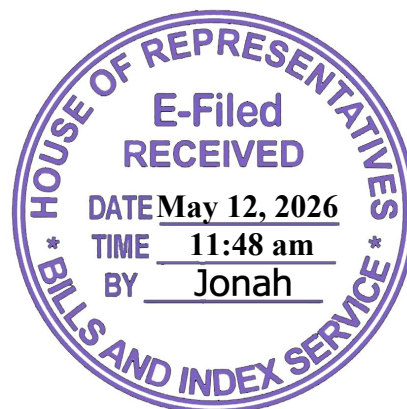


Republic of the Philippines  
HOUSE OF REPRESENTATIVES  
Quezon City

TWENTIETH CONGRESS  
*First Regular Session*



HOUSE BILL NO. 9209

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Introduced by **REPRESENTATIVE AUDREY KAY T. ZUBIRI**

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**AN ACT**  
**INSTITUTIONALIZING THE SHARED SERVICE FACILITIES (SSF) PROJECT**  
**FOR MICRO, SMALL, AND MEDIUM ENTERPRISES (MSMEs), AMENDING**  
**REPUBLIC ACT NO. 6977, OTHERWISE KNOWN AS THE "MAGNA CARTA FOR**  
**SMALL ENTERPRISES," AS AMENDED BY REPUBLIC ACT NO. 9501,**  
**OTHERWISE KNOWN AS THE "MAGNA CARTA FOR MICRO, SMALL AND**  
**MEDIUM ENTERPRISES"**

**EXPLANATORY NOTE**

Our Micro, Small, and Medium Enterprises (MSMEs) comprise 99.63 percent of all registered enterprise in the country and generate about 6.35 million jobs, accounting for 65.1 percent of total employment as of 2025, according to the Department of Trade and Industry and Philippine Statistics Authority. MSMEs also contribute significantly to national output, providing 45.49% of the country's Gross Domestic Product (GDP)<sup>1</sup>.

Despite their substantial economic footprint, MSMEs continue to face persisting challenges—particularly in accessing modern technology, production machinery, innovation support, and technical expertise. This “productivity gap” is well documented: MSMEs account for 35.7% of total value added, substantially below the 49% average for emerging economies<sup>2</sup>. Closing this gap is critical if the Philippines is to achieve the shift from input-driven to productivity-led growth, as urged by the World Bank in its 2025 Growth and Jobs Report<sup>3</sup>.

To address these challenges, the Department of Trade and Industry (DTI) has implemented the Shared Service Facilities (SSF) Program since 2013. The SSF initiative provides MSMEs with machinery, equipment, tools, systems, and technical knowledge hosted by cooperators such as cooperatives, local government units, NGOs, and academic institutions. By enabling shared access to advanced technologies, SSFs reduce individual capital costs and

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<sup>1</sup> [MSMEs backbone of PH economy – DTI | The Manila Times](#)

<sup>2</sup> [WEF Philippines Jobs Accelerator 2025.pdf](#)

<sup>3</sup> [Philippines Country Growth and Jobs Report 2025](#)

promote innovation and competitiveness. The impact of the SSF Program has been significant with 3,582 SSF facilities established nationwide as of August 2024, benefiting over 600,000 users and generating 300,000 jobs.

Despite these successes, the SSF Program remains bound by administrative and budgetary limitations as a project-based initiative. The absence of a legal mandate places its continuity, funding, and long-term impact at risk.

Thus, the proposed measure seeks to institutionalize the SSF Program by amending the Magna Carta for MSMEs. This bill aims to transform the program to make it permanent, ensuring stable and sustained government support for MSME modernization; establish SSF-Fabrication Laboratories (FabLabs) to equip each province with advanced technologies; and strengthen linkages with the State Universities and Colleges (SUCs), Local Government Units (LGUs), Local Colleges and Universities (LCUs), private institutions, and industry partners.

In light of the rapid digitalization of industries, the global shift toward innovation-driven development, and the continued barriers faced by local enterprises, the institutionalization of the SSF Program is both timely and necessary. By enacting this measure, Congress will enable countless Filipino entrepreneurs to scale up their operations, adopt advanced technologies, and compete more meaningfully to national economic progress.

In view of the foregoing, the passage of this bill is earnestly sought.

  
**AUDREY KAY T. ZUBIRI**  
*Representative, 3<sup>rd</sup> District of Bukidnon*

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**MEDIUM ENTERPRISES"**

*Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:*

1           **SECTION 1.** Republic Act No. 6977, as amended by Republic Act No. 9501, is hereby  
2 further amended by inserting new Sections 16 and 17 to read as follows, and renumbering the  
3 succeeding sections accordingly:

4           **"SEC. 16. ESTABLISHMENT OF SHARED SERVICE FACILITIES (SSF) FOR**  
5 **MSMES. — TO ADDRESS PRODUCTION VALUE CHAIN GAPS, FOSTER**  
6 **INNOVATION, AND STRENGTHEN THE CAPACITY OF MSMES TO**  
7 **DEVELOP AND DELIVER SOPHISTICATED AND DIVERSE PRODUCTS**  
8 **AND SERVICES, THE SHARED SERVICE FACILITIES (SSF) PROGRAM OF**  
9 **THE DEPARTMENT OF TRADE AND INDUSTRY (DTI) IS HEREBY**  
10 **INSTITUTIONALIZED.**

11  
12           **THE SSF PROGRAM SHALL INVOLVE THE CREATION OF**  
13 **COMMON SERVICE FACILITIES OR PRODUCTION CENTERS FOR**  
14 **SPECIFIC PROCESSES, ENABLING MSMES TO ACCESS ADVANCED**  
15 **TECHNOLOGIES AND EQUIPMENT THAT WILL ENHANCE**  
16 **COMPETITIVENESS, EXPAND MARKET REACH, AND INTEGRATE**

1        THEM INTO THE GLOBAL SUPPLY CHAIN. THE PROGRAM MAY BE  
2        IMPLEMENTED IN PARTNERSHIP WITH THE DEPARTMENT OF  
3        SCIENCE AND TECHNOLOGY (DOST), OTHER GOVERNMENT  
4        AGENCIES, ACADEMIC INSTITUTIONS, LOCAL GOVERNMENT UNITS  
5        (LGUS), AND PRIVATE ORGANIZATIONS.

6  
7        FOR PURPOSES OF THIS ACT, 'SHARED SERVICE FACILITIES'  
8        REFER TO MACHINERY, EQUIPMENT, TOOLS, SYSTEMS,  
9        ACCESSORIES, AND OTHER AUXILIARY ITEMS, AS WELL AS SKILLS  
10       AND TECHNICAL KNOWLEDGE, PROVIDED BY THE DTI UNDER A  
11       COLLECTIVE SYSTEM TO TARGET BENEFICIARIES.

12  
13       THE DTI, IN COORDINATION WITH RELEVANT AGENCIES, LGUS,  
14       PRIVATE INSTITUTIONS, AND STAKEHOLDERS, SHALL ALSO  
15       ESTABLISH SSF-FABRICATION LABORATORIES (SSF-FAB LABS),  
16       DEFINED AS ADVANCED SSFS EQUIPPED WITH FLEXIBLE, COMPUTER-  
17       CONTROLLED TOOLS FOR A RANGE OF MATERIALS AND SCALES, IN  
18       AT LEAST ONE (1) STRATEGIC LOCATION IN EVERY PROVINCE,  
19       PRIORITIZING THOSE WITHOUT EXISTING FAB LABS.

20  
21       SSF-FAB LABS SHALL BE ATTACHED TO STATE UNIVERSITIES  
22       AND COLLEGES (SUCS), LOCAL UNIVERSITIES AND COLLEGES (LUCS),  
23       PRIVATE SCHOOLS, COLLEGES AND UNIVERSITIES; AND  
24       GOVERNMENT ACADEMIC TRAINING INSTITUTIONS OF THE  
25       PROVINCE AS DETERMINED BY THE DTI FOR PROPER MONITORING  
26       AND MAINTENANCE.

27  
28       *PROVIDED*, THAT IN GRANTING SSFS AND SSF-LABS, THE DTI  
29       SHALL:

30       (A) TIMELY PROCESS APPLICATIONS FOR THE GRANTING OF SSFS  
31       AND SSF-FAB LABS IN COMPLIANCE WITH THE PROVISIONS OF  
32       REPUBLIC ACT NO. 11032 OR THE "EASE OF DOING BUSINESS AND  
33       EFFICIENT GOVERNMENT SERVICE DELIVERY ACT OF 2018" ON  
34       THE MAXIMUM PRESCRIBED PROCESSING TIME DEPENDING ON

1 THE COMPLEXITY OF THE TRANSACTIONS: PROVIDED, THAT THE  
2 APPLICATIONS HAS MET ALL THE REQUIREMENTS INCLUDING  
3 AMONG OTHERS THE CONDUCT OF MARKET STUDIES AND OTHER  
4 RECOMMENDATIONS THAT MAY BE IDENTIFIED BY THE  
5 NATIONAL TECHNICAL WORKING GROUP (NTWG);

6 (B) CONSULT WITH THE COOPERATORS ON THE APPROPRIATE  
7 PROJECTS TO BE GRANTED TO THEM;

8 (C) ENSURE THAT THE MACHINERY, EQUIPMENT, AND TOOLS ARE  
9 PROPER, SUITABLE, USABLE, AND APT WITH THE CAPABILITIES  
10 AND REQUIREMENTS OF THE FACILITIES;

11 (D) COORDINATE WITH SUCS AND LUCS WHERE THE SSF AND/OR SSF-  
12 FAB LABS ARE ESTABLISHED IN SETTING GUIDELINES FOR THE  
13 EQUITABLE UTILIZATION OF SAID FACILITIES AMONG USERS  
14 WITHIN AND OUTSIDE THE EDUCATIONAL INSTITUTIONS;

15 (E) CLOSELY COORDINATE AND IMMEDIATELY ASSIST THE  
16 COOPERATORS WITH THEIR ISSUES OR CONCERNS REGARDING  
17 THE IMPLEMENTATION OF THEIR PROJECTS; AND

18 (F) PARTNER WITH OTHER GOVERNMENT AGENCIES, IF NEEDED, TO  
19 HELP ENSURE THE SUCCESS OF THE PROJECTS:

20 *PROVIDED, FURTHER, THAT THE DTI SHALL ENSURE THAT THE*  
21 *SSFS AND SSF-FAB LABS CREATED UNDER THIS ACT ARE CONSISTENT*  
22 *WITH THE NATIONAL INNOVATION AGENDA AND STRATEGY*  
23 *DOCUMENT.*

24  
25 SEC. 17. MONITORING OF PRODUCTIVITY OUTCOMES.— THE DTI,  
26 IN COORDINATION WITH THE CONCERNED COOPERATORS, LGUS,  
27 SUCS, LUCS, PRIVATE SCHOOLS, COLLEGES AND UNIVERSITIES, AND  
28 GOVERNMENT ACADEMIC TRAINING INSTITUTIONS IN WHICH THE  
29 SSFS AND THE SSF-FAB LABS ARE SITUATED, SHALL SUBMIT AN  
30 ANNUAL PROGRESS REPORT TO CONGRESS DETAILING THE  
31 EFFECTIVENESS AND/OR IMPACT OF THE SSFS AND SSF-FAB LABS  
32 WHICH SHALL INCLUDE THE BUDGET UTILIZATION OF THE  
33 PROJECT, ADDITIONAL JOBS AND INCOME GENERATED, INDUSTRY

1           **ENGAGEMENT, TECHNOLOGY TRANSFER, AND OVERALL GROWTH**  
2           **OF THE BUSINESSES WHICH AVAILED OF THE FACILITIES."**  
3

4           **Sec. 2. *Implementing Rules and Regulations.*** – Within three (3) months from the  
5           effectivity of this Act, the DTI shall promulgate the necessary implementing rules and  
6           regulations for the institutionalization and establishment of the SSFs including the guidelines  
7           for the partnership with the cooperators, SUCS, LUCs, private schools, colleges and  
8           universities, and government academic training institutions where the SSFs and SSF-Fab Labs  
9           will be established.  
10

11           **Sec. 3. *Appropriations.*** – The amounts necessary to carry out the implementation of  
12           this Act shall be charged against the current budget of DTI. Thereafter, the funds necessary for  
13           the continuous implementation of this Act shall be included in the annual General  
14           Appropriations Act (GAA).  
15

16           **Sec. 4. *Separability Clause.*** – If any portion or provision of this Act is declared  
17           unconstitutional, the remainder of this Act or any provision not affected thereby shall remain  
18           in full force and effect.  
19

20           **Sec. 5. *Repealing Clause.*** – All laws or parts thereof, decrees, orders, rules and  
21           regulations inconsistent with the provisions of this Act are hereby repealed or modified  
22           accordingly.  
23

24           **Sec. 6. *Effectivity.*** – This Act shall take effect fifteen (15) days after its publication in  
25           the Official Gazette or in a newspaper of general circulation.  
26

27           *Approved,*