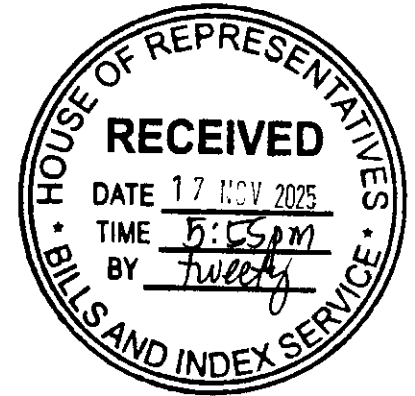




Republic of the Philippines
House of Representatives
Quezon City, Metro Manila



TWENTIETH CONGRESS
First Regular Session

HOUSE BILL NO. 6072

Introduced by **REPRESENTATIVE CHEENO MIGUEL D. ALMARIO**

EXPLANATORY NOTE

Section 9, Article II of the 1987 Constitution provides that "State shall promote a just and dynamic social order that will ensure the prosperity and independence of the nation and free the people from poverty through policies that provide adequate social services, promote full employment, a rising standard of living, and an improved quality of life for all.

The Assistance to Individuals in Crisis Situation (AICS) serves as a social safety net or a stop-gap mechanism to support the recovery of individuals and families from unexpected crises such as illness or death of a family member, natural and man-made disasters and other emergencies. Medical, educational, transportation and burial assistance are the types of financial assistance under the AICS. Also, material assistance (in the form of food and non-food items), psychosocial intervention and referral service are available. The AICS is delivered to individuals and families in crisis situations through the Department of Social Welfare and Development (DSWD) Crisis Intervention Unit (at the DSWD Central Office, Field Offices and Satellite Offices in provinces), which serve as action centers to immediately respond to their needs.

On June 2025, the DSWD reported that there were 6,208,946 clients served through AICS which is equivalent to 89.59% of the total target of 6,930,762. As to fund utilization, a total of 37.07 billion (97.08%) were obligated out of the Php 38.19 billion allotment. Of the said obligated amount, Php 33.72 billion (90.97%) were disbursed. This shows that DSWD has the capacity to effectively manage and deliver the services under the AICS program, provided additional plantilla positions shall be created as stated in this bill.

A version of this bill was passed in third reading during the 19th Congress, showing the resolve of the members of the House of Representatives to institutionalize the AICS Program.

Hence, the passage of this bill is earnestly sought.



CHEENO MIGUEL D. ALMARIO
Representative
2nd District, Davao Oriental



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TWENTIETH CONGRESS

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HOUSE BILL NO. 6072

Introduced by **REPRESENTATIVE CHEENO MIGUEL D. ALMARIO**

AN ACT

**INSTITUTIONALIZING THE ASSISTANCE TO INDIVIDUALS IN CRISIS
SITUATION PROGRAM OF THE DEPARTMENT OF SOCIAL WELFARE AND
DEVELOPMENT, PROVIDING PENALTIES FOR THE VIOLATION OF CERTAIN
UNLAWFUL ACTS, AND APPROPRIATING FUNDS THEREFOR**

SECTION 1. *Short Title.* – This Act shall be known as the “*Assistance to Individuals in Crisis Situation (AICS) Act of 2025.*”

SEC. 2. *Declaration of Policy.* – It is the policy of the State to promote a just and dynamic social order alleviating the plight of the poor through policies that provide adequate social services and raise the standard of living for the improved quality of life for all. Towards this end, the State shall provide assistance through projects, programs and services geared towards alleviating poverty and improving the quality of life of every Filipino, especially the marginalized sector, and disadvantaged individuals and families.

SEC. 3. *Definition of Terms.* – As used in this Act:

- a. *Assistive Devices and Technologies* refer to those whose primary purpose is to maintain or improve an individual’s functioning and independence to facilitate participation and to enhance overall well-being and help prevent

impairments and secondary health conditions. These include wheelchairs, prostheses, hearing aids, visual aids, and specialized computer software and hardware, or any advancement in technologies that increase mobility, hearing, vision, or communication capacities;

- b. *Burial assistance* refers to assistance to help defray funeral and related expenses, such as transfer of cadaver, burial site, and other related expenses incurred by the family of the deceased, with consideration to context, cultural, and religious backgrounds;
- c. *Case Management* refers to a process of assessing, planning, managing, coordinating and advocating for services and other interventions used by the Department of Social Welfare and Development (DSWD) to enable the qualified beneficiaries to improve their functioning by dealing with their difficulties in addressing their needs;
- d. *Crisis situation* refers to a condition of an individual in a stressful situation that impairs psychosocial functioning or participation in socio - economic activities, including access to education, work, and health care, that requires series of interventions to prevent further exposure to vulnerabilities, exploitation or abuse;
- e. *Disability support assistance* refers to the monetary support to cover the purchase of assistive products, technologies, provision of sign language interpreter, personal assistant, maintenance medicines and hygiene needs, life support equipment, and other needs of persons with disabilities;
- f. *Educational assistance* refers to financial assistance extended to elementary, high school, and college students to help defray school expenses and/or cost of sending students/children to school such as school fees augmentation, supplies, projects, allowance and other related expenses and to eradicate barriers to quality education, including those barriers faced by persons on account of their disabilities;
- g. *Financial assistance* refers to monetary support in the form of outright cash, guarantee letter, coupon, check or voucher that has monetary value, including burial assistance, transportation assistance, medical assistance, educational assistance, training assistance, food assistance, assistance for other support services and other allied assistance or physical aid such as food, clothing, and assistive devices and technologies;

- h. *Food assistance* refers to assistance to those in need due to human induced and natural calamities and those experiencing other forms of crisis or displacement, eviction, demolitions or requiring interventions for sector-specific support which include hot meals, food or meal allowance, or the cash equivalent of the required hot meals and/or food packs;
- i. *Guarantee letter* refers to a document duly approved and issued by the DSWD, which ensures the payment of the amount appearing on the document, that the beneficiary presents to any public or government owned or controlled hospitals or other entities and to any similar private entity that is willing to provide services on credit and enter into partnership agreement with DSWD;
- j. *Material and other assistance* refers to an assistance given to individuals in crisis by providing them non-food items, non-financial, and the likes, and may also include other professional assistance available in the DSWD, such as psycho- social support and legal consultation;
- k. *Medical assistance* refers to out-of-pocket expense in the form of coupon, stub, guarantee letter, promissory note or voucher that has monetary value, given directly to recipients or beneficiaries to be used to pay for hospitalization expenses, other medical treatments or procedures, as well as professional fees and consultation fees, for the purchase of drugs, medicines, goods or other services prescribed by the physician of a health facility for in- and out-patients;
- l. *Persons with disabilities* refer to those who have long-term physical, mental, intellectual or sensory impairments that hinder their full and effective participation in society on an equal basis with others, including cancer patients and persons living with cancer and cancer survivors under Republic Act No. 11215, otherwise known as "*National Integrated Cancer Control Act*" and persons with rare disease under Republic Act No. 10747, otherwise known as "*Rare Diseases Act of the Philippines*";
- m. *Target Beneficiaries* refer to individuals or families who are indigent, vulnerable, disadvantaged, or internally displaced persons or in crisis situation based on the assessment of the social workers of the DSWD; and
- n. *Transportation assistance* refers to the monetary support to cover the actual cost incurred on land, sea, and air travel, including travel insurance and

such other related expenses as facilitated by the social workers of the DSWD.

SEC. 4. *Assistance to Individuals in Crisis Situation (AICS).* – To effectively respond to the needs of the crisis, each qualified target beneficiary shall receive financial, medical, transportation, food, material assistance, and other assistance, to include disability support services including other professional assistance available in the DSWD, such as psychosocial support or intervention for dysfunctional families and their children who need trauma care and management, and legal consultation, based on the assessment of the social workers of the DSWD.

For purposes of this Act, the provision of medical assistance by the Department of Health (DOH) and its health facilities shall be harmonized with that being provided by the DSWD and other agencies. Towards this end, Republic Act No. 11463, also known as the *Malasakit Centers Act*, shall have suppletory effect for purposes of streamlining the grant of medical and financial assistance to eligible beneficiaries at the *Malasakit Centers*, and to prevent duplication in providing medical assistance to beneficiaries in crisis situation.

SEC. 5. *Type, Kind and Amount of Financial Assistance.* – The type, kind and amount of assistance that the target beneficiaries may receive are based on the assessment and recommendation of the social workers or authorized personnel of the DSWD, duly approved by their authorized officials. The transportation assistance of qualified target beneficiaries who come from geographically isolated and disadvantaged areas shall be considered.

In order to fully meet the medical needs of individuals in crisis situation, particularly persons with disabilities or people with special needs such as persons with spinal cord injury who need catheter and urine bag that entail additional costs, the DOH may provide the initial costing per type of disability for the effective assessment of social workers of the DSWD.

Aside from the regular AICS referral for other services such as legal services, psychosocial interventions, and admission to residential facilities or temporary shelter, referral system for financial assistance augmentation may be utilized by the DSWD.

Appropriate documentation as provided for in the DSWD AICS Guidelines shall support all disbursements of funds.

A social case study report is required of those whose assistance is higher than ten thousand pesos (P10,000.00).

SEC. 6. *Provision of Assistance Through Adoptive Means.* – The DSWD shall adopt means in order to efficiently, expeditiously and effectively deliver the financial and material assistance to the clients and communities needing assistance from the government, such as establishment of a mobile command center at the DSWD Central Office and in all regions, establishing an automated system of processing the request for assistance as well as the releasing of the assistance to the beneficiaries, and building a unified information system, payment for the necessary service fees or financial charges for the delivery of assistance, and others.

SEC. 7. *Case Management System.* – There shall be established a case management system to improve service delivery of the AICS to the qualified beneficiaries.

In keeping with the principle of equitable access, and ensuring that access to the AICS is maximized, a mechanism for real-time data sharing between the DSWD and the LGUs shall be institutionalized, subject to the statutory limitations under the Data Privacy Act of 2012. Under this mechanism, concerned agencies and LGUs may share information from a centralized database in order to identify the assistance given to a qualified beneficiary, for purposes of assistance augmentation and to prevent a possible abuse of the assistance given to those in crisis situations.

SEC 8. *Crisis Intervention Program Management Office (CIPMO).* – A Crisis Intervention Program Management Office is created at the Central Office of the Department of Social Welfare and Development. The office shall monitor and evaluate the implementation of AICS Program and prepare the monitoring and evaluation report for submission to the Secretary of the DSWD. The monitoring and evaluation report must be available and accessible to any stakeholder at the national, regional, and local levels.

SEC. 9. *Additional Plantilla Positions.* – The DSWD shall create the required plantilla and staffing pattern necessary for the implementation of this Act, in coordination with the Department of Budget and Management and the Civil Service Commission.

SEC. 10. *Personnel Complement.* – The CIPMO Central Office, the Crisis Intervention Sections, and the Social Welfare and Development Satellite Offices that implement AICS programs shall be adequately staffed by licensed social workers and support staff. The CIPMO program director at the Central Office and the regional directors in the field offices shall appoint and assign the necessary personnel for the effective

implementation of the AICS program.

SEC. 11. *Unlawful Acts and Penalties.* - It shall be unlawful for any individual or organization to:

- a. Defraud the government by issuing or presenting falsified or misleading documents, or using false pretenses or other fraudulent acts to acquire the assistance provided under this Act;
- b. Coerce, invite, encourage or assist persons to seek assistance from the DSWD for purposes of acquiring from the beneficiary a portion of the assistance, before or after the receipt of assistance;
- c. Mislead an individual or group to join, pay or cooperate with a group falsely representing connection or affiliation with DSWD or falsely promising priority in the processing of assistance.

Any person, group or organization who commits any of the foregoing unlawful acts shall be punished by imprisonment of not less than one (1) year but not more than six (6) years and a fine of not less than but not more than double the amount of the assistance, at the discretion of the court. If the offender is an organization, the president, manager, or any officer of the organization who participated in the commission of the acts enumerated above or benefited therefrom, or both, shall be held liable.

Conspiracy to commit the foregoing unlawful acts shall be penalized by the same penalty prescribed under this Section.

In all circumstances, the government shall be authorized to prosecute or to file cases on behalf of the private individual defrauded and damaged by the aforementioned acts.

Any person who was coerced, invited, encouraged or misled while committing the crimes above, or any person who has witnessed or has knowledge or information on the commission of the crime and has testified or is testifying or about to testify before any judicial or quasi-judicial body, or before any investigating authority, may be admitted into the witness protection program, Provided, that to become a state witness for this crime, he/she shall not be the most guilty.

SEC. 12. *Joint Congressional Oversight Committee.* – A congressional oversight committee is constituted to monitor, set the overall framework, and review the implementation of this Act. The committee shall determine the inherent weaknesses in the law and recommend necessary remedial legislation or executive measures.

The oversight committee is composed of five (5) Senators and five (5) Representatives to be appointed by the Senate President and the Speaker of the House of Representatives, respectively, and co-chaired by the Chairpersons of the Committee on Social Justice, Welfare and Rural Development of the Senate and the Committee on Social Services of the House of Representatives.

For purposes of determining remedial legislation, the oversight committee shall, within three (3) years after the effectivity of this Act, conduct a review which shall include a systematic evaluation of the impact of this Act, accomplishments of the program, and the performance of the implementing agencies.

SEC. 13. *Implementing Rules and Regulations.* – Within six (6) months from the effectivity of this Act, the Secretary of the DSWD in consultation with the Secretary of the DOH and the Commission on Audit (COA), shall promulgate the necessary rules and regulations to carry out the provisions of this Act.

SEC. 14. *Appropriations.* – The amount necessary for the initial implementation of this Act shall be charged against the current year's appropriations of DSWD. Thereafter, such sum as may be necessary for the continued implementation of this Act shall be included in the annual General Appropriations Act, including the payment for the necessary service fees, financial charges, or administrative cost, and capital outlay for the establishment of the necessary offices for the delivery of assistance.

SEC. 15. *Separability Clause.* – If any provision or part of this Act is held invalid or unconstitutional, the remaining parts or provisions not affected shall remain in full force and effect.

SEC. 16. *Repealing Clause.* – All laws, presidential decrees or issuances, executive orders, letter of instructions, administrative orders, rules, and regulations or parts thereof contrary to or inconsistent with the provisions of this Act are amended, repealed, or modified accordingly.

SEC. 17. *Effectivity.* – This Act shall take effect fifteen (15) days after its publication in the Official Gazette or in a national newspaper of general circulation.

Approved,