MSMEs, and the general public.

30
31 **SEC. 10. Implementing Rules and Regulations.** - Within thirty (30) days from
32 the effectivity of this Act, the GPPB shall in coordination with the Commission on Audit
33 (COA) and the National Economic and Development Authority (NEDA), promulgate
34 and issue the necessary rules and regulations for the effective implementation of this
35 Act.

36
37 **SEC. 11. Separability Clause.** - If any portion of this Act is declared invalid or
38 unconstitutional, other provisions hereof shall remain in full force and effect.

39
40 **SEC. 12. Repealing Clause.** - All laws, decrees, orders, rules, and regulations
41 or other issuances or parts thereof inconsistent with the provisions of this Act are
42 hereby repealed or modified accordingly.

43
44 **SEC. 13. Effectivity.** - This Act shall take effect fifteen (15) days after its
45 publication in the Official Gazette or in a newspaper of general circulation.

46
47 *Approved,*