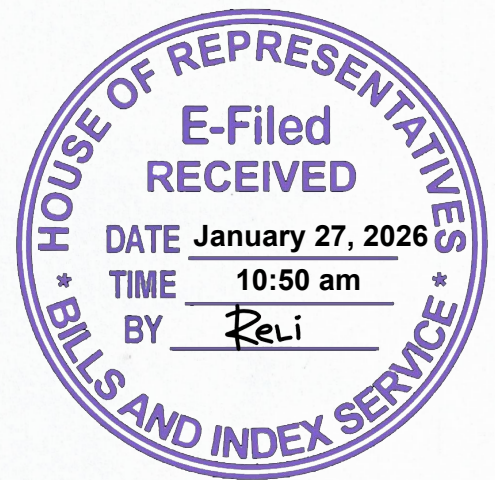


Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City, Metro Manila

TWENTIETH CONGRESS
First Regular Session

House Bill No. **7389**



INTRODUCED BY REPRESENTATIVES RALPH WENDEL P. TULFO
AND JOCELYN P. TULFO

AN ACT MANDATING THE FULL DISCLOSURE OF GOVERNMENT
TRANSACTIONS THROUGH THE ESTABLISHMENT OF A DIGITAL BUDGET
PORTAL TO ENHANCE TRANSPARENCY, ACCOUNTABILITY, AND PUBLIC
PARTICIPATION IN THE PHILIPPINE BUDGET PROCESS

EXPLANATORY NOTE

Article II, Section 27 of the 1987 Philippine Constitution mandates the State to maintain honesty and integrity in the public service and take positive and effective measures against graft and corruption. In addition, Section 28 declares that, subject to reasonable conditions prescribed by law, the State adopts and implements a policy of full public disclosure of all its transactions involving public interest.

With the enactment of the 2026 General Appropriations Act, the government shall demonstrate its capacity to deliver genuine reforms by ensuring that public funds will be utilized with discipline and integrity. There may have been progress in the recent budget process, considering the more transparent budget deliberations and more detailed agency justifications. However, there is a need for these improvements to be institutionalized throughout the budget cycle from procurement and project

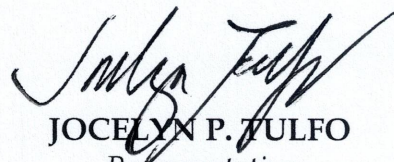
selection to monitoring and evaluation as government's commitment to transparency which shall be results-, trust-, and democracy-driven.¹

This bill aims to institutionalize the "Citizen Access and Disclosure of Expenditures for National Accountability" or CADENA, a digital budget portal which shall serve as the official and publicly accessible portal for all public budget data. It shall uphold transparency, accountability, and good governance in the management and disbursement of public funds by establishing a digital platform that provides timely, accurate, tamper-resistant, interoperable, and traceable publication of government budget transactions. Further, the system shall guarantee that all government appropriations, disbursements, procurements, and expenditures are disclosed and made publicly accessible to citizens and oversight institutions. Therefore, maintaining honesty and integrity in public service, adopting effective measures against graft and corruption, and institutionalizing public disclosure through open, verifiable, and citizen-accessible digital systems.

In view of the foregoing, the urgent passing of this bill is earnestly sought.



RALPH WENDEL P. TULFO
Representative
2nd District of Quezon City



JOCELYN P. TULFO
Representative
ACT-CIS Partylist

¹ "2026 national budget tests government's will to reform", *MANILA BULLETIN*, 5 Jan 2026, <https://mb.com.ph/2026/01/06/2026-national-budget-tests-governments-will-to-reform>.

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PARTICIPATION IN THE PHILIPPINE BUDGET PROCESS**

*Be it enacted by the Senate and House of Representatives of the Philippines, in Congress
assembled:*

1 **SECTION 1. *Short Title.*** – This Act shall be known as the “CADENA Act”.

2
3 **SEC. 2. *Declaration of Policy.*** – It is the policy of the State to uphold
4 transparency, accountability, and good governance in the management and
5 disbursement of public funds. The State shall maintain honesty and integrity in public
6 service, adopt effective measures against graft and corruption, and institutionalize
7 public disclosure through open, verifiable, and citizen-accessible digital systems. To
8 this end, and government shall establish a digital platform that provides timely,
9 accurate, tamper-resistant, interoperable, and traceable publication of government
10 budget transactions. The system shall guarantee that all government appropriations,
11 disbursements, procurements, and expenditures are disclosed and made publicly
12 accessible to citizens and oversight institutions.

1 In pursuit of a forward-looking, resilient, and future-ready governance
2 framework, the State shall apply futures thinking and anticipatory governance in the
3 design, implementation, and continuous enhancement of digital budget disclosure
4 systems. This approach ensures adaptability to emerging technologies, long-term risk,
5 evolving public needs, and potential societal impacts.

6
7 **SEC. 3. *Definition of terms.*** – As used in this Act:
8

9 (a) *Budget Process* refers to the entire cycle of planning, legislation, execution,
10 and accountability through which public funds are proposed, authorized, released,
11 disbursed, and reported;

12 (b) *Citizen Access and Disclosure of Expenditures for National Accountability*
13 (*CADENA*) refers to the digital budget portal established under this Act to serve as
14 the official and publicly accessible portal for all public budget data;

15 (c) *Cryptographic* refers to the use of mathematical methods or algorithms to
16 secure and verify digital data or transactions, ensuring their integrity and authenticity;

17 (d) *Data Embassy* refers to a secure server or storage facility located outside the
18 Philippines but placed under Philippine ownership, jurisdiction, and control, for data
19 backup and continuity of critical fiscal systems;

20 (e) *Data Integrity* refers to the accuracy, consistency, and reliability of data
21 throughout its life-cycle, ensuring that public fiscal information has not been altered
22 or tampered with after its creation;

23 (f) *Data Minimization* refers to the principle that only the data and information
24 necessary, relevant, and proportionate to the purpose of disclosure or processing shall
25 be collected, recorded, and published;

26 (g) *Data Sovereignty* refers to the principle that all public budget data under this
27 Act shall remain the property of the Filipino people, held in trust by the State, and
28 governed by Philippine laws on data protection, privacy, and national security;

1 (h) *Digital Budget Portal* refers to a digital platform that records, organizes, and
2 publishes government transactions and documents in an open-source, interoperable,
3 tamper-resistant, and structured digital format;

4 (i) *Digital Signature* refers to an electronic method of authentication using
5 encryption or cryptographic algorithms that validates the identity of the sender or
6 author of a digital record and ensures non-repudiation of published transactions;

7 (j) *Disclosure* refers to the process of recording, certifying, and publishing public
8 budget data under this Act in a manner that ensures accuracy, authenticity, time-
9 stamping, and public accessibility in structured digital formats, for the purpose of
10 promoting transparency, accountability, and citizen participation in governance;

11 (k) *Distributed Ledger Technology* refers to a shared database architecture that
12 records transactions across multiple nodes or locations to ensure verifiability and
13 resistance to tampering;

14 (l) *Interoperability* refers to the capability of different systems, platforms, or
15 technologies to exchange, interpret, and use information in a coordinated and secure
16 manner, consistent with established standards;

17 (m) *Mirror Site* refers to an accredited independent copy or parallel instance of
18 the CADENA, maintained by non-government organizations, media institutions, or
19 universities to provide redundancy, temper-resistant, and continuous public access to
20 official data;

21 (n) *Open Application Programming Interface (API)* refers to a publicly
22 documented software interface that allows authorized users, systems, or developers
23 to access, retrieve, or submit data from the CADENA under defined security, privacy,
24 and access controls;

25 (o) *Open-source* refers to software or technology whose source code is publicly
26 accessible, allowing anyone to inspect, use, modify, and distribute it;

27 (p) *Publicly Accessible* refers to the state or condition in which data, records, or
28 documents are made available to the general public through an online platform
29 without need for prior authorization, ensuring that any individual may freely view,
30 search, download, verify, and analyze such information in a structured digital format;

1 (q) *Public Budget Data* refers to all information; documents, datasets, and
2 transaction records generated or required to be disclosed under Section 5 of this Act,
3 covering all phases of the national budget cycle from preparation and legislation to
4 execution and accountability;

5 (r) *Record and Publish* refers to the process of uploading or encoding, certifying,
6 and making public budget data available through the official disclosure platform
7 prescribed under this Act, in accordance with the timeframes, formats, and
8 authentication standards provided in the implementing rules and regulations (IRR);

9 (s) *Redundancy* refers to the establishment of multiple, independent systems or
10 data copies to ensure data preservation, reliability, and continuity of public access in
11 case of system failure or disruption;

12 (t) *Responsible Agency and Accountable Officer* refers to the government entity and
13 designated official identified as responsible for the certification, recording, and
14 publication of specific categories of public budget data;

15 (u) *Structured Digital Format* refers to a machine-readable data format that
16 complies with open data standards, such as CSV, JSON, or XML and allows
17 automated processing, analysis, and interoperability among information systems;

18 (v) *Tamper-resistant* refers to the property of a record or system that makes any
19 unauthorized alteration, deletion, or manipulation of recorded data extremely
20 difficult through technological and operational safeguards, including, but not limited
21 to, cryptographic protections, secure key management, hardware security modules,
22 redundancy and access controls, such that any attempt at tampering would be
23 prohibitively costly, detectable, and would leave measurable forensic evidence; and

24 (w) *Unified Accounts Code Structure (UACS)* refers to the government-wide
25 coding framework prescribed by the Department of Budget and Management (DBM),
26 in coordination with the Department of Finance (DOF) and the Commission on Audit
27 (COA), that provides a unified and consistent classification system for budgeting,
28 accounting, and auditing of government transactions. It serves as the standard
29 reference for identifying the source, purpose, and use of public funds across all phases
30 of the national budget cycle.

1
2 **SEC. 4. Coverage.** - This Act shall apply to all National Government
3 departments, bureaus offices, agencies, and other instrumentalities, including
4 government-owned or -controlled corporations (GOCCs), and their subsidiaries.
5

6 The Act shall likewise apply to all projects and programs funded through
7 public-private partnerships (PPPs) or foreign-assisted programs insofar as they
8 utilize, disburse, or account for public funds through national government agencies
9 or mechanisms.
10

11 Local government units (LGUs) are not covered by this Act but are encouraged
12 to adopt similar mechanisms consistent with the principles and standards established
13 under this Act, to strengthen fiscal transparency, participatory governance, and public
14 accountability at the local level.
15

16 **SEC. 5. Disclosure of Public Budget Data.** - All National Government entities
17 are hereby mandated to record and publish in the CADENA the data and information
18 found in every document relating to the national government budget process to
19 facilitate public scrutiny and ensure transparency in budget planning and
20 preparation, budget legislation and authorization, budget execution and fund
21 management, procurement process and contract management, and revenue collection
22 and generation. For this purpose, the data from the following documents and such
23 other documents as may be determined by the National Budget Transparency and
24 Accountability Council (NBTAC) shall be disclosed and published in accordance with
25 this Act:
26
27
28
29
30

Type of Document	Responsible Agency
(a) Budget Preparation Documents	
(1) Budget Call	Department of Budget and Management (DBM)
(2) All versions of Budget Preparation Forms submitted by agencies through the Online Submission of Budget Proposal (OSBP) Portal	Concerned line agencies, consolidated by DBM
(3) National Expenditure Program (NEP)	DBM
(4) Budget of Expenditures and Sources of Financing (BESF)	DBM
(5) President's Budget Message	DBM / Office of the President
(b) Budget Legislation Documents	
(1) General Appropriations Bill (GAB) versions	House of Representatives (HOR) and Senate of the Philippines (Senate)
(2) Committee Reports	HOR and Senate
(3) Individual, Committee, and Bicameral Amendments with identified proponents	HOR and Senate
(4) Bicameral Conference Committee Report	HOR and Senate
(5) President's Veto Message	DBM / Office of the President
(6) General Appropriations Act (GAA)	DBM
(c) Budget Execution and Fund Release Documents	
(1) Agency-level Budget Execution Documents	Concerned Agencies

(2) National Budget Circular (NBC) with Agency Budget Matrix (ABM)	DBM
(3) Allotment Release Orders (SAROs)	DBM
(4) Notices of Cash Allocation (NCAs)	DBM
(5) Other Fund Release Documents (including Cash Disbursements Ceilings (COCs). Authority (MYCA), and other similar issuances)	DBM/ Bureau of Treasury (BTr)
(6) Fund Release Receipts	Concerned agencies
(7) Registry of Allotments, Obligations, and Disbursements (RAOD)	Concerned agencies
(8) Disbursement Vouchers	Concerned agencies
(9) Fund Utilization Reports	Concerned agencies/DBM
(d) Infrastructure and Procurement-Related Documents	
(1) Program of Works	Procuring entities
(2) Bill of Quantities	Procuring entities
(3) Detailed Unit Price Analysis	Procuring entities
(4) Bid Announcements and Invitations to Bid	Procuring entities
(5) Request for Expressions of Interest	Procuring entities
(6) Technical and Financial Evaluation	Procuring entities
(7) Abstract of Bids	Procuring entities
(8) Project eligibility documents including beneficial ownership disclosures, certifications of good standing, permits, and clearances	Procuring entities
(9) Notices of Award and Notices to proceed	Procuring entities
(10) Contracts and Purchase Orders	Procuring entities

(11) Performance and Warranty Security Documents	Procuring entities
(12) Advanced Payment/Mobilization Fee Receipt	Procuring entities
(13) Milestone Billings and Progress Billings	Procuring entities
(14) Inspection and Acceptance Reports	Procuring entities
(15) Delivery Receipts	Procuring entities
(16) Disbursement Vouchers and Completion Certificates	Procuring entities
(17) Other related documents pursuant to Republic Act No. 12009 or the New Government Procurement Act	As prescribed in the IRR
(e) Budget Accountability Documents	
(1) Agency Performance Review Reports and Budget and Financial Accountability Forms (BFARs)	DBM/Concerned agencies
(2) Agency Financial Statements	Concerned agencies/COA
(3) COA Annual Audit Reports	COA
(4) Audit Observation Memorandums	COA
(5) Agency Action Plan and Status of Implementation (AAPSI)	Concerned agencies/COA
(6) Statement of Appropriations, Allotments, Obligations, and Disbursements and Balances (SAAODB)	Concerned agencies
(7) All Civil Service Commission (CSC) - DBM - COA Circulars	Concerned agency CSC/DBM/COA

(8) Records of oversight hearings, performance audits, and corrective action reports	Congress/COA/ Concerned agencies
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The NBTAC may determine additional documents for which other public budget data should be disclosed under this Act, without prejudice to other disclosures necessary to promote transparency, accountability, and citizen participation in the budget process.

Data and information required to be disclosed under this section, as derived from the documents enumerated herein. shall hereafter be referred to as "Public Budget Data". All Public Budget Data shall be digitally certified and presented in a structured digital format, in accordance with the standards to be prescribed by the NBTAC, ensuring that every allocation. transaction, or transfer is easily searchable. traceable, and analyzable by the public.

For each type of listed document, the IRR shall clearly identify the responsible agency or office, as well as the designated accountable officer, for the disclosure of public budget data under this Act. For procurement-related documents under subsection(d), the designated accountable officer shall be the Head of the Procuring Entity (HoPE).

All required public budget data in the listed documents shall be disclosed by the designated accountable officer within seven (7) working days from the date of approval, official issuance, receipt of the concerned agency, completion, or generation of the document, whichever is applicable. All corrections or updates shall be versioned in a manner that retains previous entries to ensure data traceability, auditability, and accountability.

1 Disclosures shall include linkage identifiers or references sufficient to trace
2 each appropriation, obligation, and disbursement to the corresponding final payee,
3 contractor, or beneficiary program, using the Unified Accounts Code Structure
4 (UACS) and other interoperable tagging standards.

5
6 Beyond document publication, agencies shall ensure that budget-cycle datasets
7 are interlinked and reconcilable. allowing citizens to trace the full flow of funds from
8 authorization to actual expenditure and results achieved.

9
10 The disclosure requirement under this Act shall not apply to specific data fields
11 within documents whose publication would compromise national defense or security,
12 or violate the Republic Act No. 10173 or the Data Privacy Act of 2012, as determined
13 by the NBTAC in consultation with the National Privacy Commission and other
14 appropriate agencies: *Provided*, That the provisions of Republic Act No. 10173, shall
15 not be invoked to restrict or delay the disclosure of public budget data, as public
16 expenditure, contract, and supplier information shall not be deemed personal data.

17
18 Nothing in this Act shall be construed to diminish, restrict, or otherwise limit
19 existing transparency and disclosure obligations under other laws, rules, and
20 regulations.

21
22 **SEC. 6. Data Quality Standards.** – The NBTAC shall determine data quality,
23 formatting, and metadata standards for the CADENA to ensure completeness.
24 consistency, searchability, and interoperability across agencies, enabling cross-
25 referencing through standard coding systems such as the UACS.

26
27 The IRR shall ensure that the CADENA aligns with the standards of existing
28 transparency systems of the DBM, COA, and other agencies toward a unified,
29 interoperable, and open public financial data framework.

1 **SEC. 7. *Establishment of the CADENA.*** – The CADENA shall serve as the
2 official and publicly accessible portal for all public budget data required under this
3 Act.

4
5 The CADENA shall be the primary access point through which the public may
6 freely access, search, and download public budget data in open-source, interoperable,
7 tamper-resistant, and structured digital format. It shall provide features that promote
8 transparency, accountability, and citizen participation, subject to tiered-access
9 controls to protect personal data and national security information.

10
11 The CADENA shall be developed using distributed ledger technology
12 including, but not limited to, blockchain, secure data integrity technology, or other
13 technology that conforms with the standards and features prescribed under Section 8
14 of this Act. The NBTAC shall, at intervals of not more than three (3) years, review and
15 recommend the adoption of alternative or emerging technologies.

16
17 The CADENA shall interface with existing government systems including, but
18 not limited to, the Integrated Financial Management Information System (IFMIS),
19 Budget and Treasury Management System (BTMS), Philippine Government
20 Electronic Procurement System (PhilGEPS), and other platforms through
21 standardized Application Programming Interfaces (APIs) or newer technologies.
22 These systems shall maintain parallel operation during transition periods as specified
23 by the NBTAC.

24
25 **SEC. 8. *Core Features of the CADENA.*** – The CADENA shall be designed to
26 promote transparency and accountability in all phases of the national budget cycle. It
27 shall, at a minimum, have the following features:

1 (a) Data Integrity and Authenticity – All published records shall bear digital
2 and non-repudiable signatures, timestamps, and metadata ensuring verifiable origin
3 and traceability;

4 (b) Transparency and Accessibility – All budget records and reports shall be
5 made available through public dashboards and open APIs in structured digital
6 formats for real-time access, visualization, and reuse, subject to tiered access controls
7 to protect personal data and privileged information;

8 (c) Redundancy and Oversight – Independent mirror sites, hosted by qualified
9 and accredited institutions, including government agencies, the private sector, civil
10 society, and the academe, and other third-party audit mechanisms shall be established
11 to safeguard against data loss, tampering, and concentration of control and strengthen
12 mutual oversight and institutional accountability;

13 (d) Traceability Across the Budget Cycle – The system shall maintain a
14 structured audit trail linking each stage of the budget process from call and approval
15 to release, procurement, and liquidation, identifying the responsible committee or
16 agency at each decision point, while observing data minimization and purpose
17 limitation under applicable privacy laws. The CADENA shall display all budget
18 records without alteration and shall ensure that all documents, dashboards, public
19 data sets, and APIs reflect the complete national budget cycle;

20 (e) Programmability and Process Validation – The CADENA may employ rule-
21 based or automated validation tools to ensure compliance with budgetary laws, detect
22 irregularities, and flag inconsistencies for oversight review, without substituting or
23 interfering with lawful approval procedures;

24 (f) Security and Resilience - The system shall employ encryption, redundancy,
25 access controls, and disaster recovery protocols that comply with international
26 cybersecurity standards;

27 (g) Interoperability and Open Standards – The CADENA shall adopt open-
28 source, technology-neutral frameworks and ensure compatibility with existing and
29 future government information systems. It shall be designed for integration with other
30 fully secured national digital platforms to allow seamless data exchange,

1 interoperability, and unified public access. The CADENA shall likewise be accessible
2 to the general public through its own portal and/or other government portals to
3 promote ease of use, transparency, and citizen engagement;

4 (h) Auditability – The system shall maintain verifiable activity logs accessible
5 to the COA and other public auditors and civil society organizations duly authorized
6 by the NBTAC for post-factum review, without exposing personal or security-
7 sensitive information on public endpoints;

8 (i) Citizen Feedback and Participation – The CADENA shall include real-time
9 channels for citizens and civil society organizations to report, track, and receive
10 acknowledgment of verified discrepancies or irregularities in published data. Each
11 report shall be logged, traceable, and subject to timely resolution by the concerned
12 agency;

13 (j) Scalability and Performance – The system shall be designed to handle high
14 transaction volumes, ensure continuity of operations during peak usage, and include
15 forward-looking capacity planning sufficient to accommodate at least ten (10) years of
16 projected data growth and system demand; and

17 (k) Outcome-based Metrics – The system shall include performance
18 dashboards linking budget disbursements to outputs and outcomes, allowing public
19 tracking of agency performance and corrective actions.

20
21 **SEC. 9. Data Sovereignty and Custodianship.** – All fiscal data collected and
22 processed under this Act are property of the Filipino people, held in trust by the State.

23
24 The Department of Information and Communications Technology (DICT) shall
25 serve as primary data custodian, responsible for ensuring lawful access, integrity and
26 long term preservation of such data.

27
28 The exercise of data sovereignty shall be understood as the State's control and
29 lawful access over public data through secure and verifiable systems consistent with
30 Philippine jurisdiction and regulatory standards.

1
2 All hosting and data infrastructure utilized under this Act shall remain under
3 the lawful control, access, and regulatory supervision of the Philippine Government,
4 in accordance with the applicable data governance, cybersecurity, and privacy
5 regulations of DICT and the National Privacy Commission (NPC): *Provided, That the*
6 *State, in coordination with the country having jurisdiction over the data center*
7 *infrastructure, may establish or designate a Data Embassy during the pilot or initial*
8 *implementation phases: Provided, further, That full domestic hosting shall be achieved*
9 *upon nationwide implementation.*

10
11 This provision affirms that Philippine data sovereignty is a non-delegable
12 national function, and that any extraterritorial hosting shall be treated strictly as a
13 contingency measure in support, not in lieu of, local infrastructure self-sufficiency.

14 All third-party providers, developers, and service contractors engaged in the
15 design, operation or maintenance of the CADENA or any component digital system
16 supporting government transactions shall be deemed entities imbued with public
17 interest and must comply with the governance standards set by the Securities and
18 Exchange Commission in accordance with Republic Act No. 11232, or the "Revised
19 Corporation Code of the Philippines".

20
21 **SEC. 10. National Budget Transparency and Accountability Council.** – There
22 is hereby created a NBTAC to oversee the implementation, audit, and continuous
23 improvement of the CADENA and related mechanisms under this Act.

24
25 The NBTAC shall be composed of:

- 26
27 (a) The Secretary of the DICT, Co-chairperson;
28 (b) The Secretary of the DBM, Co-chairperson;
29 (c) The Chairperson of the COA, Member;
30 (d) The Secretary of the Department of Justice (DOJ), Member;

1 (e) The Secretary of the DOF, Member; and

2 (f) Four (4) citizen representatives, to be appointed by the President upon joint
3 recommendation of the DICT and DBM, through an open and transparent
4 selection process, representing the following:

5
6 (1) Civil society organizations engaged in budget transparency, fiscal openness,
7 or participatory governance;

8 (2) Academic or research institutions with expertise in public finance, data
9 analytics, or digital governance;

10 (3) The media, particularly those with a track record in investigative
11 journalism, data reporting, or governance advocacy; and

12 (4) The business and technology sector.
13

14 The citizen members shall serve for a term of three (3) years, and may be
15 reappointed for one (1) additional term.
16

17 The NBTAC shall meet at least once every quarter or as often as necessary to
18 effectively discharge its functions under this Act. All regular and special meetings
19 shall be conducted in a transparent and publicly accessible manner, subject to the
20 provisions of this Act and applicable laws.
21

22 A dedicated Program Management Office (PMO) for CADENA
23 implementation shall be established under DICT, adequately staffed with technical,
24 procurement, change management, and project management specialists. It shall also
25 serve as the secretariat for the NBTAC.
26

27 **SEC. 11. *Functions of the NBTAC.*** – It shall:
28

29 (a) Formulate and approve policies, data standards, interoperability protocols,
30 and governance guidelines for the CADENA;

1 (b) Oversee the IRR of this Act;

2 (c) Oversee compliance and performance audits of the system and its
3 accredited independent mirror sites;

4 (d) Ensure that all transparency mechanisms remain open-source, secure, and
5 citizen-accessible;

6 (e) Issue periodic reports to Congress and the President on the state of budget
7 transparency and recommend improvements;

8 (f) Monitor and evaluate the compliance of agencies covered under Section 5 of
9 this Act, and issue notices of non-compliance and warning to an erring and/or
10 noncomplying public official or employee;

11 (g) Initiate investigation, *motu proprio* or upon receipt of a complaint, and refer
12 the same to the CSC or the Office of the Ombudsman, or file cases for violations of this
13 Act;

14 (h) Engage relevant stakeholders in consultative and advisory capacities, when
15 necessary, without expanding the formal membership of the NBTAC;

16 (i) Ensure that all regular and special meetings of the NBTAC are publicly
17 accessible through live streaming and archiving via recognized streaming platforms
18 or government broadcasting channels, except when discussions involve matters of
19 national security or personal data protection, in which case minutes shall still be
20 published in summary form within seven (7) working days; and

21 (j) Perform such other functions necessary to carry out the provisions of this
22 Act.

23
24 **SEC. 12. *Implementation Timeline.*** – The establishment and operationalization
25 of CADENA shall be in phases, ensuring that transparency mechanisms are rolled out
26 in a manner consistent with agency readiness, data integrity, and fiscal process
27 priorities, as follows:

28 (a) Phase 1 – Immediate Disclosure through Agency Websites. Within nine (9)
29 months from the effectivity of this Act, all National Government departments,
30 bureaus, offices, agencies, and instrumentalities shall record and publish in their

1 respective official websites all public documents referred to under Section 5 of this
2 Act: *Provided*, That during this phase, the publication requirement for Infrastructure
3 and Procurement-Related Documents under Section 5(d) shall apply only to projects
4 or contracts with an approved cost exceeding Two million pesos (P2,000.000).

5
6 All published documents shall be in digitally structured format, searchable,
7 and officially certified. All agency disclosure systems shall adopt interoperable
8 formats to facilitate continuity and integration.

9
10 (b) Phase 2 – Integration with Top Spending Agencies. Within twenty-four (24)
11 months from the effectivity of this Act, the CADENA shall be deployed and fully
12 integrated with the financial management, accounting, and procurement systems of
13 top-spending agencies identified by the NBTAC, including, but not limited to, the
14 Department of Education (DepEd), the Department of Public Works and Highways
15 (DPWH), Department of Health (DOH), Department of the Interior and Local
16 Government (DILG), and the Department of Transportation (DOTr).

17
18 During this phase, these agencies shall record and publish all documents
19 enumerated under Section 5 in open-source, interoperable, tamper-resistant, and in
20 structured digital format. including all Infrastructure and Procurement-Related
21 Documents under Section 5(d), regardless of project cost, through the CADENA.

22
23 The DICT, in coordination with the National Privacy Commission (NPC), shall
24 ensure that privacy-impact assessments, cybersecurity protocols, and data-
25 classification standards are in place prior to full deployment of the CADENA within
26 these agencies.

27
28 (c) Phase 3 – Full Government-Wide Implementation. Within three (3) years
29 from the effectivity of this Act, the CADENA shall be expanded to cover all other
30 national government agencies, GOCCs, and their subsidiaries. All National

Government departments, agencies, GOCCs, and other covered entities shall fully comply with the disclosure requirements under Section 5, through CADENA, including the disclosure of all Infrastructure and Procurement Related Documents under Section 5(d) of this Act for all projects, regardless of amount or classification. Nothing in this section shall preclude any department, agency, or GOCC from complying with the requirements of this Act ahead of schedule or from undertaking parallel implementation of succeeding phases.

SEC. 13. *Capacity-Building and Technical Support.* - During the initial implementation period, the DICT shall provide capacity-building programs, systems integration assistance, and technical support to ensure the readiness of all covered entities for full adoption of the CADENA.

DICT, DBM, and DILG may provide technical assistance, shared hosting infrastructure, and training to LGUs that voluntarily adopt the CADENA or develop similar systems.

SEC. 14. *Progress Reports.* - The DICT shall submit to the Joint Congressional Oversight Committee (JCOC) a written progress report within sixty (60) working days after the conclusion of each implementation phase of this Act.

The report shall include, at a minimum, the following:

(a) Agency Compliance Levels - The percentage of required documents and structured digital records disclosed by covered entities within prescribed timelines;

(b) System Performance - Metrics on the CADENA uptime, posting speed, interoperability, and cybersecurity safeguards, including results of independent audits conducted under this Act;

(c) Citizen Access and Participation - Data on unique users, frequency of public access, number of downloads, citizen feedback submissions, and government response actions;

1 (d) Governance and Oversight Metrics - Reports on NBTAC activities,
2 meetings, and decisions relating to budget transparency, data integrity, and open-
3 source collaboration;

4 (e) Challenges Encountered - Technical, institutional, budgetary, or legal
5 barriers to compliance, and recommended solutions; and

6 (f) Recommendations - Proposed measures to strengthen transparency,
7 accountability, data security, and citizen engagement.

8
9 All progress reports and accompanying datasets shall be published in open,
10 structured digital formats through the CADENA, mirrored by accredited independent
11 institutions and civil-society partners for public verification and long-term archival.

12
13 **SEC. 15. Evidentiary Value of CADENA Records.** - All records, data, and
14 transactions stored in CADENA shall be considered *prima facie* evidence of the facts
15 stated therein and shall be admissible in all judicial, quasi-judicial, and administrative
16 proceedings: *Provided*, That the record:

17
18 (a) Bears a digital timestamp;

19 (b) Is cryptographically signed or verified through the digital portal; and

20 (c) Has not been altered without authorization. as verified by CADENA's
21 integrity controls.

22
23 **SEC. 16. Administrative Penalties.** - Any public official or employee who
24 performs or causes the performance of the following acts shall be liable:

25
26 (a) Failure to disclosure the required public budget data within seven (7)
27 working days from the date of approval, official issuance, receipt by the concerned
28 agency, or completion or generation of the document or work, whichever is
29 applicable; and

1 (b) Issuance, approval, or implementation of policies, rules and regulations
2 that are manifestly contrary or intended to circumvent the provisions of this Act, or
3 obstructs or interferes with the publication, audit, or verification of information under
4 CADENA.

5
6 Any violation of the preceding actions shall warrant the following penalties
7 and liabilities:

8
9 (a) First Offense. Administrative penalty of reprimand or up to six (6) months
10 suspension from the service.

11 (b) Second Offense. Administrative penalty of dismissal from the service and
12 perpetual disqualification from holding office.

13
14 In cases where no specific officer, employee, or unit is designated as
15 responsible for the submission, publication, or safekeeping of documents required
16 under this Act, the HoPE shall be presumed responsible and held administratively
17 liable under applicable laws.

18
19 Non-compliance detected through CADENA shall trigger automatic referral to
20 the CSC and the Ombudsman. Quarterly compliance dashboards shall be publicly
21 displayed.

22
23 **SEC. 17. Penal Provisions. –**

24
25 (a) Any public official, employee, private individual or entity who commits
26 any of the following shall be liable:

27
28 (1) Fails to upload, disclose, or publish the required public budget data within
29 thirty (30) working days, without justifiable cause, from the date of approval, official

1 issuance, receipt by the concerned agency, or completion or generation of the
2 document or work, whichever is applicable:

3 (2) Knowingly publishes false or misleading information to simulate
4 compliance with this Act; or

5 (3) Willfully denies, conceals the existence of, or destroys or causes to be
6 destroyed, information and/or any document mandated for disclosure under this Act.
7

8 Any violation of the preceding actions shall be meted out with the penalty of
9 imprisonment ranging from six (6) years and one (1) day not more than fifteen (15)
10 years and a fine of up to Three million pesos (P3,000,000).
11

12 (b) If such act was committed to conceal or facilitate fraud, graft, or corruption
13 involving public funds or property, the public officer or employee shall be liable as a
14 principal or co-conspirator to crimes punishable under Republic Act No. 3019 or the
15 "Anti-Graft and Corrupt Practices Act" and Republic Act No. 7080 or the "Anti-
16 Plunder Act"; and

17 (c) Any private individual or entity who knowingly induces or causes the
18 commission of the foregoing acts shall be liable as principal by inducement in the
19 prosecution of public officials or employees under this section.
20

21 Criminal liability shall also be incurred through bribery, extortion, or malicious
22 and deliberate solicitation of favors in cash or in kind. In such cases, the pertinent
23 provisions of the Revised Penal Code and other special laws shall apply.
24

25 **SEC. 18. Administrative Jurisdiction.** – The administrative jurisdiction on any
26 violation of the provisions of this Act shall be vested in either the CSC or the Office of
27 the Ombudsman, as determined by appropriate laws and issuances.
28

29 **SEC. 19. Civil and Criminal Liability, Not Barred.** – The finding of
30 administrative liability under this Act shall not be a bar to the filing of criminal, civil,

1 or other related charges under existing laws arising from the same act or omission as
2 herein enumerated.

3
4 **SEC. 20. *Implementing Rules and Regulations.*** – Within sixty (60) days from
5 the effectivity of this Act, the DICT, in coordination with the DBM, COA, DOJ, and
6 other concerned agencies, shall promulgate the necessary rules and regulations for the
7 effective implementation of this Act. The formulation of the IRR shall be undertaken
8 in consultation with representatives from civil society organizations, the academe,
9 media, and relevant industry stakeholders.

10
11 **SEC. 21. *Joint Congressional Oversight Committee.*** – The JCOC is hereby
12 constituted, to be composed of eight (8) members with the Chairpersons of the
13 Committee on Science and Technology of the Senate and Committee on Information
14 and Communications Technology of the House of Representative as Co-
15 Chairpersons; Chairpersons of the Committee on Finance of the Senate and
16 Committee on Appropriations of the House of Representatives as members; and two
17 (2) members from each House to be designated by the Senate President and the
18 Speaker of the House of Representatives, respectively.

19
20 The JCOC shall monitor the effective implementation of this Act, recommend
21 the necessary remedial or administrative measures, and perform such other duties
22 and functions as may be necessary to attain the objectives of this Act.

23
24 **SEC. 22. *Appropriations.*** – To guarantee the implementation of the provisions
25 of this Act, a line item for digital-governance and transparency programs shall be
26 included in the general appropriations of the Department of Information and
27 Communications Technology. Subsequent funding requirements shall be included in
28 the annual General Appropriations Act.

1 **SEC. 23. *Separability Clause.*** – If any provision of this Act is declared
2 unconstitutional, the remainder shall remain in full force and effect.

3
4 **SEC. 24. *Repealing Clause.*** – All laws, orders, and regulations inconsistent
5 herewith are repealed or modified accordingly.

6
7 **SEC. 25. *Effectivity.*** – This Act shall take effect after fifteen (15) days following
8 its publication in the *Official Gazette* or in at least two (2) newspapers of general
9 circulation.

10
11 Approved,