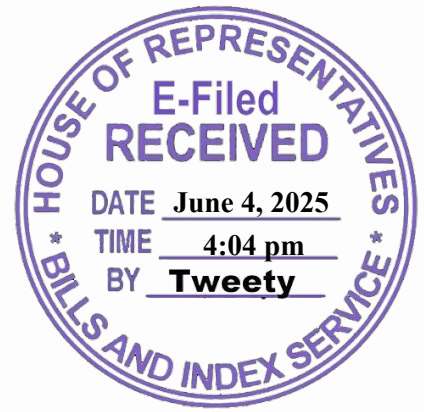




Republic of the Philippines  
HOUSE OF REPRESENTATIVES  
Quezon City, Metro Manila

NINETEENTH CONGRESS  
Third Regular Session



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COMMITTEE REPORT NO. 1478

Submitted by the Committee on Public Order and Safety on June 4, 2025

Re : House Bill No. 11539

Recommending its approval in substitution of House Bills Numbered 893, 9718, and 11141

Sponsor: Representative Dan S. Fernandez

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Mr. Speaker:

The Committee on Public Order and Safety, to which was referred House Bill No. 893 introduced by Rep. Michael L. Romero, Ph.D, entitled:

“AN ACT  
AMENDING REPUBLIC ACT NO. 10591, OTHERWISE KNOWN AS THE “COMPREHENSIVE FIREARMS AND AMMUNITION REGULATION ACT”, TO PROMOTE A HIGHER STANDARD OF PROTECTION, INCREASING ITS PENALTIES AND SANCTIONS, AND FOR OTHER PURPOSES”

House Bill No. 9718 introduced by Rep Eduardo “Bro. Eddie” C. Villanueva, entitled:

“AN ACT  
AMENDING REPUBLIC ACT 10591 SECTION 9 PARAGRAPH 5 “KNOWN AS COMPREHENSIVE LAW ON FIREARMS AND AMMUNITION”, LIMITING THE NUMBER OF REGISTERED FIREARMS AND AMMUNITIONS, AND PROVIDING PENALTIES FOR VIOLATIONS THEREOF”

and House Bill No. 11141 introduced by Rep. Dan S. Fernandez, entitled:

“AN ACT  
AMENDING CERTAIN SECTIONS OF REPUBLIC ACT NO. 10591, OTHERWISE KNOWN AS THE “COMPREHENSIVE FIREARMS AND AMMUNITION REGULATION ACT”

has considered the same and recommends that the attached House Bill No. 11539,  
entitled:

AN ACT  
FURTHER AMENDING REPUBLIC ACT NO. 10591, OTHERWISE KNOWN AS  
THE "COMPREHENSIVE FIREARMS AND AMMUNITION REGULATION ACT", AS  
AMENDED BY REPUBLIC ACT NO. 11766

be approved in substitution of House Bills Numbered 893, 9718, and 11141 with Representatives Michael L. Romero, PhD, Noel "Bong" N. Rivera, Eduardo "Bro. Eddie" C. Villanueva, Dan S. Fernandez, Romeo M. Acop, Salvador A. Pleyto, Yevgeny Vincente B. Emano, Yasser Alonto Balindong, Ysabel Maria J. Zamora, Sancho Fernando F. Oaminal, Kristine Singson-Meehan, Jude A. Acidre, Jose S. Aquino II, Eddiebong G. Plaza, Ambrosio C. Cruz Jr., Joseph Stephen "Caraps" S. Paduano, Jurdin Jesus M. Romualdo, and Janette L. Garin as authors thereof.

Respectfully submitted:

A handwritten signature in black ink, appearing to read 'Dan S. Fernandez', with a large loop at the beginning and a flourish at the end.

**DAN S. FERNANDEZ**  
Chairperson

**THE HONORABLE SPEAKER**  
HOUSE OF REPRESENTATIVES  
Quezon City

Republic of the Philippines  
House of Representatives  
Quezon City

NINETEENTH CONGRESS  
Third Regular Session

House Bill No. 11539

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Introduced by Representatives Michael L. Romero, PhD, Noel "Bong" N. Rivera, Eduardo "Bro. Eddie" C. Villanueva, Dan S. Fernandez, Romeo M. Acop, Salvador A. Pleyto, Yevgeny Vincente B. Emamo, Yasser Alonto Balindong, Ysabel Maria J. Zamora, Sancho Fernando F. Oaminal, Kristine Singson-Meehan, Jude A. Acidre, Jose S. Aquino II, Eddiebong G. Plaza, Ambrosio C. Cruz Jr., Joseph Stephen "Caraps" S. Paduano, Jurdin Jesus M. Romualdo, and Janette L. Garin

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AN ACT  
FURTHER AMENDING REPUBLIC ACT NO. 10591, OTHERWISE KNOWN AS  
THE "COMPREHENSIVE FIREARMS AND AMMUNITION REGULATION ACT", AS  
AMENDED BY REPUBLIC ACT NO. 11766

*Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:*

1 SECTION 1. Section 3 of Republic Act No. 10591 is hereby amended to read as follows:

2 "SEC. 3. *Definition of Terms.* – As used in this Act:

3 x x x

4 (y) *Permit to carry firearm outside of residence (PTCFOR)* refers to a written  
5 authority issued BY THE CHIEF OF THE PNP OR THE CHIEF OF THE  
6 FIREARMS AND EXPLOSIVES OFFICE UPON AUTHORITY FROM THE PNP  
7 CHIEF, to a licensed citizen [by the Chief of the PNP], which entitles such person to  
8 carry [his/her] ANY OF THE registered or lawfully issued firearm IN ANY  
9 CONCEALED MANNER, outside of the residence for the duration and purpose  
10 specified in the authority.

1           x x x

2           (HH) *MARKING* REFERS TO DISTINCT IDENTIFICATION MARKS  
3           APPLIED TO EACH FIREARM SUCH AS THE SERIAL NUMBER, NAME OF  
4           MANUFACTURER, COUNTRY OF MANUFACTURE, CALIBER, MODEL AND  
5           OTHER ADDITIONAL INFORMATION AS DEEMED RELEVANT. ALL  
6           MARKS ARE ON AN EXPOSED SURFACE, CONSPICUOUS WITHOUT  
7           TECHNICAL AID OR TOOLS, EASILY RECOGNIZABLE, READABLE,  
8           DURABLE AND, AS FAR AS TECHNICALLY POSSIBLE, RECOVERABLE.”

9           SEC. 2. Section 4 of Republic Act No. 10591 is hereby amended to read as follows:

10           “SEC. 4. *Standards and Requisites for Issuance of and Obtaining a License to*  
11           *Own and Possess Firearms.* – x x x

12           x x x

13           (g) The applicant has not been convicted [or is currently an accused in a pending  
14           criminal case before any court of law for] OF a crime [that is punishable with a  
15           penalty of] PUNISHABLE BY IMPRISONMENT OF more than two (2) years:  
16           *PROVIDED*, THAT AN APPLICANT WHO HAS A PENDING CRIMINAL CASE  
17           SHALL NOT BE AUTOMATICALLY DISQUALIFIED UNLESS SO ORDERED  
18           BY A COURT OF COMPETENT JURISDICTION OR PROHIBITED BY  
19           RELEVANT LAWS AND REGULATIONS.

20           x x x.”

21           SEC. 3. Section 7 of Republic Act No. 10591, as amended, by Republic Act No. 11766 is  
22 hereby further amended to read as follows:

1           “SEC. 7. *Carrying of Firearms Outside of Residence or Place of Business.* – A  
2 permit to carry firearms outside of residence shall be issued by the Chief of the PNP  
3 or the duly authorized [representative to] Chief of the Firearms and Explosives Office  
4 UPON APPLICATION BY any [qualified] person WHO IS QUALIFIED TO OWN  
5 AND POSSESS FIREARM/S AND AMMUNITION UNDER SECTION 4 OF THIS  
6 ACT [whose life is under actual threat or is in imminent danger due to the nature of  
7 the person’s profession, occupation or business: *Provided*, That such permit shall be  
8 valid for two (2) years from the date of the approval of the application, unless sooner  
9 revoked or suspended]: *PROVIDED*, THAT SUCH PERMIT SHALL BE VALID  
10 FOR TWO (2) OR FIVE (5) YEARS, UNLESS SOONER REVOKED OR  
11 SUSPENDED: *PROVIDED*, *FURTHER*, THAT A LICENSED CITIZEN  
12 GRANTED A PERMIT TO CARRY FIREARMS OUTSIDE OF RESIDENCE  
13 MAY CARRY ANY ONE (1) OF THEIR REGISTERED OR LAWFULLY ISSUED  
14 FIREARMS AT ANY GIVEN TIME: *PROVIDED*, *FINALLY*, THAT A LICENSED  
15 SPORT SHOOTER MAY CARRY ANY THREE (3) OF THE REGISTERED OR  
16 LAWFULLY ISSUED FIREARMS AT ANY GIVEN TIME.

17           It shall be the burden of the applicant to prove the actual threat to life by  
18 submitting a threat assessment certificate: *Provided*, That the appropriate PNP unit  
19 shall issue the threat assessment certificate within fifteen (15) days.

20           For purposes of this Act, the following persons are considered to be in imminent  
21 danger due to the nature of their profession, occupation or business, and hence are  
22 exempted from the requirement of a threat assessment certificate:

23           (a) Members of the Philippine Bar;

- 1 (b) Certified Public Accountants;
- 2 (c) Accredited Media Practitioners;
- 3 (d) Cashiers, Bank Tellers;
- 4 (e) Priests, Ministers, Rabbi, Imams;
- 5 (f) Physicians, [and] Nurses, AND ALLIED HEALTH PROFESSIONALS;
- 6 (g) Engineers;
- 7 (h) Businessmen, who by the nature of their business or undertaking, are
- 8 exposed to high risk of being targets of criminal elements;
- 9 (i) Elected incumbent and former officials; [~~and~~]
- 10 (j) Active, HONORABLY SEPARATED, and retired military and law
- 11 enforcement personnel;
- 12 (k) RESERVISTS UNDER REPUBLIC ACT NO. 7077, OTHERWISE
- 13 KNOWN AS THE CITIZEN ARMED FORCES OF THE PHILIPPINES
- 14 RESERVIST ACT; AND
- 15 (l) CHIEF SECURITY OFFICERS OF FINANCIAL OR COMMERCIAL
- 16 INSTITUTIONS.”

17 SEC. 4. Section 12 of Republic Act No. 10591 is hereby amended to read as follows:

18 “SEC. 12. *License to Possess Ammunition Necessarily Included.* – [The

19 [licenses] LICENSE granted [to a qualified citizen or juridical entities as provided in

20 Section 9 of this Act shall include the license to possess ammunition with a maximum

21 of fifty (50) rounds for each registered firearm: *Provided*, That the FEO of the PNP

22 may allow more ammunition to be possessed by licensed sports shooters] THE

23 LICENSE GRANTED FOR THE OWNERSHIP AND POSSESSION OF

1 REGISTERED FIREARMS NECESSARILY INCLUDES THE LICENSE TO  
2 POSSESS APPROPRIATE AMMUNITION FOR THE SAME, WHICH SHALL  
3 NOT EXCEED FIVE HUNDRED (500) ROUNDS PER FIREARM: *PROVIDED*,  
4 THAT LICENSED SPORTS SHOOTERS MAY BE ALLOWED FIVE  
5 THOUSAND (5,000) ROUNDS OF AMMUNITION PER FIREARM AT ANY  
6 GIVEN TIME: *PROVIDED, FURTHER*, THAT LICENSES GRANTED TO  
7 ANTIQUE FIREARM COLLECTORS ARE NOT COVERED BY THIS  
8 PROVISION.”

9 SEC. 5. Section 13 of Republic Act No. 10591 is hereby amended to read as follows:

10 “SEC. 13. *Issuance of License to Manufacture or Deal in Firearms and*  
11 *Ammunition.* – Any person, NATURAL OR JURIDICAL, desiring to [manufacture  
12 or deal in] ENGAGE IN THE BUSINESS OF MANUFACTURING, DEALING IN,  
13 SELLING, OR DISTRIBUTING firearms, parts of firearms, or ammunition thereof  
14 [, or instruments and implements used or intended to be used in the manufacture of  
15 firearms or ammunition, parts of firearms or ammunition, shall make an appointment  
16 to:] SHALL FIRST SECURE THE APPROPRIATE LICENSE FOR SUCH  
17 PURPOSE.

18 a) The Secretary of the Department of the Interior and Local Government  
19 (DILG) in the case of an application for a license to manufacture; and

20 b) The Chief of the PNP in the case of a license to deal in firearms and firearms  
21 parts, ammunition and gun repair.]

1 THE CHIEF OF THE PNP OR A DULY AUTHORIZED REPRESENTATIVE  
2 SHALL BE THE APPROVING AUTHORITY FOR NEW LICENSES TO  
3 MANUFACTURE, IMPORT, AND TO DEAL INCLUDING:

4 (A) AMENDMENTS TO EXISTING LICENSES TO MANUFACTURE,  
5 LICENSES TO IMPORT, AND LICENSES TO DEAL;

6 (B) RENEWAL OF EXISTING LICENSES TO MANUFACTURE,  
7 LICENSES TO IMPORT, AND LICENSES TO DEAL;

8 (C) APPLICATIONS FOR AN ADDITIONAL BRANCH OR SITE FOR A  
9 LICENSED MANUFACTURER DUE TO EXPANSION;

10 (D) APPLICATIONS OF A LICENSED MANUFACTURER FOR AN  
11 ADDITIONAL BRANCH OR SITE TO LOCATE IN A SPECIAL ECONOMIC  
12 ZONE, SPECIAL ECONOMIC PROCESSING ZONE OR FREEPORT ZONE;  
13 AND

14 (E) APPLICATIONS FOR AN ADDITIONAL BRANCH FOR A LICENSED  
15 DEALER.

16 The applicant shall state the amount of capitalization for manufacture or cost of  
17 the purchase and sale of said articles intended to be transacted by such applicant; and  
18 the types of arms, ammunition or [implements] PARTS which the applicant intends  
19 to manufacture or purchase and sell under the license applied for; and such additional  
20 information as may be especially requested by the [Secretary of the DILG or the Chief  
21 of the PNP] APPROVING AUTHORITY.

22 THE ISSUANCE OF PERMITS, LICENSES, AND CERTIFICATIONS  
23 SHALL STRICTLY ADHERE TO THE PERIOD PROVIDED UNDER REPUBLIC

1 ACT NO. 11032 OR THE “EASE OF DOING BUSINESS AND EFFICIENT  
2 GOVERNMENT SERVICE DELIVERY ACT OF 2018”.

3 The [Secretary of the DILG or the Chief of the PNP] CHIEF OF THE PNP OR  
4 A DULY AUTHORIZED REPRESENTATIVE may approve or disapprove such  
5 application based on the prescribed guidelines: *PROVIDED*, THAT SUCH  
6 APPROVING AUTHORITY SHALL STRICTLY OBSERVE THE  
7 CLASSIFICATION OF WEAPONS AND THEIR CORRESPONDING  
8 REQUIREMENTS AND RESTRICTIONS AS PROVIDED IN THIS ACT:  
9 *PROVIDED, FURTHER*, THAT IN NO CASE SHALL THE APPROVING  
10 AUTHORITY PROHIBIT OR LIMIT THE MANUFACTURE, IMPORTATION,  
11 OR DEALING IN FIREARMS THAT ARE AUTHORIZED AND/OR  
12 REGISTRABLE UNDER THIS ACT. In the case of approval, the [Secretary of the  
13 DILG or the Chief of the PNP] APPROVING AUTHORITY shall indicate the  
14 amount of the bond to be executed by the applicant before the issuance of the license  
15 and the period of time by which said license shall be effective, unless sooner revoked  
16 by their authority.

17 LICENSE APPLICATIONS MAY BE PROCESSED THROUGH A DULY  
18 AUTHORIZED REPRESENTATIVE BY PROVIDING: (A) A SPECIAL POWER  
19 OF ATTORNEY IN THE CASE OF SOLE PROPRIETORSHIPS; (B) A  
20 PARTNERSHIP RESOLUTION IN THE CASE OF PARTNERSHIPS; OR (C) A  
21 BOARD RESOLUTION IN THE CASE OF CORPORATIONS.

22 Upon approval of the license to manufacture or otherwise deal in firearms by  
23 [the Secretary of the DILG or] the Chief of the PNP OR A DULY AUTHORIZED

1 REPRESENTATIVE as the case may be, the same shall be transmitted to the FEO of  
2 the PNP which shall issue the license in accordance with the approved terms and  
3 conditions, upon the execution and delivery by the applicant of the required bond  
4 conditioned upon the faithful compliance on the part of the licensee [to] WITH the  
5 laws and regulations relative to the business licensed.

6 THE LICENSE TO MANUFACTURE AND THE LICENSE TO DEAL  
7 SHALL BE VALID FOR A PERIOD OF TEN (10) YEARS.

8 IN APPROVING APPLICATIONS FOR RENEWAL OF THE LICENSE TO  
9 MANUFACTURE OR LICENSE TO DEAL, THE APPROVING AUTHORITY  
10 MAY GRANT A LICENSE FOR A LONGER PERIOD, INCLUDING BUT NOT  
11 LIMITED TO THE FOLLOWING INSTANCES:

12 (A) MERITORIOUS CASES SUCH AS EXPANSION OF OPERATIONS BY  
13 AN EXISTING LICENSE HOLDER, WHETHER NATURAL OR JURIDICAL,  
14 FOREIGN OR DOMESTIC; OR

15 (B) IN PROPORTION TO THE CAPABILITY OF THE APPLICANT IN  
16 TERMS OF FACTORS SUCH AS, BUT NOT LIMITED TO, CAPITALIZATION,  
17 EQUIPMENT, AND NUMBER OF DEALERSHIP LOCATIONS.

18 IN SUCH CASES, IT SHALL BE THE DUTY OF THE APPLYING ENTITY  
19 TO PROPOSE A LONGER PERIOD AND TO JUSTIFY THE NEED FOR THE  
20 SAME.”

21 SEC. 6. Section 14 of Republic Act No. 10591, is hereby amended to read as follows:

1           “SEC. 14. *Scope of License to Manufacture Firearms and Ammunition.* – The  
2 scope of the License to Manufacture firearms and ammunition shall also include the  
3 following:

4           (a) The authority to manufacture and assemble firearms, ammunition, spare  
5 parts and accessories, ammunition components, and reloading of ammunitions, within  
6 sites, areas, and factories stated therein. The [Secretary of the DILG] CHIEF OF THE  
7 PNP OR A DULY AUTHORIZED REPRESENTATIVE shall approve such license;

8           (b) x x x

9           (c) x x x

10          (d) The authority to import machinery, equipment, and firearm parts and  
11 ammunition components for the manufacture thereof. Firearm parts and ammunition  
12 components to be imported shall, however, be limited to those authorized to be  
13 manufactured as reflected in the approved License to Manufacture. The Import Permit  
14 shall be under the administration of the [~~PNP~~] PNP-CIVIL SECURITY GROUP  
15 (PNP-CSG). THE APPLICATION FOR IMPORT PERMIT SHALL UNDERGO  
16 RISK ASSESSMENT IN ACCORDANCE WITH PRESCRIBED STANDARDS.

17          (E) THE AUTHORITY TO EXPORT MANUFACTURED FIREARMS,  
18 FIREARMS PARTS AND AMMUNITION FOR THE MANUFACTURE  
19 THEREOF, FIREARM PARTS AND AMMUNITION COMPONENTS TO BE  
20 EXPORTED SHALL BE LIMITED TO THOSE AUTHORIZED TO BE  
21 MANUFACTURED AS REFLECTED IN THE APPROVED LICENSE TO  
22 MANUFACTURE. THE EXPORT PERMIT SHALL BE UNDER THE  
23 ADMINISTRATION OF THE PNP-CSG. THE EXPORT PERMIT SHALL

1 UNDERGO RISK ASSESSMENT IN ACCORDANCE WITH PRESCRIBED  
2 STANDARDS.

3 A licensed manufacturer of ammunition is also entitled to import various  
4 reference firearms needed to test the ammunition manufactured AND VARIOUS  
5 REFERENCE AMMUNITION FOR RE-ENGINEERING, RESEARCH, AND  
6 DEVELOPMENT PURPOSES under the License to Manufacture. A licensed  
7 manufacturer of firearms, on the other hand, is entitled to import various firearms for  
8 reference, test and evaluation for manufacture of similar types of firearms covered by  
9 the License to Manufacture.

10 x x x.”

11 SEC. 7. Section 15 of Republic Act No. 10591, as amended, is hereby further amended to  
12 read as follows:

13 “SEC. 15. *Registration of Locally Manufactured and Imported Firearms.* –  
14 [Local manufacturers and importers of firearms and major parts thereof, shall register  
15 the same as follows:

16 (a) For locally manufactured firearms and major parts thereof, the initial  
17 registration shall be done at the manufacturing facility: *Provided*, That firearms  
18 intended for export shall no longer be subjected to ballistic identification procedures;  
19 and

20 (b) For imported firearms and major parts thereof, the registration shall be done  
21 upon arrival at the FEO of the PNP storage facility]

22 THE INITIAL REGISTRATION FOR LOCAL MANUFACTURERS SHALL  
23 BE DONE AT THE PNP-FEO STORAGE FACILITY AND OTHER CSG-FEO

1 STORAGE FACILITIES: *PROVIDED, [FURTHER,]* THAT THE PNP, THROUGH  
2 THE FEO, MAY CONDUCT INSPECTION AND RECORDING OF THE  
3 MANUFACTURED FIREARMS BASED ON THE RECORDS INITIALLY  
4 PREPARED BY THE AUTHORIZED MANUFACTURER.

5 FOR IMPORTED FIREARMS, INSPECTION AND INVENTORY SHALL  
6 BE CONDUCTED BY THE FEO STORAGE FACILITY AND OTHER  
7 AUTHORIZED FEO STORAGE FACILITIES UPON ARRIVAL THEREIN.

8 ALL LOCALLY MANUFACTURED AND IMPORTED FIREARMS FOR  
9 INDIVIDUAL SALE IN THE PHILIPPINES SHALL HAVE DISTINCT  
10 MARKINGS AS DEFINED IN THIS ACT AND UNDERGO BALLISTICS AND  
11 STENCIL PROCEDURES BY THE PNP FORENSIC GROUP. THE  
12 INFORMATION COLLECTED WILL BE STORED AT THE INTEGRATED  
13 FIREARMS IDENTIFICATION SYSTEM OF THE PNP FORENSIC GROUP FOR  
14 FUTURE USE AND IDENTIFICATION OF A PARTICULAR FIREARM.

15 IN CASE THE NUMBER OF FIREARMS CANNOT BE ACCOMMODATED  
16 IN THE PNP CRIME LAB, THE SAME MAY BE CONDUCTED AT THE  
17 LICENSED MANUFACTURER'S FACILITY. THE LICENSED  
18 MANUFACTURER SHALL SHOULD THE FEES AND OTHER NECESSARY  
19 EXPENSES.

20 FIREARMS INTENDED FOR EXPORT SHALL BE SUBJECTED TO  
21 STENCILING, RECORDING OF THE MARKINGS, AND SUBMISSION OF  
22 PROOF OF EXPORTATION TO THE FEO.

1 AFTER COMPLIANCE WITH THE REQUIREMENTS OF THE  
2 PRECEDING PARAGRAPHS, THE INSPECTED FIREARMS SHALL BE  
3 RECORDED IN THE FIREARMS INFORMATION MANAGEMENT SYSTEM  
4 (FIMS) AND BALLISTIC INFORMATION SYSTEM DATABASE BEFORE  
5 THEY ARE MADE AVAILABLE FOR SALE OR DISTRIBUTION.

6 SEC. 8. Section 18 of Republic Act No. 10591, as amended, is hereby further amended to read  
7 as follows:

8 "SEC. 18. *Firearms for Use in Sports and Competitions.* – A qualified individual  
9 shall apply for a permit to transport THE [his/her] registered firearm/s [from his/her]  
10 OF SUCH INDIVIDUAL from residence to the firing range/s and competition sites,  
11 [as may be warranted] FROM THE CHIEF PNP OR THE CHIEF OF THE  
12 REGIONAL CIVIL SECURITY UNIT (RCSU) WITH JURISDICTION, SHOULD  
13 SUCH QUALIFIED INDIVIDUAL OR FIREARM NOT OTHERWISE HAVE A  
14 PTCFOR."

15 SEC. 9. Section 19 of Republic Act No. 10591 as amended by Republic Act No. 11766  
16 is hereby further amended to read as follows:

17 " SEC. 19. *Renewal of Licenses and Registration.* –

18 xxx

19 xxx

20 "The failure to renew license or registration within the periods stated above on  
21 two (2) occasions shall cause the perpetual disqualification of the holder of the firearm  
22 from applying for any firearm license. The application for the renewal of the license

1 or registration may be submitted to the FEO of the PNP within [six (6) months] ONE  
2 (1) YEAR before the date of the expiration of such license or registration.”

3 SEC. 10. Section 21 of Republic Act No. 10591 is hereby amended to read as follows:

4 “SEC. 21. [*Acquisition or Purchase and Sale of Firearms and Ammunition.* —

5 Firearms and ammunition may only be acquired or purchased from authorized

6 dealers, importers or local manufacturers and may be transferred or sold only

7 from a licensed citizen or licensed juridical entity to another licensed citizen or

8 licensed juridical entity.] *ACQUISITION, PURCHASE, OR TRANSFER OF*

9 *FIREARMS AND AMMUNITION.* – FIREARMS AND AMMUNITION MAY

10 ONLY BE ACQUIRED OR PURCHASED FROM AUTHORIZED

11 DEALERS, IMPORTERS, OR LOCAL MANUFACTURERS BY A

12 LICENSED CITIZEN OR LICENSED JURIDICAL ENTITY: *PROVIDED,*

13 THAT A LICENSED FIREARM HOLDER WHO IS NO LONGER

14 INTERESTED TO CONTINUE THE POSSESSION OF SUCH LICENSED

15 FIREARM MAY TRANSFER THE SAME TO A LICENSED HOLDER OR

16 JURIDICAL ENTITY, SUBJECT TO THE PROVISIONS OF THIS ACT.

17 [Provided, that, d] During election periods, the sale, TRANSFER, and

18 registration of firearms,[and] ammunition, THEIR MAJOR PARTS AND

19 COMPONENTS and the issuance of [the corresponding licenses to citizens]

20 LICENSES AND PERMITS TO QUALIFIED INDIVIDUALS OR

21 JURIDICAL ENTITIES shall be allowed [on the condition that]: *PROVIDED,*

22 THAT the transport or delivery [thereof] OF THE FIREARMS shall strictly

23 comply with the issuances, resolutions, rules, and regulations promulgated by

1 the Commission on Elections (COMELEC): *PROVIDED, ALSO, THAT*  
2 *FIREARMS OF ACTIVE MILITARY AND POLICE, INCLUDING THEIR*  
3 *PERSONAL FIREARMS, ARE EXEMPT FROM HAVING TO OBTAIN AN*  
4 *AUTHORITY TO TRANSPORT FROM THE COMELEC: PROVIDED,*  
5 *FURTHER, THAT FIREARMS AND PARTS THEREOF SOLELY FOR*  
6 *IMPORT/EXPORT AND FOR USE IN SPORTS COMPETITIONS ABROAD*  
7 *SHALL BE SIMILARLY EXEMPT: PROVIDED, FURTHERMORE, THAT*  
8 *TRANSPORTATION OF SUCH GOODS SHALL BE COVERED BY A PNP*  
9 *IMPORT OR EXPORT PERMIT, A PERMIT TO TRANSPORT FIREARM,*  
10 *AND SHALL BE ACCOMPANIED BY POLICE ESCORT TO OR FROM*  
11 *THE PORT/AIRPORT OF ARRIVAL OR DEPARTURE FROM THE*  
12 *PHILIPPINES: PROVIDED, FINALLY, THAT THE DURATION OF THE*  
13 *GUN BAN DURING AN ELECTION PERIOD SHALL ONLY BE FOR*  
14 *FORTY-FIVE (45) DAYS BEFORE AND FIVE (5) DAYS AFTER THE*  
15 *ELECTION.*

16 IN NO CASE SHALL A PROHIBITION ON THE TRANSPORT OR  
17 DELIVERY BE IMPOSED OUTSIDE THE ELECTION PERIOD, UNLESS  
18 OTHERWISE DECLARED DURING A STATE OF EMERGENCY OR  
19 STATE OF CALAMITY AND APPROVED BY THE PRESIDENT.”

20 SEC. 11. Section 26 of Republic Act No. 10591 is hereby amended to read as follows:

21 SEC. 26. *Death or [Disability] LEGAL INCAPACITY of Licensee.* – [Upon the  
22 death or legal disability of the holder of a firearm license, it shall be the duty of his/her  
23 next of kin, nearest relative, legal representative, or other person who shall knowingly

1           come into possession of such firearm or ammunition, to deliver the same to the FEO  
2           of the PNP or Police Regional Office, and such firearm or ammunition shall be  
3           retained by the police custodian pending the issuance of a license and its registration  
4           in accordance, with this Act. The failure to deliver the firearm or ammunition within  
5           six (6) months after the death or legal disability of the licensee shall render the  
6           possessor liable for illegal possession of the firearm.] IN CASE THE HOLDER OF  
7           A LICENSE TO OWN AND POSSESS FIREARM (LTOPF) IS LEGALLY  
8           INCAPACITATED, THE OWNERSHIP OF THE REGISTERED FIREARM MAY  
9           BE TRANSFERRED TO THE HOLDER'S DESIGNATED NEXT OF KIN  
10          INDICATED IN THE LICENSE WITHIN SIX (6) MONTHS FROM THE DATE  
11          OF LEGAL INCAPACITY: *PROVIDED*, THAT THE NEXT OF KIN SHALL  
12          SECURE AN LTOPF AND TRANSFER THE REGISTRATION OF SUCH  
13          FIREARM IN THEIR NAME, IN ACCORDANCE WITH THE PROVISIONS OF  
14          THIS ACT.

15                 IN CASE OF DEATH, THE ESTATE OF THE DECEASED HAS THE  
16                 OPTION TO SELL, DISPOSE OF, OR TRANSFER OWNERSHIP TO A  
17                 LICENSED HOLDER OR LICENSED JURIDICAL ENTITY.

18                 PENDING REGISTRATION AND ISSUANCE OF AN LTOPF OR WHILE  
19                 AWAITING SALE, DISPOSITION, OR TRANSFER OF SUCH FIREARM, THE  
20                 NEXT OF KIN OR THE REPRESENTATIVE OF THE ESTATE OF THE  
21                 DECEASED SHALL DELIVER THE SAME TO THE FEO OF THE PNP OR  
22                 POLICE REGIONAL OFFICE, WITHIN SIX (6) MONTHS FROM THE DATE OF  
23                 INCAPACITY OR DEATH.

1 THE ESTATE OF THE DECEASED MAY ALSO OPT TO DONATE THE  
2 REGISTERED FIREARM TO THE GOVERNMENT, WHICH DONATION  
3 SHALL BE EXEMPT FROM THE DONOR'S TAX.”

4 SEC. 12. Section 32 of Republic Act No. 10591, as amended, is hereby further amended to read  
5 as follows:

6 “SEC. 32. *Unlawful Manufacture, Importation, EXPORTATION,*  
7 *GUNSMITHING, Sale or Disposition of Firearms or Ammunition, or Parts Thereof,*  
8 *[Machinery, Tool] or Instrument Used or Intended to be Used in the Manufacture of*  
9 *Firearms, Ammunition or Parts Thereof. – The penalty of reclusion temporal to*  
10 *reclusion perpetua shall be imposed upon any person who shall unlawfully engage in*  
11 *the manufacture, importation, EXPORTATION, GUNSMITHING, sale or*  
12 *disposition of a firearm or ammunition, or a major part of a firearm or ammunition,*  
13 *[or machinery, tool] or instrument used or intended to be used by the same person in*  
14 *the manufacture of a firearm, ammunition, or a major part thereof.*

15 x x x.”

16 SEC 13. Section 40 of Republic Act No. 10591, as amended, is hereby further  
17 amended to read as follows:

18 “SEC. 40. *Failure to Notify Lost or Stolen Firearm or Light Weapon. – A fine of*  
19 *[Ten thousand pesos (₱10,000.00)] TWELVE THOUSAND PESOS (₱ 12,000.00)*  
20 *shall be imposed upon any licensed firearm holder who fails to report to the FEO of the*  
21 *PNP that the subject firearm has been lost or stolen within a period of thirty (30) days*  
22 *from the date of discovery.*

1           Likewise, a fine of [Five ] SIX thousand pesos [(P5,000.00)] (P 6.000.00) shall be  
2 imposed upon any person holding a valid firearm license who changes residence or  
3 office address other than that indicated in the license card and fails within a period of  
4 thirty (30) days from said transfer to notify the FEO of the PNP of such change of  
5 address.

6           SEC. 14. Section 42 of Republic Act No. 10591, is hereby amended to read as follows:

7           "SEC. 42. *Firearms Repository.* – The FEO of the PNP shall be the sole repository  
8 of all firearms records to include imported and locally manufactured firearms and  
9 ammunition. Within [one (1) year] SIX MONTHS upon approval of this Act, all  
10 military and law enforcement agencies, government agencies, LGUs and government-  
11 owned or -controlled corporations shall submit an inventory of all their firearms and  
12 ammunition to the [PNP] FEO AND ANNUAL SUBMISSION THEREAFTER.

13           SEC. 15. Section 43 of Republic Act No. 10591, as amended, is hereby further amended to  
14 read as follows:

15           “SEC. 43. [Final] *FIREARMS Amnesty.* – Persons in possession of unregistered  
16 firearms and holders of expired license or unregistered firearms REPOSITORY shall  
17 register and renew the same through the [Final General] FIREARMS Amnesty within  
18 [six (6) months] ONE (1) YEAR from the [promulgation [of the implementing rules  
19 and regulations] EFFECTIVITY of this Act. During the interim period of [six (6)  
20 months] ONE (1) YEAR, no person applying for a license shall be charged [of] WITH  
21 any delinquent payment accruing to the firearm subject for registration. The PNP shall

1           conduct an intensive nationwide campaign to ensure that the general public is properly  
2           informed of the provisions of this Act.”

3           SEC. 16. *Transitory Provision.* Within six (6) months upon the effectivity of this Act, a  
4           licensed firearm holder prior to the effectivity of this Act who is no longer interested in continuing  
5           to possess the licensed firearm may transfer the same to a licensed holder or licensed juridical  
6           entity subject to the provision of this Act.

7           SEC. 17. *Implementing Rules and Regulations.* – Within thirty (30) days from the effectivity  
8           of this Act, the Department of the Interior and Local Government, the Philippine National Police,  
9           the National Police Commission, and the relevant stakeholders, shall formulate the necessary rules  
10          and regulations for the effective implementation of this Act.

11          SEC. 18. *Separability Clause.* – If any portion of this Act is declared unconstitutional, the  
12          remainder or any provision not affected thereby shall remain in force and effect.

13          SEC. 19. *Repealing Clause.* – All laws, decrees, ordinances, rules, regulations, other  
14          issuances, or parts thereof which are inconsistent with this Act are hereby repealed or modified  
15          accordingly.

16          SEC. 20. *Effectivity Clause.* – This Act shall take effect after fifteen (15) days from its  
17          publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,

# FACT SHEET

## House Bill No. 11539 (as approved by the Committee)

### AN ACT AMENDING REPUBLIC ACT NO. 10591, AS AMENDED, OTHERWISE KNOWN AS THE “COMPREHENSIVE FIREARMS AND AMMUNITION REGULATION ACT”

*Introduced by: REPRESENTATIVES MICHAEL L. ROMERO, PhD, EDUARDO “BRO. EDDIE” C. VILLANUEVA, DAN S. FERNANDEZ, ROMEO M. ACOP, SALVADOR A. PLEYTO, YEVGENY VINCENTE B. EMANO, YASSER ALONTO BALINDONG, YSABEL MARIA J. ZAMORA, SANCHO FERNANDO F. OAMINAL, KRISTINE SINGSON-MEEHAN, JUDE A. ACIDRE, JOSE S. AQUINO II, EDDIEBONG G. PLAZA, AMBROSIO C. CRUZ JR., JOSEPH STEPHEN “CARAPS” S. PADUANO, JURDIN JESUS M. ROMUALDO, AND JANETTE L. GARIN*

*Committee Referral: COMMITTEE ON PUBLIC ORDER AND SAFETY  
Committee Chairperson: REPRESENTATIVE DAN S. FERNANDEZ*

#### OBJECTIVE

- To rationalize certain provisions of the existing law, so that law-abiding individuals will not be unduly deprived of their right to legally own firearms, and consequently, to defend themselves, their loved ones and their property

#### KEY PROVISIONS

- Provides that a) the permit to carry firearms outside of residence (PTCFOR) shall be valid for two (2) or five (5) years, unless sooner revoked or suspended; b) a licensed citizen granted PTCFOR may carry any one (1) of registered or lawfully issued firearms at any given time; and c) a sport shooter may carry any three (3) of the registered or lawfully registered firearms at any given time;
- Expands the members of professionals who are exempted from the requirement of threat assessment certificate due to the nature of their profession, occupation or business;
- Establishes the guidelines for the ownership and possession of registered firearms the following number of ammunition shall be observed: a) the license to possess ammunition shall not exceed five hundred (500) rounds of ammunition per firearm; b) licensed sports shooters may be allowed five thousand (5000) rounds of ammunition per firearm at any given time; and c) antique firearms collectors are not covered by this provision;
- Provides that the license to manufacture firearms and the license to deal with firearm shall be valid for a period of ten (10) years;
- Provides for the process on the issuance of license to manufacture or deal in firearms and ammunition;
- Prescribes guidelines concerning the scope of the license to manufacture firearms and ammunition;
- Establishes the process of registration of locally manufactured and imported firearms;

- Mandates that for firearms used in sport competitions, a qualified individual shall apply with the Chief of the Philippine National Police (PNP) or the Regional Civil Security Unit who has jurisdiction, for the permit to transport the registered firearms from the residence to the firing ranges and competition sites;
- Provides that firearms of military and police personnel in active service, including their personal firearms, and licensed sports shooters are exempt from the requirement to obtain authority to transport their firearms from the Commission on Elections during election period;
- Provides the policies on the acquisition, purchase or transfer of firearms and ammunition;
- Prescribes the manner of the transfer, registration of firearms in case of death and legal incapacity of the licensee;
- Imposes the penalty of *reclusion temporal* to *reclusion perpetua* to any person who shall unlawfully engage in the manufacture, importation, exportation, gunsmithing, sale or disposition of a firearm or ammunition, or a major part of a firearm or ammunition, or instrument used or intended to be used by the same person in the manufacture of a firearm, ammunition, or a major part thereof;
- Grants a final general amnesty within one (1) year from the promulgation of the implementing rules and regulations of this Act;
- Directs the Department of the Interior and Local Government, the Philippine National Police, and the National Police Commission, in consultation with relevant stakeholders, to formulate the necessary rules and regulations for the effective implementation of this Act.

- **RELATED LAWS:**

Republic Act No. 10591 - An Act Providing for a Comprehensive Law on Firearms and Ammunition and Providing Penalties for Violations Thereof

Republic Act No. 11766 - An Act Fixing the Validity Period of the License to Own and Posses, Registration, and Permit to Carry Firearms Outside of Residence or Place of Business, Amending for the Purpose Sections 7 and 19 Of Republic Act No. 10591, Otherwise Known as the "Comprehensive Firearms and Ammunition Regulation Act"