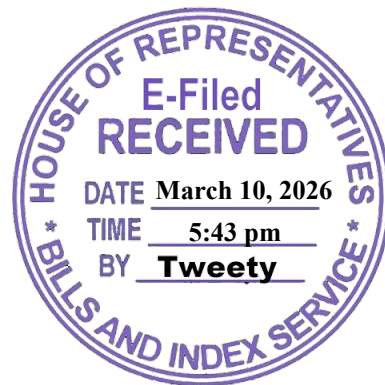


Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City

TWENTIETH CONGRESS
First Regular Session



COMMITTEE REPORT NO. 147

Submitted by the Committee on Ways and Means on March 10, 2026

Re: House Bill No. 8418

Recommending its approval in substitution of House Bills Numbered 1228, 1578, 1961, 4548, 4755, 5779, 5961, 7638, 8237, 8244, 8257, 8261, 8275, 8285, 8292, and House Joint Resolutions Numbered 4 and 5

Sponsors: Representatives Atty. Miro S. Quimbo, Ernesto M. Dionisio Jr., and Rolando M. Valeriano

Mr. Speaker:

The Committee on Ways and Means, to which were referred House Bill No. 1228, introduced by Representative Jefferson F. Khonghun, entitled:

AN ACT SUSPENDING THE IMPOSITION OF EXCISE TAX ON MOTOR FUEL AND OTHER PETROLEUM PRODUCTS;

House Bill No. 1578, introduced by Representative Allan U. Ty, entitled:

AN ACT PROVIDING FOR A ZERO-PESO EXCISE TAX FOR LIQUEFIED PETROLEUM GAS (LPG), DIESEL AND GASOLINE, AMENDING FOR THE PURPOSE SECTION 148 OF NATIONAL INTERNAL REVENUE CODE ("NIRC") OF 1997, AS AMENDED;

House Bill No. 1961, introduced by Representative Claudine Diana D. Bautista-Lim, entitled:

AN ACT REPEALING THE EXCISE TAX ON FUEL PROVISION OF REPUBLIC ACT NO. 10963, OTHERWISE KNOWN AS THE "TAX REFORM FOR ACCELERATION AND INCLUSION (TRAIN)" LAW;

House Bill No. 4548, introduced by Representative Salvador A. Pleyto, entitled:

AN ACT SUSPENDING THE IMPOSITION OF EXCISE TAX ON REGULAR GASOLINE AND DIESEL FUEL UNDER REPUBLIC ACT NO. 10963, OTHERWISE KNOWN AS THE "TAX REFORM FOR

ACCELERATION AND INCLUSION (TRAIN) LAW,” AND FOR OTHER PURPOSES;

House Bill No. 4755, introduced by Representative Jesus “Bong” C. Suntay, entitled:

AN ACT PROVIDING FOR THE AUTOMATIC SUSPENSION OF EXCISE TAXES ON REGULAR GASOLINE, UNLEADED PREMIUM GASOLINE, AND DIESEL, AMENDING FOR THE PURPOSE SECTION 148 OF THE NATIONAL INTERNAL REVENUE CODE, AS AMENDED;

House Bill No. 5779, introduced by Representatives Ferdinand Martin G. Romualdez, Yedda Marie K. Romualdez, Andrew Julian K. Romualdez, and Jude A. Acidre, entitled:

AN ACT REMOVING THE EXCISE TAX ON FUEL, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 10963, OTHERWISE KNOWN AS THE “TAX REFORM FOR ACCELERATION AND INCLUSION (TRAIN)” LAW;

House Bill No. 5961, introduced by Representative Ryan S. Recto, entitled:

AN ACT GRANTING THE PRESIDENT OF THE PHILIPPINES POWER TO SUSPEND OR REDUCE THE EXCISE TAX ON PETROLEUM PRODUCTS DURING NATIONAL OR GLOBAL ECONOMIC EMERGENCIES, AMENDING FOR THE PURPOSE SECTION 148 OF THE NATIONAL INTERNAL REVENUE CODE OF 1997, AS AMENDED;

House Bill No. 7638, introduced by Representative Howard A. Guintu, entitled:

AN ACT SUSPENDING THE IMPOSITION OF EXCISE TAX ON MOTOR FUEL AND OTHER PETROLEUM PRODUCTS;

House Bill No. 8237, introduced by Representative Jesus “Bong” C. Suntay, entitled:

AN ACT ABOLISHING THE EXCISE TAX IMPOSED ON DIESEL, KEROSENE, LIQUEFIED PETROLEUM GAS, FUEL OIL AND UNLEADED GASOLINE OIL, AMENDING SECTION 148 OF THE NATIONAL INTERNAL REVENUE CODE OF 1997, AS AMENDED;

House Bill No. 8244, introduced by Representative Jesus “Bong” C. Suntay, entitled:

AN ACT PROVIDING FOR AN EMERGENCY OIL PRICE STABILIZATION MECHANISM DURING GLOBAL ENERGY SUPPLY SHOCKS, ESTABLISHING AUTOMATIC PRICE-TRIGGERED SUSPENSION OF EXCISE TAXES ON PETROLEUM PRODUCTS, PROVIDING SAFEGUARDS AGAINST WINDFALL PROFITS, CREATING A STRATEGIC PETROLEUM RESERVE PROGRAM, AND AMENDING FOR THIS PURPOSE SECTION 148 OF THE NATIONAL INTERNAL REVENUE CODE OF 1997, AS AMENDED;

House Bill No. 8257, introduced by Representative Atty. Miro S. Quimbo, entitled:

AN ACT GRANTING THE PRESIDENT OF THE PHILIPPINES POWER TO SUSPEND OR REDUCE THE EXCISE TAX ON PETROLEUM PRODUCTS DURING NATIONAL OR GLOBAL ECONOMIC EMERGENCIES, AMENDING FOR THE PURPOSE SECTION 148 OF THE NATIONAL INTERNAL REVENUE CODE OF 1997, AS AMENDED;

House Bill No. 8261, introduced by Representative Eduardo “Bro. Eddie” C. Villanueva, entitled:

AN ACT PROVIDING FOR THE TEMPORARY SUSPENSION OR REDUCTION OF EXCISE TAXES ON REGULAR GASOLINE, UNLEADED PREMIUM GASOLINE, AND DIESEL, AMENDING FOR THE PURPOSE SECTION 148 OF THE NATIONAL INTERNAL REVENUE CODE, AS AMENDED;

House Bill No. 8275, introduced by Representative Lordan G. Suan, entitled:

AN ACT AUTHORIZING THE PRESIDENT OF THE REPUBLIC OF THE PHILIPPINES TO SUSPEND OR REDUCE EXCISE TAX RATES ON PETROLEUM PRODUCTS UNDER REPUBLIC ACT NO. 10963, OTHERWISE KNOWN AS THE TAX REFORM FOR ACCELERATION (TRAIN) LAW, DURING A GLOBAL OR NATIONAL ECONOMIC EMERGENCY OR WHEN PUBLIC INTEREST REQUIRES, AMENDING FOR THIS PURPOSE, SECTION 148 OF THE NATIONAL INTERNAL REVENUE CODE OF 1997, AS AMENDED;

House Bill No. 8285, introduced by Representative Adrian E. Salceda, entitled:

AN ACT AMENDING SECTION 148 OF THE NATIONAL INTERNAL REVENUE CODE OF 1997, AS AMENDED, AUTHORIZING THE PRESIDENT TO SUSPEND OR REDUCE THE EXCISE TAX ON PETROLEUM PRODUCTS, AND TO CERTIFY WINDFALL FUEL EXCISE REVENUES FOR THE AUGMENTATION OF APPROPRIATIONS FOR SECTORAL RELIEF;

House Bill No. 8292, introduced by Representatives Faustino “Bojie” G. Dy III and Ferdinand Alexander A. Marcos, entitled:

AN ACT AUTHORIZING THE PRESIDENT OF THE PHILIPPINES TO SUSPEND OR REDUCE THE EXCISE TAXES ON PETROLEUM PRODUCTS DURING NATIONAL OR GLOBAL ECONOMIC EMERGENCIES, AMENDING FOR THE PURPOSE THE NATIONAL INTERNAL REVENUE CODE OF 1997, AS AMENDED;

House Joint Resolution No. 4, introduced by Representative Tobias “Toby” M. Tiangco, entitled:

URGENT JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF REPRESENTATIVES REQUESTING HIS EXCELLENCY, PRESIDENT

FERDINAND MARCOS JR. TO TEMPORARILY SUSPEND THE IMPLEMENTATION OF VALUE-ADDED TAX (VAT) ON ALL PETROLEUM PRODUCTS WHILE THE CONFLICT BETWEEN IRAN, ISRAEL and THE UNITED STATES OF AMERICA (USA) EXISTS; and

House Joint Resolution No. 5, introduced by Representative Eric Go Yap, entitled:

A JOINT RESOLUTION GRANTING TEMPORARY EMERGENCY POWERS TO THE PRESIDENT TO IMMEDIATELY SUSPEND THE IMPOSITION OF EXCISE TAX ON MINERAL OILS, MOTOR FUELS, AND OTHER PETROLEUM PRODUCTS FOR THE DURATION OF THE ONGOING GEOPOLITICAL CRISIS INVOLVING THE UNITED STATES OF AMERICA, ISRAEL, AND IRAN

has considered the same and recommends that the attached House Bill No. **8418**, entitled:

AN ACT AUTHORIZING THE PRESIDENT OF THE PHILIPPINES TO SUSPEND OR REDUCE THE EXCISE TAXES ON PETROLEUM PRODUCTS DURING NATIONAL OR GLOBAL ECONOMIC EMERGENCIES, AMENDING FOR THE PURPOSE THE NATIONAL INTERNAL REVENUE CODE OF 1997, AS AMENDED

be approved in substitution of House Bills Numbered 1228, 1578, 1961, 4548, 4755, 5779, 5961, 7638, 8237, 8244, 8257, 8261, 8275, 8285, 8292, and House Joint Resolutions Numbered 4 and 5, with Representatives Faustino “Bojie” G. Dy III, Ferdinand Alexander A. Marcos, Atty. Miro S. Quimbo, Jefferson F. Khonghun, David “Jay-Jay” C. Suarez, Janette L. Garin, Kristine Singson-Meehan, Allan U. Ty, Claudine Diana D. Bautista-Lim, Salvador A. Pleyto, Jesus “Bong” C. Suntay, Ferdinand Martin G. Romualdez, Yedda Marie K. Romualdez, Andrew Julian K. Romualdez, Jude A. Acidre, Ryan S. Recto, Howard A. Guintu, Eduardo “Bro. Eddie” C. Villanueva, Lordan G. Suan, Adrian E. Salceda, Julianne “Jam” L. Baronda, Tobias “Toby” M. Tiangco, Eric Go Yap, Rufus B. Rodriguez, Stephen James T. Tan, Gerardo “Gerryboy” J. Espina Jr., Zaldy S. Villa, Ernesto M. Dionisio Jr., Rolando M. Valeriano, Joel R. Chua, Maria Cristina C. Angeles, Ramon Rodrigo L. Gutierrez, James “Jojo” Ang Jr., and Sergio C. Dagooc as authors thereof.

Respectfully submitted,



REP. ATTY. MIRO S. QUIMBO
Chairperson
Committee on Ways and Means

THE HONORABLE SPEAKER
HOUSE OF REPRESENTATIVES
QUEZON CITY

Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City, Metro Manila

TWENTIETH CONGRESS
First Regular Session

HOUSE BILL NO. 8418

(in substitution of House Bills Numbered 1228, 1578, 1961, 4548, 4755, 5779, 5961, 7638, 8237, 8244, 8257, 8261, 8275, 8285, 8292 and House Joint Resolutions Numbered 4 and 5)

Introduced by Representatives Faustino “Bojie” G. Dy III, Ferdinand Alexander A. Marcos, Atty. Miro S. Quimbo, Jefferson F. Khonghun, David “Jay-Jay” C. Suarez, Janette L. Garin, Kristine Singson-Meehan, Allan U. Ty, Claudine Diana D. Bautista-Lim, Salvador A. Pleyto, Jesus “Bong” C. Suntay, Ferdinand Martin G. Romualdez, Yedda Marie K. Romualdez, Andrew Julian K. Romualdez, Jude A. Acidre, Ryan S. Recto, Howard A. Guintu, Eduardo “Bro. Eddie” C. Villanueva, Lordan G. Suan, Adrian E. Salceda, Julienne “Jam” L. Baronda, Tobias “Toby” M. Tiangco, Eric Go Yap, Rufus B. Rodriguez, Stephen James T. Tan, Gerardo “Gerryboy” J. Espina Jr., Zaldy S. Villa, Ernesto M. Dionisio Jr., Rolando M. Valeriano, Joel R. Chua, Maria Cristina C. Angeles, Ramon Rodrigo L. Gutierrez, James “Jojo” Ang Jr., and Sergio C. Dagooc

AN ACT

AUTHORIZING THE PRESIDENT OF THE PHILIPPINES TO SUSPEND OR REDUCE THE EXCISE TAXES ON PETROLEUM PRODUCTS DURING NATIONAL OR GLOBAL ECONOMIC EMERGENCIES, AMENDING FOR THE PURPOSE THE NATIONAL INTERNAL REVENUE CODE OF 1997, AS AMENDED

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

1 **SECTION 1.** Section 148 of the National Internal Revenue Code (NIRC) of 1997, as
2 amended, is hereby further amended to read as follows:

3 “SEC. 148. Manufactured Oils and Other Fuels. - There shall be collected on
4 refined and manufactured mineral oils and motor fuels, the following excise taxes
5 which shall attach to the goods hereunder enumerated as soon as they are in existence
6 as such:

7 “xxx

8 “xxx

9 “xxx

10 [For the period covering 2018 to 2020, the scheduled increase in the excise tax
11 on fuel as imposed in this Section shall be suspended when the average Dubai crude

1 oil price based on Mean of Platts Singapore (MOPS) for three (3) months prior to the
2 scheduled increase of the month reaches or exceeds Eighty dollars (USD 80) per
3 barrel.]

4 [Provided, That the Department of Finance shall perform an annual review of
5 the implementation of the excise tax on fuel and shall, based on projections provided
6 and recommendations of the Development Budget Coordination Committee, as
7 reconciled from the conditions as provided above, recommend the implementation or
8 suspension of the excise tax on fuel: *Provided, further*, That the recommendation shall
9 be given on a yearly basis: *Provided, finally*, That any suspension of the increase in
10 excise tax shall not result in any reduction of the excise tax being imposed at the time
11 of the suspension.]

12 **“THE PRESIDENT MAY, UPON THE RECOMMENDATION OF THE**
13 **DEVELOPMENT BUDGET COORDINATION COMMITTEE, IN**
14 **COORDINATION WITH THE SECRETARY OF ENERGY, SUSPEND THE**
15 **IMPOSITION OF, OR REDUCE THE EXCISE TAXES ON FUEL UNDER**
16 **THIS SECTION, SUBJECT TO THE FOLLOWING CONDITIONS:**

17 **(A) THE AVERAGE DUBAI CRUDE OIL PRICE BASED ON MEAN**
18 **OF PLATTS SINGAPORE (MOPS) HAS REACHED OR**
19 **EXCEEDED EIGHTY DOLLARS (USD 80) PER BARREL FOR**
20 **ONE (1) MONTH IMMEDIATELY PRECEDING THE ISSUANCE**
21 **OF THE SUSPENSION OR REDUCTION ORDER; OR,**

22 **(B) A STATE OF NATIONAL EMERGENCY OR CALAMITY HAS**
23 **BEEN DECLARED BY THE PRESIDENT AND SUCH**
24 **CONDITION HAS RESULTED IN EXTRAORDINARY**
25 **INCREASES IN DOMESTIC PUMP PRICES OF PETROLEUM**
26 **PRODUCTS AS CERTIFIED BY THE SECRETARY OF ENERGY.**

27 **“THE SUSPENSION MAY BE APPLIED TO SPECIFIC PETROLEUM**
28 **PRODUCTS AND MAY BE IMPLEMENTED EITHER AS A FULL**
29 **SUSPENSION OR PARTIAL REDUCTION OF THE APPLICABLE EXCISE**
30 **TAX RATES UNDER THIS SECTION, AS MAY BE WARRANTED BY**
31 **PREVAILING CONDITIONS.**

32 **“ANY SUSPENSION OR REDUCTION AUTHORIZED UNDER THIS**
33 **SECTION SHALL BE EFFECTIVE FOR A PERIOD NOT EXCEEDING SIX**
34 **(6) MONTHS, UNLESS OTHERWISE EXTENDED OR TERMINATED**

1 EARLIER BY CONGRESS THROUGH A JOINT RESOLUTION:
2 *PROVIDED*, THAT THE AGGREGATE PERIOD OF THE SUSPENSION OR
3 REDUCTION SHALL NOT EXCEED ONE (1) CALENDAR YEAR AND
4 THAT ANY SUSPENSION OR REDUCTION SHALL BE LIFTED WHEN
5 THE CONDITIONS THAT WARRANT THE SUSPENSION OR REDUCTION
6 NO LONGER EXIST: *PROVIDED, FURTHER*, THAT UPON THE
7 EXPIRATION OF THE PERIOD OF SUSPENSION OR REDUCTION, THE
8 APPLICABLE EXCISE TAX RATES SHALL BE AUTOMATICALLY
9 REINSTATED WITHOUT THE NEED OF FURTHER LEGISLATIVE OR
10 EXECUTIVE ACTION: *PROVIDED, FINALLY*, THAT THE POWER OF THE
11 PRESIDENT TO TEMPORARILY SUSPEND OR REDUCE THE EXCISE
12 TAX ON FUEL PRODUCTS GRANTED UNDER THIS SECTION SHALL BE
13 EXERCISED ONLY UNTIL DECEMBER 31, 2028.

14 “WITHIN FIFTEEN (15) DAYS FROM THE ISSUANCE OF THE
15 SUSPENSION OR REDUCTION ORDER, AND EVERY MONTH
16 THEREAFTER, THE PRESIDENT SHALL, THROUGH THE SECRETARY
17 OF FINANCE, SUBMIT TO THE HOUSE OF REPRESENTATIVES AND
18 SENATE A REPORT ON THE FOLLOWING:

19 “(1) THE FACTUAL BASIS FOR THE SUSPENSION OR REDUCTION
20 OF EXCISE TAXES;

21 “(2) THE ESTIMATED FOREGONE REVENUES; AND

22 “(3) THE EXPECTED IMPACT ON INFLATION, FUEL PRICES, AND
23 OTHER ECONOMIC ACTIVITY.”

24 **SEC. 2.** Within fifteen (15) days from the effectivity of this Act, the Department of
25 Finance, the Department of Budget and Management, the Department of Economy, Planning,
26 and Development, Department of Energy, and the *Bangko Sentral ng Pilipinas*, in
27 coordination with the Bureau of Internal Revenue and the Bureau of Customs, shall jointly
28 issue the necessary rules and regulations for the implementation of this Act.

29 **SEC. 3.** If any provision of this Act is declared unconstitutional or invalid, the other
30 provisions not affected thereby shall remain in full force and effect.

31 **SEC. 4.** All laws, decrees, orders, rules, and regulations inconsistent with the
32 provisions of this Act are hereby repealed, amended, or modified accordingly.

33 **SEC. 5.** This Act shall take effect fifteen (15) days after its publication in the *Official*
34 *Gazette* or in a newspaper of general circulation.

Approved,

House of Representatives
Committee Affairs Department

FACT SHEET

House Bill No. 8418

(in substitution of House Bills Numbered 1228, 1578, 1961, 4548, 4755, 5779, 5961, 7638, 8237, 8244, 8257, 8261, 8275, 8285, and 8292, and House Joint Resolutions Numbered 4 and 5)

AN ACT

AUTHORIZING THE PRESIDENT OF THE PHILIPPINES TO SUSPEND OR REDUCE THE EXCISE TAXES ON PETROLEUM PRODUCTS DURING NATIONAL OR GLOBAL ECONOMIC EMERGENCIES, AMENDING FOR THE PURPOSE THE NATIONAL INTERNAL REVENUE CODE OF 1997, AS AMENDED

Introduced by: REPRESENTATIVES FAUSTINO “BOJIE” G. DY III, FERDINAND ALEXANDER A. MARCOS, ATTY. MIRO S. QUIMBO, JEFFERSON F. KHONGHUN, DAVID “JAY-JAY” C. SUAREZ, JANETTE L. GARIN, KRISTINE SINGSON-MEEHAN, ALLAN U. TY, CLAUDINE DIANA D. BAUTISTA-LIM, SALVADOR A. PLEYTO, JESUS “BONG” C. SUNTAY, FERDINAND MARTIN G. ROMUALDEZ, YEDDA MARIE K. ROMUALDEZ, ANDREW JULIAN K. ROMUALDEZ, JUDE A. ACIDRE, RYAN S. RECTO, HOWARD A. GUINTU, EDUARDO “BRO. EDDIE” C. VILLANUEVA, LORDAN G. SUAN, ADRIAN E. SALCEDA, JULIENNE “JAM” L. BARONDA, TOBIAS “TOBY” M. TIANGCO, ERIC GO YAP, RUFUS B. RODRIGUEZ, STEPHEN JAMES T. TAN, GERARDO “GERRYBOY” J. ESPINA JR., ZALDY S. VILLA, ERNESTO M. DIONISIO JR., ROLANDO M. VALERIANO, JOEL R. CHUA, MARIA CRISTINA C. ANGELES, RAMON RODRIGO L. GUTIERREZ, JAMES “JOJO” ANG JR., AND SERGIO C. DAGOOC

*Committee Referral: **COMMITTEE ON WAYS AND MEANS***

*Committee Chairperson: **HON. ATTY. MIRO S. QUIMBO***

OBJECTIVE:

- To allow the Government, through the President, to respond promptly to extraordinary fuel price volatility and stabilize domestic fuel prices during the period of severe economic disruptions.

KEY PROVISIONS:

- Authorizes the President, upon the recommendation of the Development Budget Coordination Committee, in coordination with the Secretary of Energy, to suspend or reduce the imposition of excise tax on fuel under Section 148 of the National Internal Revenue Code under the following conditions:
 - a) the average Dubai crude oil price based on Mean of Platts Singapore (MOPS) for one has reached or exceeded eighty dollars (USD 80) per

barrel for one (1) month immediately preceding the issuance of the suspension or reduction order; or,

- b) a state of national emergency or calamity has been declared by the President, and such condition has resulted in extraordinary increases in domestic pump prices of petroleum products as certified by the Secretary of Energy
- Limits the fuel excise tax suspension or reduction for a period not exceeding six (6) months unless terminated earlier by Congress through a Joint Resolution, with the aggregate period of suspension not exceeding one (1) calendar year.
 - Automatically lifts the suspension or reduction when the conditions that warrant such suspension or reduction no longer exist, and
 - Specifies that such power of the President to suspend or reduce excise taxes on fuel shall only be until December 31, 2028.
 - Provides for the automatic reinstatement of the excise tax upon the expiration of the period of suspension or reduction, without further need of executive or legislative action.
 - Mandates the President, through the Secretary of Finance, to submit to the House of Representatives and Senate a report on the factual basis for the suspension or reduction of excise taxes, the estimated foregone revenues, and the expected impact on inflation, fuel, prices, and other economic activity within fifteen (15) days from the issuance of the suspension or reduction order and every month thereafter.

RELATED LAW:

- Republic Act No. 8424, otherwise known as the “National Internal Revenue Code of 1997,” as amended