

**Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City**

**TWENTIETH CONGRESS
Second Regular Session**

House Bill No. 11387



**Introduced by Honorable Faustino “Bojie” G. Dy III and Honorable
Ferdinand Alexander A. Marcos**

EXPLANATORY NOTE

Republic Act No. 10591, otherwise known as the “Comprehensive Firearms and Ammunition Regulation Act,” established the principal framework governing the licensing, registration, possession, carrying, and transfer of firearms. While Section 9 thereof requires licensed individuals to keep their firearms in a vault or container secured by lock and key or by other security measures, the law does not expressly impose criminal liability upon a registered owner or accountable custodian whose negligence enables an unauthorized individual to obtain possession or use of a firearm.

On 22 June 2026, two minor students allegedly brought a Glock pistol and a .38-caliber revolver into San Jose National High School in Tacloban City and opened fire, killing three students and injuring others. During a Senate inquiry, it was reported that one of the weapons was a government-issued firearm assigned to a police officer related to one of the minors and had allegedly been stored in a plastic locker rather than a safety vault. This incident underscores the need to hold every registered owner and accountable custodian responsible for the proper custody and control of firearms entrusted to them.

On 18 August 2026, another fatal shooting occurred at the Ateneo de Zamboanga University Junior High School, where authorities reported that a minor had gained access to firearms traced to his father, a Bureau of Customs employee. The circumstances of such access and any resulting liability remain under investigation. Later that month, an unloaded revolver was recovered from the bag of a fourteen-year-old student during an inspection at Lut-od National High School in Pinamungajan, Cebu. Police reported that the firearm allegedly belonged to the student’s grandfather. These incidents demonstrate that school-security measures alone cannot prevent firearm-related violence when children and other unauthorized individuals are able to obtain firearms from their homes or from persons entrusted with their custody.

This bill strengthens responsible firearm ownership by requiring registered owners and accountable custodians, including public officers and employees entrusted with government-issued firearms, to exercise proper care in the storage, custody, and control of firearms and

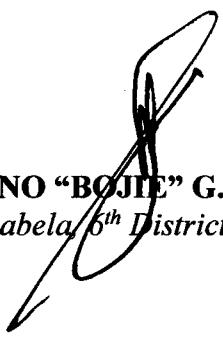
ammunition. It likewise requires gun-safety and safe-storage training before the issuance of a license and a refresher course upon renewal.

The measure also expands the grounds for the revocation, cancellation, or suspension of a firearm license or permit when a licensee intentionally or negligently enables an unauthorized individual to obtain access to a registered firearm. It further strengthens the penalties for knowingly transferring, entrusting, or permitting unauthorized access to privately owned or government-issued firearms.

Most importantly, the bill creates the offense of criminally negligent unauthorized access. A registered owner or accountable custodian may be held criminally liable when the person has a legal duty to secure or control a firearm or ammunition, negligently breaches that duty, and thereby enables an unlicensed or unauthorized individual to obtain actual possession or use thereof. The bill also recognizes circumstances that negate negligence, including robbery, theft, force, threat, fraud, or tampering despite the exercise of reasonable precautions, as well as lawful transfer, official issuance, supervised sporting or training use, and emergency disarming.

Through these amendments, the bill seeks to prevent unauthorized access to firearms, protect children and the public from avoidable harm, and ensure that registered owners and accountable custodians whose negligence enables such access are held accountable in accordance with law.

In view of the foregoing, the immediate passage of this bill is earnestly sought.



FAUSTINO "BOJIE" G. DY III
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AN ACT
STRENGTHENING RESPONSIBLE FIREARM OWNERSHIP AND
ACCOUNTABILITY, REQUIRING SAFE STORAGE AND TRAINING,
PENALIZING GUNOWNER NEGLIGENCE RESULTING IN UNLAWFUL ACCESS,
AND FOR OTHER PURPOSES, AMENDING REPUBLIC ACT NO. 10591, AS
AMENDED

*Be it enacted by the Senate and House of Representatives of the Philippines in Congress
assembled:*

1
2 **SECTION 1. Short Title.** — This Act shall be known as the “Responsible Firearm
3 Ownership and Safe Storage Act.”
4

5 **Sec. 2. Declaration of Policy.** — It is the policy of the State to maintain peace and order
6 and protect the people against violence. Towards this end, the State shall promote responsible
7 firearm ownership, require the safe storage and proper control of firearms and ammunition,
8 prevent access by children and other unlicensed or unauthorized individuals, and hold
9 criminally accountable any registered owner or accountable custodian whose negligence
10 enables such unauthorized access or use, in accordance with this Act.
11

12 **Sec. 3. Additional Definitions.** — A new Section 3-A is hereby inserted after Section
13 3 of Republic Act No. 10591, to read as follows:
14

15 **“SEC. 3-A. ADDITIONAL DEFINITION OF TERMS. — FOR PURPOSES**
16 **OF THIS ACT:**
17

18 **(a) IMMEDIATE CONTROL REFERS TO ACTUAL PERSONAL**
19 **POSSESSION OR CONTINUOUS OBSERVATION AND REACH OF**
20 **THE FIREARM UNDER CIRCUMSTANCES IN WHICH THE**
21 **AUTHORIZED PERSON CAN PROMPTLY PREVENT ANOTHER**
22 **PERSON FROM TAKING, OPERATING, OR DISCHARGING IT.**
23

1 (b) REGISTERED OWNER OR ACCOUNTABLE CUSTODIAN
2 INCLUDES THE INDIVIDUAL OR JURIDICAL ENTITY IN
3 WHOSE NAME THE FIREARM IS REGISTERED; THE
4 RESPONSIBLE OFFICER OF A JURIDICAL ENTITY; AND, FOR A
5 GOVERNMENT FIREARM, THE PUBLIC OFFICER OR
6 EMPLOYEE TO WHOM IT IS ISSUED OR WHO IS DESIGNATED
7 BY LAW, REGULATION, DUTY DETAIL ORDER, PROPERTY
8 RECORDS, OR WRITTEN ASSIGNMENT TO KEEP, CONTROL,
9 ISSUE, RETURN, OR SECURE IT.

10
11 (c) UNLICENSED OR UNAUTHORIZED INDIVIDUAL MEANS A
12 PERSON WHO, AT THE TIME OF POSSESSION OR USE, HAS NO
13 LICENSE, REGISTRATION, PERMIT, DUTY DETAIL ORDER,
14 OFFICIAL ASSIGNMENT, SUPERVISED SPORTING
15 AUTHORITY, OR OTHER LAWFUL AUTHORITY APPLICABLE
16 TO THE FIREARM AND THE CIRCUMSTANCES. IT EXCLUDES
17 A LICENSED DEALER OR GUNSMITH RECEIVING A FIREARM
18 THROUGH A DOCUMENTED LAWFUL TRANSACTION; AN FEO-
19 PNP OR LAW-ENFORCEMENT OFFICER TAKING LAWFUL
20 CUSTODY; A SECURITY PROFESSIONAL ACTING WITHIN A
21 VALID DUTY DETAIL ORDER; A PERSON DIRECTLY
22 SUPERVISED AT AN ACCREDITED FIRING RANGE; AND A
23 PERSON WHO TEMPORARILY TAKES A FIREARM SOLELY TO
24 DISARM ANOTHER OR RESPOND TO AN IMMINENT
25 EMERGENCY.”
26

27 *Sec. 4. Training for Safe Storage Before Issuance.* — Paragraph (d) of Section 4 of
28 Republic Act No. 10591 is hereby amended to read as follows:
29

30 “ x x x

31 (d) ~~The applicant has passed a gun safety seminar which is administered by~~
32 ~~the pnp or a registered and authorized gun club;~~ THE APPLICANT
33 HAS COMPLETED A GUN SAFETY SEMINAR AND SAFE-
34 STORAGE COURSE ADMINISTERED BY THE PNP OR AN
35 ACCREDITED PROVIDER AND HAS PASSED A WRITTEN
36 EXAMINATION. THE COURSE SHALL INCLUDE SAFE
37 HANDLING; SELECTION, INSTALLATION, AND USE OF
38 SECURE STORAGE DEVICES; SEPARATE CONTROL OF
39 AMMUNITION; PREVENTION OF CHILD ACCESS; VEHICLE
40 STORAGE; LOSS, THEFT, AND UNAUTHORIZED-ACCESS
41 REPORTING; AND THE CRIMINAL, CIVIL, AND
42 ADMINISTRATIVE CONSEQUENCES OF NONCOMPLIANCE;
43

44 x x x”
45

1 *Sec. 5. Safe Storage and Control of Firearms and Ammunition.* — A new Section 9-
2 A is hereby inserted after Section 9 of Republic Act No. 10591, to read as follows:
3

4 **“SEC. 9-A. SAFE STORAGE AND CONTROL OF FIREARMS AND**
5 **AMMUNITION. —**
6

7 **(a) WHEN A FIREARM IS NOT UNDER THE IMMEDIATE CONTROL**
8 **OF AN AUTHORIZED PERSON, IT SHALL BE STORED IN A**
9 **SECURE STORAGE DEVICE. AS A RULE, THE FIREARM SHALL**
10 **BE UNLOADED AND AMMUNITION SHALL BE SECURED IN A**
11 **SEPARATELY LOCKED COMPARTMENT OR CONTAINER,**
12 **EXCEPT UNDER WRITTEN OFFICIAL ORDERS OR**
13 **CIRCUMSTANCES SPECIFICALLY AUTHORIZED BY FEO-PNP**
14 **RULES CONSISTENT WITH THIS ACT;**
15

16 **(b) WHERE A CHILD OR AN UNLICENSED OR UNAUTHORIZED**
17 **INDIVIDUAL RESIDES IN, REGULARLY VISITS, WORKS IN, OR**
18 **MAY REASONABLY GAIN ACCESS TO THE PREMISES, THE**
19 **REGISTERED OWNER OR ACCOUNTABLE CUSTODIAN SHALL**
20 **USE ENHANCED PRECAUTIONS, INCLUDING PREVENTING**
21 **ACCESS TO KEYS, COMBINATIONS, CREDENTIALS, OR**
22 **ENROLLED BIOMETRICS. HIDING A FIREARM OR ORALLY**
23 **INSTRUCTING A CHILD NOT TO TOUCH IT DOES NOT**
24 **CONSTITUTE SECURE STORAGE;**
25

26 **(c) A FIREARM LEFT TEMPORARILY IN AN UNATTENDED**
27 **VEHICLE SHALL BE UNLOADED, PLACED OUT OF ORDINARY**
28 **VUE IN A LOCKED CONTAINER SECURED TO THE VEHICLE'S**
29 **STRUCTURE OR IN A SEPARATELY LOCKED TRUNK, AND**
30 **KEPT SEPARATE FROM AMMUNITION. A GLOVE**
31 **COMPARTMENT OR CENTER CONSOLE ALONE IS**
32 **INSUFFICIENT;**
33

34 **(D) DURING LAWFUL TRANSPORT, REPAIR, SPORTING USE,**
35 **TRAINING, OR COMPETITION, THE FIREARM AND**
36 **AMMUNITION SHALL REMAIN UNDER IMMEDIATE CONTROL**
37 **OR IN LOCKED CONTAINERS, AND THE DOCUMENTATION**
38 **REQUIRED BY THIS ACT SHALL ACCOMPANY THE FIREARM.”**
39

40 *Sec. 6. Safe-Storage Refresher Upon Renewal.* — Section 19 of Republic Act No.
41 10591, as amended by Republic Act No. 11766, is hereby further amended by adding a final
42 paragraph, to read as follows:
43

44 **“SEC. 19. Renewal of Licenses and Registration. —**

45 **“X X X**
46

1 **NO LICENSE OR REGISTRATION SHALL BE RENEWED UNLESS**
2 **THE LICENSEE HAS COMPLETED AN FEO-PNP-APPROVED SAFE-**
3 **STORAGE REFRESHER.”**
4

5 *Sec. 7. Grounds for Revocation.* — A new paragraph (k) is hereby inserted after
6 paragraph (j) of Section 39 of Republic Act No. 10591, to read as follows:
7

8 “SEC. 39. Grounds for Revocation, Cancellation or Suspension of License
9 or Permit. —

10 x x x

11 **(K) THE USE OF THE LICENSEE'S REGISTERED FIREARM BY, OR**
12 **ITS RECOVERY FROM THE POSSESSION OF, AN UNLICENSED**
13 **OR UNAUTHORIZED INDIVIDUAL, UPON A FINDING THAT THE**
14 **LICENSEE INTENTIONALLY PERMITTED OR, THROUGH**
15 **NEGLIGENCE, ENABLED THE ACCESS;**

16 x x x”
17

18 *Sec. 8. Intentional Transfer, Entrustment, or Allowance of Access.* —
19 Section 41 of Republic Act No. 10591 is hereby amended to read as follows:
20

21 “SEC. 41. ~~Illegal Transfer/~~ ENTRUSTMENT, ALLOWANCE OF
22 ACCESS, OR Registration of Firearms. — ~~It shall be unlawful to transfer~~
23 ~~possession of any firearm to any person who has not yet obtained or secured the~~
24 ~~necessary license or permit thereof.~~

25
26 ~~The penalty of prision correccional shall be imposed upon any person who~~
27 ~~shall violate the provision of the preceding paragraph. In addition, he/she shall be~~
28 ~~disqualified to apply for a license to possess other firearms and all his/her existing~~
29 ~~firearms licenses whether for purposes of commerce or possession, shall be~~
30 ~~revoked. If government issued firearms, ammunition or major parts of firearms or~~
31 ~~light weapons are unlawfully disposed, sold or transferred by any law enforcement~~
32 ~~agent or public officer to private individuals, the penalty of reclusion~~
33 ~~temporal shall be imposed.~~

34
35 ~~Any public officer or employee or any person who shall facilitate the~~
36 ~~registration of a firearm through fraud, deceit, misrepresentation or submission of~~
37 ~~falsified documents shall suffer the penalty of prision correccional.~~
38

39 **(a) A PERSON WHO KNOWINGLY SELLS, DELIVERS, OR**
40 **OTHERWISE DISPOSES OF A FIREARM, AMMUNITION, OR**
41 **MAJOR PART TO AN UNLICENSED OR UNAUTHORIZED**
42 **INDIVIDUAL, OR A REGISTERED OWNER OR ACCOUNTABLE**
43 **CUSTODIAN WHO KNOWINGLY LENDS, ENTRUSTS, GIVES,**
44 **PERMITS ACCESS TO, OR OTHERWISE MAKES A FIREARM OR**

1 AMMUNITION AVAILABLE FOR THE POSSESSION OR USE OF
2 SUCH INDIVIDUAL, SHALL SUFFER PRISION CORRECCIONAL
3 AND A FINE OF NOT LESS THAN THREE HUNDRED THOUSAND
4 PESOS (P300,000.00) BUT NOT MORE THAN SIX HUNDRED
5 THOUSAND PESOS (P600,000.00).
6

7 (b) IF THE FIREARM SUBJECT OF A VIOLATION OF PARAGRAPH
8 (A) IS USED IN THE COMMISSION OF A CRIME, THE PERSON
9 LIABLE UNDER PARAGRAPH (A) SHALL SUFFER THE SAME
10 PRINCIPAL PENALTY IMPOSED UPON THE PERSON WHO
11 COMMITTED THE CRIME: PROVIDED, THAT THE PENALTY OF
12 IMPRISONMENT SHALL IN NO CASE BE LOWER THAN PRISION
13 CORRECCIONAL. THE FINE PRESCRIBED UNDER PARAGRAPH
14 (A) SHALL LIKEWISE BE IMPOSED.
15

16 (c) A PUBLIC OFFICER OR EMPLOYEE WHO KNOWINGLY
17 TRANSFERS, LENDS, ENTRUSTS, OR PERMITS THE
18 UNAUTHORIZED POSSESSION OR USE OF A GOVERNMENT-
19 ISSUED FIREARM SHALL SUFFER RECLUSION TEMPORAL
20 AND A FINE OF NOT LESS THAN ONE MILLION PESOS
21 (P1,000,000.00) BUT NOT MORE THAN TWO MILLION PESOS
22 (P2,000,000.00), WITH DISMISSAL FROM SERVICE AND
23 PERPETUAL DISQUALIFICATION FROM PUBLIC OFFICE. IF
24 THE FIREARM WAS USED TO COMMIT A CRIME AND THE
25 OFFICER KNEW OR CONSCIOUSLY DISREGARDED THAT
26 SUBSTANTIAL RISK, THE FINE SHALL BE NOT LESS THAN
27 TWO MILLION PESOS (P2,000,000.00) BUT NOT MORE THAN
28 FIVE MILLION PESOS (P5,000,000.00), WITHOUT PREJUDICE TO
29 A HIGHER PRINCIPAL PENALTY UNDER ANOTHER LAW;
30

31 (d) A PERSON WHO REGISTERS A FIREARM THROUGH FRAUD,
32 MISREPRESENTATION, OR SUBMISSION OF FALSIFIED
33 DOCUMENTS SHALL SUFFER PRISION CORRECCIONAL IN ITS
34 MAXIMUM PERIOD AND A FINE OF NOT LESS THAN THREE
35 HUNDRED THOUSAND PESOS (P300,000.00) BUT NOT MORE
36 THAN SIX HUNDRED THOUSAND PESOS (P600,000.00),
37 WITHOUT PREJUDICE TO PROSECUTION FOR FALSIFICATION
38 OR PERJURY;
39

40 (e) THIS SECTION DOES NOT APPLY TO A LAWFUL SALE OR
41 TRANSFER UNDER SECTION 21; DEPOSIT, SURRENDER, OR
42 OFFICIAL CUSTODY UNDER THIS ACT; DOCUMENTED REPAIR
43 BY A LICENSED GUNSMITH; A VALID DUTY DETAIL ORDER OR
44 OFFICIAL ASSIGNMENT; DIRECT SUPERVISION AT AN
45 ACCREDITED FIRING RANGE OR TRAINING FACILITY; OR
46 TEMPORARY TAKING SOLELY TO DISARM ANOTHER OR
47 RESPOND TO AN IMMINENT EMERGENCY.”
48

1 **Sec. 9. Criminally Negligent Unauthorized Access.** — A new Section 41-A is hereby
2 inserted after Section 41 of Republic Act No. 10591, to read as follows:
3

4 **“SEC. 41-A. CRIMINALLY NEGLIGENT UNAUTHORIZED ACCESS.**
5 **— A REGISTERED OWNER OR ACCOUNTABLE CUSTODIAN**
6 **COMMITTS CRIMINALLY NEGLIGENT UNAUTHORIZED ACCESS**
7 **WHEN:**
8

- 9 (a) **THE ACCUSED HAD A LEGAL DUTY UNDER SECTION 9-A, A**
10 **DUTY DETAIL ORDER, WRITTEN OFFICIAL ORDERS, OR**
11 **ANOTHER LAWFUL CUSTODIAL ARRANGEMENT TO**
12 **SECURE OR CONTROL THE FIREARM OR AMMUNITION;**
13 (b) **THE ACCUSED, THROUGH NEGLIGENCE, BREACHED**
14 **THAT DUTY; AND**
15 (c) **AN UNLICENSED OR UNAUTHORIZED INDIVIDUAL**
16 **OBTAINED ACTUAL POSSESSION OR USE OF THE FIREARM**
17 **OR AMMUNITION.**
18

19 **A REGISTERED OWNER OR ACCOUNTABLE CUSTODIAN FOUND**
20 **GUILTY UNDER THIS SECTION SHALL SUFFER A PENALTY ONE (1)**
21 **DEGREE LOWER THAN THE MORE SEVERE PENALTY LEGALLY**
22 **IMPOSABLE UPON THE UNLICENSED OR UNAUTHORIZED**
23 **INDIVIDUAL FOR UNLAWFUL POSSESSION OF THE FIREARM OR**
24 **AMMUNITION, OR FOR ANY OTHER CRIME COMMITTED**
25 **THEREWITH, AS DETERMINED UNDER SECTIONS 28 AND 29 OF**
26 **THIS ACT AND OTHER APPLICABLE LAWS.**
27

28 **WHEN A FIREARM OR AMMUNITION REGISTERED TO OR**
29 **OFFICIALLY ISSUED TO THE ACCUSED IS FOUND IN THE**
30 **POSSESSION OF AN UNLICENSED OR UNAUTHORIZED**
31 **INDIVIDUAL, THERE SHALL BE A PRIMA FACIE PRESUMPTION**
32 **THAT THE REGISTERED OWNER OR ACCOUNTABLE CUSTODIAN**
33 **WAS NEGLIGENT IN FAILING TO EXERCISE THE SECURE**
34 **CUSTODY REQUIRED BY LAW.**
35

36 **NO CRIMINAL LIABILITY SHALL ARISE UNDER THIS SECTION**
37 **WHEN ACCESS RESULTED FROM ROBBERY, THEFT, FORCE,**
38 **THREAT, FRAUD, OR TAMPERING DESPITE SUBSTANTIAL**
39 **COMPLIANCE WITH SECTION 9-A AND REASONABLE**
40 **PRECAUTIONS, OR FROM A LAWFUL TRANSFER, DOCUMENTED**
41 **OFFICIAL ISSUANCE, DIRECTLY SUPERVISED SPORTING OR**
42 **TRAINING USE, EMERGENCY DISARMING, OR OTHER**
43 **CIRCUMSTANCE NEGATING NEGLIGENCE. FOR A JURIDICAL**
44 **ENTITY OR GOVERNMENT OFFICE, LIABILITY ATTACHES ONLY**
45 **TO THE RESPONSIBLE OFFICER OR ACCOUNTABLE CUSTODIAN.**
46 **CRIMINAL LIABILITY SHALL LIKEWISE NOT ATTACH IF THE**
47 **FIREARM WAS USED FOR SELF-DEFENSE OR UNDER ANY OTHER**
48 **JUSTIFYING CIRCUMSTANCE.”**
49

1 **Sec. 10. Implementing Rules and Minimum Standards.** — Within one hundred twenty
2 (120) days from the effectivity of this Act, the Chief of the PNP, after public hearings and
3 consultation with the Department of Justice, Department of the Interior and Local Government,
4 Department of Social Welfare and Development, National Privacy Commission, Bureau of
5 Customs, Armed Forces of the Philippines, licensed owners, child-safety and victims' groups,
6 firearm-safety experts, and other concerned sectors, shall promulgate the rules necessary to
7 implement this Act.
8

9 Within ninety (90) days from the effectivity of this Act, the FEO-PNP shall publish
10 minimum performance standards for secure storage devices, vehicle storage, training curricula,
11 examinations, instructor accreditation, and compliance documentation.
12

13 **Sec. 11. Transitory Provisions.** — New applicants shall comply upon publication of
14 the minimum standards. Existing licensees shall acquire and use compliant secure storage
15 within one hundred eighty (180) days from publication of the standards and shall complete the
16 refresher course at the first renewal after effectivity. No criminal penalty shall apply to conduct
17 completed before effectivity, and no liability based on noncompliance with the new storage
18 requirements shall attach before expiration of the applicable compliance period.
19

20 **Sec. 12. Separability Clause.** — If any provision of this Act or its application to any
21 person or circumstance is declared unconstitutional or invalid, the remainder of this Act and
22 the application of the provision to other persons or circumstances shall not be affected.
23

24 **Sec. 13. Repealing Clause.** — All laws, decrees, executive orders, administrative
25 issuances, rules, and regulations, or parts thereof, inconsistent with this Act are hereby
26 repealed, amended, or modified accordingly.
27

28 **Sec. 14. Effectivity.** — This Act shall take effect fifteen (15) days after its publication
29 in the Official Gazette or in a newspaper of general circulation.

Approved,