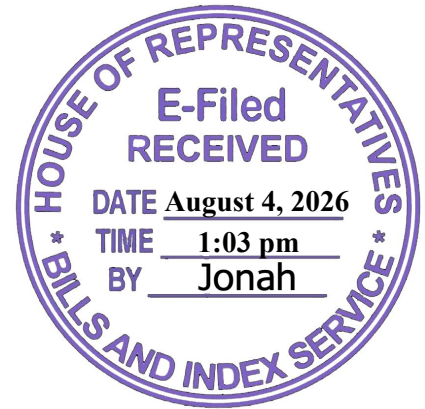


Republic of the Philippines
House of Representatives
Quezon City, Metro Manila

TWENTIETH CONGRESS
Second Regular Session

House Bill No. 10571



INTRODUCED BY REP. PATRICK MICHAEL “PM” D. VARGAS

AN ACT
PROVIDING FOR INCENTIVES FOR NEW GRADUATES OF COLLEGES,
UNIVERSITIES, AND ACCREDITED INSTITUTIONS OFFERING
TECHNICAL-VOCATIONAL COURSES OTHERWISE KNOWN
AS THE “BILL OF RIGHTS FOR NEW GRADUATES”

EXPLANATORY NOTE

The expectations for new graduates in most Filipino families have long been clear: to secure stable employment, earn a decent income, and begin contributing meaningfully to their households and communities soon after completing their studies in college, university, or accredited vocational institutions. In reality, however, many fresh graduates continue to face significant challenges in entering the workforce and obtaining fair and competitive compensation.

According to the Philippine Statistics Authority (PSA), the country’s unemployment rate as of 2024 averaged around 4.3%, equivalent to approximately 2.2 million unemployed Filipinos aged 15 years and over. Notably, a substantial portion of the unemployed still comes from the youth sector, with individuals aged 15–24 and 25–34 comprising a significant share of those without jobs. College graduates likewise continue to account for a meaningful percentage of the unemployed, underscoring the persistent gap between educational attainment and employment opportunities (PSA Labor Force Survey, 2024).

This reflects the continuing reality faced by many young Filipinos: despite completing their education and preparing themselves for productive careers, a

considerable number struggle to find immediate employment or secure work that matches their qualifications and expectations.

The State recognizes its responsibility to enable the youth to fulfill their vital role in nation-building. Consistent with this mandate, this bill seeks to provide new graduates with greater access to employment opportunities, improve their chances of securing decent and meaningful work, and ensure that they receive fair and competitive compensation. In doing so, it aims to empower them to become active contributors to the country's economic growth and long-term development.

In view of the foregoing, the immediate passage of this bill is earnestly sought.



REP. PATRICK MICHAEL "PM" D. VARGAS
Fifth District, Quezon City

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Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. *Short Title.* This Act shall be known as the “*Bill of Rights for New Graduates.*”

SECTION 2. *Coverage.* This Bill of Rights shall apply to new graduates from all colleges and universities, and from accredited institutions offering technical-vocational courses. A new graduate is a Filipino who just finished a bachelor’s degree from any college or university, or completed a technical-vocational course from any accredited institution in the Philippines. He or she shall be considered as such for a period of one (1) year from the date of graduation or completion, as evidenced by the date indicated on his or her diploma or certificate.

SECTION 3. *Declaration of Policy.* This State recognizes the role of the youth in nation-building. As such, it shall promote and project their rights, interests, and well-being. The State will, thus, endeavor to provide new graduates of higher learning with opportunities for growth and development by creating policies that protect their welfare.

SECTION 4. *New Graduate’s Incentive Card.* Upon showing proof of graduation, the Public Employment Service Office (PESO), through the

assistance of the Bureau of Local Employment of the Department of Labor and Employment, shall issue to the new graduate a “New Graduate’s Incentive Card,” which shall be used to avail of all the privileges enumerated in the succeeding provisions of this Act.

SECTION 5. *Basic Rights of New Graduates.* In consonance with the above-stated policy, the State shall provide the necessary requirements, conditions and opportunities to ensure proper adherence to the following basic rights of a new graduate:

5.1 Right to a good start.

a) The State shall provide each new graduate with health, housing and social security benefits upon graduation. Thus, a new graduate shall be allowed to enroll himself as a sponsored member of the Philippine Health Insurance Corporation, Pag-IBIG, and Social Security System. As such, he shall be exempted from paying monthly contributions that fall within one (1) year of the graduate’s date of graduation.

1) Every new graduate who is a sponsored member of the Social Security System under this law may, within one year from the date of his graduation, avail of a salary loan equivalent to one (1) month’s salary upon presentation of proof of employment.

2) Every new graduate who is a sponsored member of the Philippine Health Insurance Corporation under this law may, within one year from the date of his graduation, avail of the same benefits of an individually paying member to cover the graduate’s health and medical needs.

3) Every new graduate who is a sponsored member of the Pag-Ibig Fund under this law may, within one year from the date of his graduation, avail of a home loan upon (a) complete advanced payment of two years’ voluntary contribution, and (b) presentation of proof of employment. The contribution payments for the first year shall be advanced by the government.

b) A new graduate who is securing government-issued documents usually required in the course of his employment application shall be given priority and shall likewise be exempted from payment of fees and charges, if any in connection with securing such documents, provided it is secured within one (1)

year from his date of graduation. This includes, but is not limited to: (a) one copy of his birth certificate from the National Statistics Office, (b) tax identification number (TIN) from the Bureau of Internal Revenue (BIR), (c) clearance from the National Bureau of Investigation (NBI), (d) passport from the Department of Foreign Affairs (DFA), and (e) barangay clearance or certificate of residency from the local government units.

This exemption from payment of fees and charges shall likewise apply to a new graduate who will venture into business or self-employment, in relation to securing business or self-employment permits from the Department of Trade and Industry (DTI), the Securities and Exchange Commission (SEC), the BIR, and the City or Municipal Hall.

c) The State shall establish new programs that provide funding and technical support to business ventures of a new graduate, while strengthening existing programs. Awarding of such assistance to a new graduate shall be based on the innovative features of a product or service, and its business viability and economic contribution to the country:

1) Each new graduate who ventures into a technology-based enterprise shall be able to avail of the programs under the Department of Science and Technology's Technology Application and Promotion Institute, including financial and technical assistance in the areas of setting up and operation of pilot ventures for micro, small and medium enterprises (MSME's), upon submission of a feasibility study. Any loan granted under this program shall not be charged any interest.

2) Each new graduate who ventures into the production, processing or manufacturing of products or commodities shall be able to avail of the benefits under Republic Act 9178, or the Barangay Micro Business Enterprises (BMBEs) Act of 2002, including exemption from income tax and coverage of the minimum wage law.

3) Each new Agriculture-related graduate who ventures into an agribusiness enterprise shall be granted a loan not exceeding one hundred thousand pesos (P100,000.00) upon submission of a feasibility study. Provided, that such funding is secured by a chattel mortgage of assets acquired from the loan and that the said graduate does not possess a negative credit information. He will be given priority in the granting of loans by the Land Bank of the Philippines, Development Bank of the

Philippines, other government banks, rural and cooperative banks. To promote agricultural development in the country and encourage youth involvement in advancing agriculture-based enterprises, income derived from such ventures shall be exempt from income tax payment.

d) The State shall likewise provide each new graduate the opportunity to participate in low-cost housing programs. Upon presentation of proof of employment, each new graduate shall be eligible to apply under the different programs of the National Housing Authority (NHA), particularly Core Housing and Medium Rise Housing Programs.

5.2 Right to a choice of opportunities.

a) To assist a new graduate in selecting and securing employment, all government agencies that are mandated to generate employment and protect workers' rights, such as DOLE, PESO, POEA, DTI, Department of Tourism (DoT), Department of Public Works and Highways (DPWH), and other government agencies, shall provide listing of job openings within the country and abroad (in the case of the POEA), on their websites and offices. To effectively implement this, the said agencies shall closely coordinate with private and public higher education institutions (HEIs) to provide updated and relevant information on job opportunities. The HEIs shall post in conspicuous places inside their school campuses a listing of such job opportunities. The DOLE, PESO, POEA, DTI, DoT, DPWH and other attached agencies shall also facilitate the scheduling of job interviews with prospective employers.

b) To expand the employment opportunities of new graduates, those belonging to the top 10% of their school/college/institution shall (1) be exempted from taking the Civil Service Eligibility Exam, should they opt to join the government sector, or (2) be qualified to undergo internship or on-the-job training in private institutions that have registered with the PESO in coordination with DOLE and TESDA, should they choose to be employed in the private sector.

c) Any allowance or wage received by new graduates from employers who allow on-the-job training or internship shall be an allowable deduction from the employer's gross income.

5.3 Right to a fair assessment.

a) It shall be unlawful for any employer to discriminate against a new graduate in the hiring process, as well as in the terms and conditions of his or her employment, solely on the account of his or her lack of work experience and perceived inability to perform tasks satisfactorily. Hiring should be focused in his or her capability, creativity, and potential contribution to the company and industry based on his or her academic and extra-curricular records, as well as his or her performance in a company's qualifying examinations and interviews. Employers shall take into consideration the unique perspective and fresh ideas that a new graduate will bring into the company.

b) A new graduate shall have an equal chance to promotion, as with other employees of a company or institution, giving emphasis on skills, merit and potential, and not merely on length of tenure.

c) A new graduate shall have the right to be informed of his or her career path within the company he or she is employed in. Thus, the employer must inform the new graduate upon hiring of its company policies and plans for potential advancement and promotion of the new graduate.

5.4 Right to a truly supportive wage.

a) The State shall ensure that a new graduate shall be properly compensated based on his or her skills, workload and output. Payment of a lesser compensation to a new graduate as against a more senior employee, for work that is of equal value and with the same output, shall be a violation of this Act. This is without prejudice to company benefits relating to length of tenure of existing employees, such as, but not limited to, longevity pay.

b) A new graduate earning purely compensation income shall be given additional P10,000.00 personal exemption on his income tax, over and above the amount provided under RA 8424 or the National Internal Revenue Code of 1997, as amended.

c) Employers of a new graduate employed in a public or private institution who opt to establish and contribute to a personal equity and retirement account must match the graduate's contribution. Such contribution shall form part of the graduate's employment benefits.

5.5 Right to a secure tenure.

a) In consonance with the provisions of the Labor Code, newly-hired employees have a right to a permanent position after six (6) months of satisfactory performance. Extension of probationary status of a new graduate shall be deemed a violation of this provision. Moreover, employers are mandated to inform a new graduate hired of this right upon start of his or her employment. Thus, an employee who continues to be employed by his or her employer after a period of six (6) months shall automatically become a permanent employee.

b) The DOLE and Civil Service Commission shall make a random audit of employee's tenure in both private and public institutions, respectively. Any employee who has been employed by his or her employer after a period of six (6) months shall be entitled to become a permanent employee.

5.6 Right to further training.

a) It shall be the State's policy to encourage a new graduate's further training in the field of study he or she has specialized in. In the event that a new graduate employed in a private or public institution is offered further training, by way of continuing education, seminar or conference or on-the-job training, which would necessitate taking a leave of absence, he or she shall be allowed to attend such without loss of seniority rights.

b) A new graduate shall be given equal opportunity and access to further training within the institution. A new graduate's status in any public or private institution (whether temporary, contractual, casual or probationary) shall not be a bar to his participation in any offered course or training within the institution. An employer is prohibited from limiting participation of courses or training to regular or tenured employees.

c) A new graduate from disciplines crucial to national development, such as agriculture, science and technology, education, including promotion of culture and the arts, shall be given priority in further training, provided, that said graduates commit to stay and serve the country for a minimum of 5 years. Such training will be facilitated by DOLE, TESDA, and NCCA.

d) To assist a new graduate, employed or unemployed, gain the necessary skills and training to be more competitive with experienced employees, DOLE,

TESDA and PESO are mandated to strengthen their programs on employment and occupational counseling, career guidance and training.

5.7 Right to fair credit.

a) It shall be the State's policy to ensure that every new graduate is given the opportunity to build his or her credit. A new graduate who does not possess negative credit information shall be eligible to apply for a short-term, multi-purpose or car loan from any financial institution despite the lack of a long credit history.

1) A new graduate who is applying for a credit line or a loan in any financial institution may use two (2) current consecutive pay slips as proof of income, which shall be prima facie evidence that the new graduate has the capacity to repay or make good on the financial obligation he or she is applying for.

b) The new graduate shall also be allowed to defer payment of any outstanding student loan obligation without interest within six (6) months of his or her graduation date in order to allow him or her time to seek employment. Thereafter, the new graduate may apply with the financial institution for an extension of deferment of his or her student loan obligation for another six (6) months on account of hardship. During the extension, the graduate must be allowed to pay only the interest on his outstanding loan obligation.

1) The graduate may apply for forbearance on his student loan obligation at any time until full payment of the loan, provided that he or she informs the financial institution within 30 days from the first month he or she intends to ask for forbearance. The forbearance may be for a period of up to one year. The graduate must continue to pay interest on the loan during the period of forbearance.

c) The State shall encourage commercial and government banks to appropriate a portion of their loans, with lower interest rates, to new graduates who need capital to start-up a business, without prejudice to non-new graduates' loan applications. To encourage participation, the "lost amount" arising from the granting of lower interest rates on loans given to new graduates shall be considered as an allowable deduction from the participating banks' gross income in the computation of its income tax.

5.8 *Right to recognition.*

a) A new graduate, as with other employees, shall be recognized as an important part of the Philippine workforce. They should be valued and given proper recognition for their vital contribution to the country's economy. The DOLE shall initiate a New Graduates' Rewards Program to provide discounts and incentives to new graduates.

b) A new graduate shall be able to continue to avail of the student discount on transportation fees within one (1) year from his or her graduation date.

c) A new graduate who will be travelling outside of the country within one (1) year from his or her date of graduation shall also be exempt from payment of travel tax and airport terminal fees.

d) A new graduate who will be travelling within the country within one (1) year from his date of graduation shall likewise be exempt from payment of airport terminal fees.

SECTION 6. *One Stop Shop* – The Public Employment Service Office (PESO) in different provinces, cities and municipalities shall serve as a One Stop Shop for a new graduate to secure any or all documents necessary for employment application. The PESO shall provide the step-by-step procedure in applying for the different documents needed. It shall likewise be responsible for the registration and/or enrollment in the government agencies mentioned in Section 5.1.b.

Upon application for a New Graduate's Incentive Card, PESO shall encourage the new graduate to:

(a) Submit a curriculum vitae in order for the PESO to include his or her name in a database and enable them to link him with the appropriate companies or employers, as well as facilitate easier tracking of the number of new graduates in every industry.

(b) Attend an orientation seminar/workshop on basic labor laws rights, and other useful information on public and private employment including appropriate career and life coaching.

SECTION 7. *Implementation.* The DOLE, Civil Service Commission, and concerned attached agencies shall be responsible for the administration and monitoring of the implementation of the provisions of this Act, and shall promulgate the necessary implementing rules and regulations within thirty (30) days from its effectivity.

SECTION 8. *Appropriations.* To carry out the provisions of this Act, such sum as may be necessary is hereby authorized to be appropriated from the National Treasury. Thereafter, the sum necessary for the continuous operation of this Act shall be included in the annual appropriation of DOLE.

SECTION 9. *Separability Clause.* If any provision, or part hereof, is held invalid or unconstitutional, the remainder of the law or the provision shall remain valid and subsisting.

SECTION 10. *Non-Impairment Clause.* – Nothing in this Act shall be construed as to diminish, impair, or repeal rights recognized, granted, or made available to disadvantaged, marginalized, or specific sectors under existing laws.

SECTION 11. *Repealing Clause.* Any law, presidential decree or issuance, executive order, letter of instruction, administrative order, rule or regulation contrary to or inconsistent with the provisions of this Act is hereby repealed, modified or amended accordingly.

SECTION 12. *Effectivity.* This Act shall take effect fifteen (15) days after its publication in at least two (2) newspapers of general circulation.

Approved,